



Special Council Meeting

24 January 2024

Minutes

To: The President and Councillors.

Here within are the Minutes of the Special Council Meeting of the Shire of Toodyay held on the above-mentioned date in the Shire of Toodyay Council Chambers, 15 Fiennes Street, Toodyay WA 6566 that considered the following:

1. ARC Recommendations from meeting held on 6 Dec 2023;
2. In Principle Agreement – Fallen Riders Wall of Remembrance;
3. Lot 109 MacDonald Retreat, Dumbarton – Request to extend time to vacate outbuilding; and
4. Toodyay Race Club – Racecourse Precinct Remediations



Suzie Haslehurst
CHIEF EXECUTIVE OFFICER



Our Vision, Purpose and Values

The Shire of Toodyay's Plan for the Future (Council Plan 2023-2033) is the Community's Strategic Plan outlining the direction that the Shire is undertaking to meet the needs and aspirations of its community.

Our Vision

A caring and visionary rural community, working together to preserve and enrich Toodyay's environment, character and lifestyle.

Our Purpose

The Shire of Toodyay exists to meet the needs of current and future generations through an integration of environmental protection, social advancement and economic prosperity.

Our Values

We conduct ourselves in line with values the local community cares deeply about:

- **Integrity** - we behave honestly to the highest ethical standard;
- **Accountability** – we are transparent in our actions and accountable to the community;
- **Inclusiveness** – we are responsive to the community and we encourage involvement by all people; and
- **Commitment** – we translate our plans into actions and demonstrate the persistence that will provide results.

Community Aspirations

There are five core performance areas in this plan: People, Planet, Place, Prosperity, and Performance. These areas are interrelated, and each must be satisfied to deliver excellent quality of life in the Shire of Toodyay.

For each area, there is an overarching aspirational statement and desired outcomes, summarised in the Council Plan which is available on the Shire's website at: <https://www.toodyay.wa.gov.au/documents/432/council-plan-plan-for-the-future-2023-2033>

Disclaimer

Any discussion regarding a planning matter or other application that any statement or intimation of approval made by any member or officer of the Shire of Toodyay during the course of any meeting is not intended to be and is not to be taken a notice of approval from Council. No action should be taken on any item discussed at a Council Meeting prior to written advice on the resolution of the Council being received. Any plans or documents contained in this document may be subject to copyright law provisions (*Copyright Act 1998*, as amended) and the express permission of the copyright owner(s) should be sought prior to reproduction.

Availability of Meeting Agenda and its Attachments

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Preface

When the Chief Executive Officer approves these Minutes for distribution they are in essence "Unconfirmed" until the following a Special Meeting of Council, where the Minutes will be confirmed subject to any amendments made by the Council.

The "Confirmed" Minutes are then signed off by the Presiding Person.

Attachments that formed part of the Agenda, in addition to those tabled at the Council Meeting are put together as a separate attachment to these Minutes with the exception of Confidential Items.

Confidential Items or attachments that are confidential are compiled as separate Confidential Minuted Agenda Items.

Unconfirmed Minutes

These minutes were approved for distribution on 26 January 2024.


Suzie Haslehurst
CHIEF EXECUTIVE OFFICER

Confirmed Minutes

These minutes were confirmed at a meeting held on 28 February 2024.

Signed: mvmck

Note: The Presiding Member at the meeting at which the minutes were confirmed is the person who signs above.



1 DECLARATION OF OPENING / ANNOUNCEMENT OF VISITORS

Cr M McKeown, Shire President, declared the meeting open at 11.08am and read aloud an Acknowledgement of Country:

"I acknowledge the Ballardong Noongar people, the traditional custodians of the land where we meet today and the Yued and Whadjuk people, who are traditional custodians of respective lands within the wider Shire of Toodyay. I pay my respect to their Elders, past, present and emerging."

2 RECORDS OF ATTENDANCEMembers

Cr M McKeown	Shire President
Cr S Dival	Deputy Shire President
Cr R Madacsi	Councillor
Cr C Duri	Councillor
Cr S McCormick	Councillor
Cr J Prater	Councillor

Staff

Ms S Haslehurst	Chief Executive Officer
Mr C Sullivan	Executive Manager Infrastructure, Assets & Services
Ms T Bateman	Executive Manager Corporate and Community Services
Mr H de Vos	Executive Manager Development and Regulation
Mr M Werder	Project Manager
Mrs W Cowley	Governance Coordinator
Mrs M Rebane	Executive Assistant

Visitors

S Hefferon

2.1 APOLOGIES

Cr D Wrench Councillor

2.2 APPROVED LEAVE OF ABSENCE

Nil

3 DISCLOSURE OF INTEREST

The Chief Executive Officer advised that no disclosures of interest in the form of a written notice had been received prior to the commencement of the meeting as follows:

Cr J Prater declared an Impartiality Interest pursuant to Regulation 22 of the Local Government (Model Code of Conduct) Regulations 2021 in regard to Agenda Item 6.1 Toodyay Race Club - Racecourse Precinct Remediations. Cr Prater declared that "the extent of my interest is that I am a past President

of the Race Club, and no longer on the Committee but I am still a life member. As a consequence there may be a perception that my impartiality on the matter may be affected. I will consider the matter on its merits and vote accordingly."

4 PUBLIC QUESTIONS

4.1 PUBLIC QUESTION TIME

Nil.

5 PUBLIC SUBMISSIONS

Nil.

6 BUSINESS FROM PREVIOUS MEETING (IF ADJOURNED)

6.1 Toodyay Race Club - Racecourse Precinct Remediations

Date of Report:	21 December 2023
Applicant or Proponent:	Toodyay Race Club
File Reference:	TEC4
Author:	C Sullivan – Executive Manager Infrastructure, Assets & Services
Responsible Officer:	C Sullivan – Executive Manager Infrastructure, Assets & Services
Previously Before Council:	N/A
Author's Disclosure of Interest:	Nil
Council's Role in the matter:	Executive
Attachments:	<ol style="list-style-type: none">1. SOT Agenda Request; and ↗2. Submission from Toodyay Race Club on Building Defects ↗

PURPOSE OF THE REPORT

To present a request from the Toodyay Race Club (**Attachment 1**) for Council to consider supporting the proposal to reinstate the Toodyay Race Day at the Toodyay Racecourse in 2024 by:

- Issuing a statement confirming Council's support of the return of the Toodyay Cup and Picnic Race Day to the Toodyay Racecourse in 2024;
- Allocating funds from the Asset Management Reserve to replace the roof sheeting and gutters of the building housing the Tote Area and Horseshoe Bar; and

- Requesting Shire officer time to be allocated to assist the Toodyay Race Club in the demolition and/or remediation of the other building structures in the precinct required to conduct turf racing activities.

Council is being requested to consider this matter as a late item as the request was not received in time for the distribution of the Agenda for the December 2023 Ordinary Council Meeting. Deferral of this item would impact the ability to implement the necessary works in time for the 2024 Toodyay Race Day.

BACKGROUND

The Toodyay Race Club has over many years in the past, held the Toodyay Cup and Picnic Race Day on the September long weekend at the Toodyay Racecourse, apart from the period impacted by COVID and the major bushfire of late 2009.

The average attendance was about 3,200 people with a maximum of approximately 4,000 in attendance in 2015. There were substantial social and economic benefits to the local community from this annual event. Local businesses benefited from the increase in visitor numbers and local tourism activity increased for the benefit of community and volunteer groups.

The last year that the Toodyay Cup and Picnic Race Day was held at Toodyay was 2021. Concerns were raised by the Shire of Toodyay regarding the ongoing maintenance of the buildings and infrastructure and hence the safety risks to the public and operators of the annual event. The 2022 and 2023 annual events were held at the Belmont Racecourse in Perth and proved to be cost prohibitive for the Toodyay Race Club.

Shire officers commissioned a risk assessment by insurers Local Government Insurance Services (LGIS), and a Building Condition Report by independent specialist company Bedrock property Solutions Pty Ltd. (BPS). Meetings and correspondence between Shire officers and Toodyay Race Club representatives most recently took place in July and August 2023 with a view to reaching an understanding of the scope of works and the costs to implement the necessary measures to remedy the operational and safety risks to allow the annual race day to return to Toodyay.

Central to this program is the need to address both the short term (2024 event) risks and the medium term (2031) risks to the asset management of the racecourse precinct. A lease was signed in 2011 between the Toodyay Race Club and the Shire of Toodyay for a period of 20 years.

To this end, representatives of the Toodyay Race Club Committee made a presentation to the Elected Members on 6 December 2023. The presentation detailed the proposed works that the Toodyay Race Club has the capacity to undertake within their own resources and funds compared to what the Shire of Toodyay is being requested to contribute in-kind and in cash. A Briefing Note was provided to all Elected Members by the Toodyay Race Club (**Attachment 2**). A workshop with Shire officers and Elected Members followed the presentation.

COMMENTS AND DETAILS

The Toodyay Race Club has already completed several tasks on the site including waste removal, vegetation management and electrical safety and demolition works by a qualified electrical contractor. Demolition and removal of the existing toilet block is programmed for February 2024. The Toodyay Race Club has access to qualified contractors for electrical, plumbing, building and asbestos removal works.

Undergrounding of several overhead electrical cables and the demolition of the top level of the Race Tower is also programmed for February 2024. The next stage of the program is the removal of the Tote Room, Jockey Room and Administration Room which will all be replaced with transportable buildings as these three existing buildings are not able to be remediated to current standards in a cost-effective way.

The Public Viewing Building overlooking the racetrack needs the external decking restored to which the Toodyay Race Club will contribute \$20,000. The major issue which the Shire of Toodyay is being asked to address is the replacement of the roof sheeting and gutters of the building over the Tote Area and the Horseshoe Bar.

The Toodyay Race Club has liaised with a qualified builder who has assessed the quantum of this cost at approximately \$130,000. This was some time ago and the cost may have escalated due to the high level of activity in the Perth building market in recent times. The Shire is being requested to conduct and fund the tender, design, and implementation of this roof cladding replacement from municipal (Reserve) funds.

As discussed at the workshop, Shire staff would need to investigate options and costs, draft the tender document, and award the tender to implement the project which must be completed prior to September 2024. The Toodyay Race Club does not believe there is a way to hold the annual race day event with a temporary building or marquee coverage due to the operation of the Horseshoe Bar, television screens and the tote operation requirements.

The Shire will also need to assist with the issue of any permits and approvals required as well as waiver of any associated fees. These approvals include satisfying the Shire insurance as the owner of the property that the works were completed in accordance with public and contractor safety requirements and are fit for the purpose intended.

The Toodyay Race Club submission of 8 December 2023 (**Attachment 1**) details the three requests for Council consideration to allow the program of works to proceed, as detailed in the Purpose of the Report above. The statement of support by the Council is a requirement of Racing and Wagering WA (RWWA), which conducts the operation of the horse racing events on the day.

IMPLICATIONS TO CONSIDER

Consultative:

Shire Officers have met on-site with representatives of the Toodyay Racing Club and conducted a Council Workshop with Elected Members to allow a presentation to Elected Members by the Toodyay Racing Club representatives. Shire officers have previously initiated risk assessments by insurers LGIS (April 2023) and a defects assessment of the buildings in the precinct by BPS (September 2022). Both documents have previously been issued to the Toodyay Racing Club for their information.

Strategic:

Plan for the Future: Shire of Toodyay Council Plan 2022-2033

Outcome 1: A safe and healthy community

O1.1. Facilitate community safety.

Outcome 9: Responsible and effective leadership and governance

O9.2 Govern Shire finances, assets, and operations responsibly.

Policy related:

Risk Management

Asset Management

Financial Governance

Financial:

The Shire invests significantly in the maintenance costs of all Shire owned buildings.

The cost of the roof sheeting and gutter replacement is a significant expenditure for the Shire Asset Development Reserve and there will also be staff time required for the tender and implementation of the project. Further staff time will be required to assist the Toodyay Race Club during the works with site inspections, issue of permits and approvals, review of site management plans and progress reporting.

Legal and Statutory:

Local Government Act 1995

Building Act 2011

Building Code of Australia NCC 2022

Plumbing Code of Australia 2022

Electricity Act 1945

Risk related:

The current condition of the buildings and infrastructure in the precinct warrants action to address risks to public safety which is considered moderate (9) and requires adequate controls to be put in place. Demolition of some structures and remediating others seeks to mitigate that risk. There is also a reputational risk should an incident occur which causes personal injury. This is rated high (15).

Workforce related:

The Shire has an ongoing commitment to the upgrade, renewal, and maintenance of Shire buildings.

VOTING REQUIREMENTS

Absolute Majority

Cr Madacsforeshadowed an alternate recommendation as follows:

That Council:

1. Confirms Council's in principle support of the return of the Toodyay Cup and Picnic Race Day to the Toodyay Racecourse in 2024; subject to:
 - a) An allocation from the Asset Development Reserve of up to \$200,000 to replace the roof sheeting and gutters of the building housing the Tote area and Horseshoe Bar to be considered as part of the 2023-24 mid-year budget review; and
 - b) Possible funding sources being investigated to support the Shire's contribution

- c) A further report being brought to the Ordinary Council Meeting of 27 March 2024 on progress of the proposed works program as detailed at the Council Workshop of 6 December 2023.
- d) Amendment of the Race Club lease to include:
 - (i) A monetary level of maintenance to be undertaken which includes in kind, and
 - (ii) Annual maintenance reporting and an approved standard for repairs, and
 - (iii) A definition of the lease area and potential subleasing scope, and
 - (iv) Clarification of who is responsible for oversight of non-racing events and receives monies and profits if due, and
 - (v) A Council approved percentage of club profits to be submitted to the asset management reserve following all race club managed fixtures and events

2. Notes the correspondence received from the Toodyay Race Club on 14 December 2023 (as tabled).
3. Authorises the TRC to dismantle and store the materials of the Tote Area which is under the main roof of the building housing the Tote Area and Horseshoe Bar, at no cost to the Shire and subject to the Shire's demolition/building requirements.

Cr Dival moved the Officer's Recommendation.

Cr Prater seconded the motion.

Clarification was sought.

Cr Madacsi objected to the motion.

Debate commenced.

Further clarification was sought.

Cr McKeown moved a Procedural Motion as follows:

That the question be put in relation to Toodyay Race Club - Racecourse Precinct Remediations at 11.45am in accordance with Standing Order 10.1(d).

The Procedural Motion was put.

PROCEDURAL MOTION/COUNCIL RESOLUTION NO. SCM001/01/24

MOVED Cr M McKeown

That the question be put in relation to Toodyay Race Club - Racecourse Precinct Remediations at 11.45am in accordance with Standing Order 10.1(d).

Voted For: Crs R Madacsi, C Duri, S McCormick, M McKeown, S Dival and J Prater

Voted Against: Nil

MOTION CARRIED 6/0 BY ABSOLUTE MAJORITY

The Presiding Member confirmed that the motion is carried and in accordance with Standing Order 10.8(2), the motion was put.

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. SCM002/01/24**MOVED** Cr S Dival**SECONDED** Cr J Prater

That Council:

1. Confirms Council's support of the return of the Toodyay Cup and Picnic Race Day to the Toodyay Racecourse in 2024; subject to:
 - a) An allocation from the Asset Development Reserve of up to \$200,000 to replace the roof sheeting and gutters of the building housing the Tote area and Horseshoe Bar to be considered as part of the 2023-24 mid-year budget review; and
 - b) Possible funding sources being investigated to support the Shire's contribution; and
 - c) A further report being brought to the Ordinary Council Meeting of 27 March 2024 to confirm the cost estimates and funding of the proposed works program as detailed at the Council Workshop of 6 December 2023.
2. Notes the correspondence received from the Toodyay Race Club on 14 December 2023 (as tabled).
3. Authorises the Toodyay Race Club to dismantle and store the materials of the Tote Area which is under the main roof of the building housing the Tote Area and Horseshoe Bar, at no cost to the Shire, and subject to the Shire's demolition/building requirements.

Voted For: Crs S McCormick, M McKeown, S Dival and J PraterVoted Against: Crs R Madacsi and C Duri**MOTION CARRIED 4/2 BY ABSOLUTE MAJORITY**

Cr Madacsi requested that her vote against the motion, as well as the reasons for her objection be recorded in accordance with Section 5.21 (4) of the *Local Government Act 1995*.

Note: s.5.21(4) of the Act only stipulates that the vote be recorded, not the reason for the vote.

6.2 Lot 109 MacDonald Retreat, Dumbarton - Request to extend time to vacate outbuilding.

Date of Report:	21 December 2023
Applicant or Proponent:	W Andela
File Reference:	A4143/109MAC
Author:	T Prater – Planning and Compliance Officer
Responsible Officer:	H de Vos – Executive Manager Development and Regulation
Previously Before Council:	21 December 2022 – Item 9.1.4
Author's Disclosure of Interest:	Nil
Council's Role in the matter:	Quasi-Judicial
Attachments:	1. Item 9.1.4 OCM 21 December 2022 🔗

PURPOSE OF THE REPORT

For Council to consider a request from the landowner of Lot 109 MacDonald Retreat in Dumbarton to be able to extend permission to live in the outbuilding beyond the prescribed date of 20 January 2024 as listed in the Directions Notice. As the Directions Notice was given as a result of a Council resolution, the matter is being referred to Council for further consideration.

This report was provided as a late addition to the December 2023 Agenda following discussion at a Concept Forum held on 13 December 2023 however, when it was presented to the December 2023 Ordinary Council Meeting no decisions were made at that meeting, due to the Julimar fire event.

BACKGROUND

At the Ordinary Council meeting held 21 December 2022 Council made the following resolution (OCM259/12/22) for the application for development approval for a change of use – from outbuilding to single dwelling at Lot 109 (No. 1986) MacDonald Retreat in Dumbarton (see **Attachment 1**):

That Council:

1. *Pursuant to clause 68(2)(b) of the deemed provisions for local planning schemes, refuses the application for development approval for a change of use – from outbuilding to single dwelling at Lot 109 (No. 1986) MacDonald Retreat in Dumbarton, for the following reasons:*
 - a. *The Development is inconsistent with the Local Planning Policy – Glencoe Estate Design Guidelines.*

- b. *The development would set an undesirable precedent, which could impact future development within the Glencoe Estate.*
- 2. *Requests the CEO to issue a Directions Notice within 30 days to the applicant to vacate the structure within twelve months of the date of the notice.*

A Directions Notice was issued on 20 January 2023 with the applicant given 12 Months (20 January 2024) to vacate the outbuilding at Lot 109 MacDonald Retreat, Dumbarton.

On 4 December 2023, the owner Mr Andela requested the 12 Months Directions Notice to be extended due to hardship.

Property information

Lot 109 MacDonald Retreat, Dumbarton is a 10,594m² (1.594ha) property and is in the Glencoe Estate. The property backs on to Northam Toodyay Road.

The property is zoned Special Residential R2.5 under the Shire of Toodyay *Local Planning Scheme No. 4*.

The existing development on the site is an outbuilding which was approved by Council in 2018. The applicant purchased the property in 2020 and shortly after made unauthorised modifications converting a portion of the structure to be used for habitation.

COMMENTS AND DETAILS

Council is requested to reconsider the timeframe to vacate the outbuilding at Lot 109 MacDonald Retreat, Dumbarton on the grounds that the applicant is stating hardship and has not found alternative accommodation due to a state-wide supply issue of affordable housing.

Factors to consider:

- The property was on the market for a period, within the 12-month timeframe to vacate the property as per the Directions Notice issued 20 January 2023. On 27 September 2023, Officers received an email from an interested buyer, who stated that an offer had been presented to the vendor (subject to an independent evaluation) which was rejected, and that the vendor had removed the property from the market.
- Regarding health requirements, the outbuilding does not have an approved septic or grey water system installed, but rather a basic French drain is in-situ without approval. This drain is only suitable to manage excess stormwater, not effluent or grey water. The drainage on the property is not a long-term solution and may begin to cause issues for neighbours, and while no effluent or waste has been seen disposed of in the yard, it is unknown how the occupant is disposing of their waste.
- If waste is being disposed of in the yard, there could be serious health concerns for the shed occupants with the possibility of soil contamination, respiratory infections, and gastrointestinal infections from harmful pathogens that can be released in the absence of a proper sewage system.
- There is also a risk of heat-based health effects to the inhabitants in summer due to the lack of ventilation, insulation, and proper water supply. There is greater risk of accumulating condensation, damp and cold in winter as well as fire risk to the occupants in the case of an accident or use of any gas or open flame heater.

Whilst the Shire recognises the applicant's situation, Council has already displayed leniency where it took a benevolent approach by allowing the applicant 12 months to find alternative

accommodation. The applicant has not provided any evidence to support his claims of hardship or inability to obtain alternative accommodation.

Additionally, while the Shire aims to be understanding and flexible in its approach regarding compliance, it is also important to maintain a consistent and equitable approach to uphold the integrity of the compliance process in the Shire.

However, if Council was of a mind to provide further extensions to the applicant, there would need to be an agreed exit strategy. The applicant should also be granted an extension on the proviso that an approved effluent disposal system is installed.

Ultimately, Officers recognise that this is a difficult situation and a difficult decision for the Council. On one hand it is important that compliance is observed, on the other it is acknowledged that a decision to refuse this request may solve one problem but create others.

The Shire is not in a position to state that the applicant must take any offer to purchase presented. However, the Shire can set the terms of a Directions Notice with respect to suitable timeframes in which actions must be undertaken.

Options and possible consequences

There are two options available to Council with regards to this matter. Either it can accept the request and set aside the existing Directions Notice and resolve that a new one be issued with new conditions; or Council can refuse the request.

Option 1: Granting an extension.

If Council is of a mind to grant this request and to provide an extension as requested, the possible consequences should be considered. Firstly, Council must contemplate what is an appropriate extension. Will Council consider a rolling series of extensions, or will it be final? It is acknowledged previously that it is not appropriate for Council to quantify a sale amount – so the only measurable factor is the time allotted to an extension.

Importantly, the Council must also consider the impact that such a decision will have on public perception and any precedents that it creates. The general feedback that the Shire received for the original application for a change of use was critical and the local community felt it was unfair that such a variation was going to be allowed when others had had to comply with regulatory requirements for their developments. Therefore, it is likely that the Shire will receive negative feedback if a decision to extend is made.

Option 2: Refusing the extension request.

If Council chooses to refuse this request, it solves one compliance issue, but is likely to raise several other issues. Once again, public perception is important. There will be elements of the community both in the Shire and possibly further afield who will focus on the applicant's hardship. In a time where housing affordability is a real issue, it is an unenviable position that the Council finds itself in.

Whilst there is no statutory obligation for this Council as a regulating authority to ensure the applicant is housed – it does have a regulatory responsibility through its planning and environmental health functions to ensure that housing is appropriate.

In this instance, it recommended that Council refuses the request to grant additional time for the applicant to inhabit the outbuilding at Lot 109 Macdonald Retreat, Dumbarton.

The reason for this recommendation is that it is important for Council not to set an undesirable precedent regarding the management of compliance issues. The Council has signalled compliance is an area that needs more focus.

IMPLICATIONS TO CONSIDER

Consultative:

Councillors were made aware of the applicant's late request at a Concept Forum held on 13 December 2023 attended by six elected members.

Strategic:

Plan for the future – Shire of Toodyay Council Plan 2023-2033

Outcome 5. High quality town planning complements our rural ambience and heritage.

05.1. *Provide responsible planning and development.*

Policy related:

Risk Management

This policy is intended to commit to organisation-wide risk management principles, systems and processes that ensure consistent, efficient and effective assessment of risk in all planning, decision making and operational processes.

Financial:

Should Council choose to refuse this application, the applicant has the right of appeal through the State Administrative Tribunal. Were this to happen, the Shire would likely have to commit additional funds to undergo this process, and there is a potential financial implication for loss of productivity due to Officer time required in dealing with such matters.

Legal and Statutory:

Planning and Development Act 2005

Planning and Development (Local Planning Schemes) Regulations 2015

Planning and Development Regulations 2009

Standing Orders Local Law 2008 (SO4.5)

Risk related:

This request has been assessed against the Shire's Risk Management policy where the following risks have been identified:

Risk	Consequence	Likelihood	Score
Financial Impact There is a likelihood of legal challenge – most likely through the Magistrates' Court.	Moderate (3)	Possible (3)	Moderate (9)
Reputational Risk The Shire exposes itself with these kind of decisions with impacts on human hardship. These types of stories often end up in newspapers and on television which can create public relations issues.	Moderate (3)	Possible (3)	Moderate (9)

Risk	Consequence	Likelihood	Score
Environmental Health The Shire has identified that there are environmental health risks associated with the rudimentary septic system.	Moderate (3)	Likely (4)	High (12)
Health The building in its current format poses health risks from heat stress due to inadequate ventilation and insulation. Additional risks associated with use of heating systems, cold and damp.	Moderate (3)	Possible (3)	Moderate (9)

Workforce related:

Should this matter be referred by the applicant to the State Administrative Tribunal, significant Officer time will be required.

VOTING REQUIREMENTS

Simple Majority

OFFICER'S RECOMMENDATION 1

That Council refuses the application by Mr Andela to extend the time listed on the Directions Notice relating to the occupation of the outbuilding for habitable purposes of Lot 109 MacDonald Retreat, Dumbarton with date to vacate to remain as 20 January 2024.

The reason for the refusal is that the outbuilding is not to be used for human habitation – pursuant to its conditions of approval.

Clarification was sought.

Cr McKeown moved that a typographical change be made to the first paragraph of the Officer's Recommendation 1 as follows:

That the words “to remain as” be replaced with the words “not be extended beyond”

Cr Madacs moved an alternate motion as follows:

That Council:

1. **Revokes Council Resolution OCM259/12/22;**
2. **Sets aside the Direction Notice issued to Mr Wayne George Andela dated the 20 January 2023;**
3. **Requests that a new Direction Notice be issued to Mr Wayne George Andela within fourteen (14) days of the date of this resolution with the following directions:**
 - (a) No later than twelve (12) months from the date of service of this Direction Notice upon you, you must vacate the structure for habitable purposes.**

(b) Within twenty-one (21) days of the date of service of this Direction Notice upon you, you must have an approved waste system installed and operating to the satisfaction of the Shire of Toodyay

The Shire President ruled the motion out of order, citing Standing Orders 15(2)(1) Limitations on powers to revoke or change decisions.

Cr Madacsi moved an amendment to the motion as follows:

That Point 1 and 2 be removed.

Clarification was sought.

Cr Madacsi withdrew the amendment motion.

Cr McCormick moved the Officer's Recommendation 1 as follows:

That Council refuses the application by Mr Andela to extend the time listed on the Directions Notice relating to the occupation of the outbuilding for habitable purposes of Lot 109 MacDonald Retreat, Dumbarton with the date to vacate not be extended beyond 20 January 2024.

The reason for the refusal is that the outbuilding is not to be used for human habitation – pursuant to its conditions of approval.

Cr Duri seconded the motion.

Cr Madacsi moved an amendment to the motion as follows:

That the words “refuses the application by Mr Andela to extend” be removed; and

That Council extends the time listed on the Directions Notice relating to the occupation of the outbuilding for habitable purposes of Lot 109 MacDonald Retreat, Dumbarton with the date to vacate to remain as 20 January 2024; and

The last paragraph be deleted.

The Shire President ruled the amendment to the motion out of order under Standing Order 9.1.1 as the amendment cannot negate the intent of the original motion.

Cr Madacsi withdrew the amendment to the motion.

Cr Madacsi foreshadowed that the amendment to the motion would be an alternate motion that she would move.

Clarification was sought.

Cr Madacsi objected to the motion.

Debate commenced.

Further clarification was sought.

Cr Madacsi foreshadowed that the following words be included in her foreshadowed alternate motion, as a final paragraph, as follows:

That the words “Within 21 days of the date of approval you must have an approved waste system installed and operating to the satisfaction of the Shire of Toodyay” be added to a foreshadowed motion as a final paragraph.

Debate recommenced.

Further clarification was sought.

Debate continued.

The motion was put.

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. SCM003/01/24

MOVED Cr S McCormick

SECONDED Cr C Duri

That Council refuses the application by Mr Andela to extend the time listed on the Directions Notice relating to the occupation of the outbuilding for habitable purposes of Lot 109 MacDonald Retreat, Dumbarton with the date to vacate not be extended beyond 20 January 2024.

The reason for the refusal is that the outbuilding is not to be used for human habitation – pursuant to its conditions of approval.

Voted For: Crs C Duri, S McCormick, M McKeown, S Dival and J Prater

Voted Against: Cr R Madacs

MOTION CARRIED 5/1

6.3 ARC recommendations from meeting held on 6 Dec 2023

Date of Report:	21 December 2023
Applicant or Proponent:	Shire of Toodyay
File Reference:	COC2/FIN7
Author:	M Rebane – Executive Assistant
Responsible Officer:	T Bateman – Executive Manager Corporate and Community Services
Previously Before Council:	N/A
Author's Disclosure of Interest:	Nil
Council's Role in the matter:	Executive
Attachments:	<ol style="list-style-type: none"> 1. ARC Minutes from 6 Dec 2023 meeting; 🔗 2. Risk Management Plan - Cyber Security (confidential) Section 5.23(2) <i>(f)(iii) a matter that if disclosed, could be reasonably expected to prejudice the maintenance or enforcement of a lawful measure for protecting public safety</i> <i>(f)(i) a matter that if disclosed, could be reasonably expected to impair the effectiveness of any lawful method or procedure for preventing, detecting, investigating or dealing with any contravention or possible contravention of the law.</i> <i>(f)(ii) a matter that if disclosed, could be reasonably expected to endanger the security of the local government's property (under separate cover)</i> 3. Office of the Auditor General Correspondence; 🔗 4. 2021/2022 Annual Report; 🔗 5. Local Public Notice - Elector's General Meeting; 🔗 6. Audit & Risk Committee Charter; and 🔗 7. Datascape Migration Project Action Plan. 🔗

PURPOSE OF THE REPORT

To receive the minutes of the Audit and Risk Committee (ARC) Meeting held on 6 December 2023 and consider the recommendations made by the ARC at that meeting (Refer to **Attachment 1**).

BACKGROUND

The ARC met on 6 December 2023 and considered the following Officer reports:

- Risk Management Action Plan – Cyber Security
- Adoption of 2021/2022 Annual Report
- Audit and Risk Committee Charter
- Update on the Datascape Migration Project

This report was presented to the December 2023 Ordinary Council Meeting however, no decisions were made at that meeting, due to the Julimar fire event.

COMMENTS AND DETAILS

Recommendation 1 – Risk Management Action Plan – Cyber Security

The ARC Members reviewed the Officer's Report and asked a few general questions regarding risk management.

It is recommended that the ARC's recommendation be resolved by Council.

Recommendation 2 – Adoption of 2021/2022 Annual Report

The ARC Members reviewed correspondence from the Office of the Auditor General (Refer to **Attachment 3**) and the Annual Report (Refer to **Attachment 4**).

The Annual Report was scrutinised for its content and an amendment was made by the Committee to the Officer's Recommendation that included asking Council to note the disclaimer of opinion.

Some questions were asked about the commentary of the Management Report as well as how much longer the use of Synergy is anticipated to be. Concerns were raised regarding the cost benefit analysis of abandoning the process undertaken and the determination to persevere with the transition. The members asked for an amendment to be made to the report, as a clarification within their recommendation.

At the December 2023 Ordinary Council Meeting it was recommended that Council endorse the ARC's recommendation as presented so that a General Elector's Meeting could be held in February 2024.

However, as a decision was not made at the December 2023 Council Meeting, due to the Julimar fire event, the recommendation has been amended to ask Council to consider holding the General Elector's Meeting in April 2024. Advertising would be done through a local public notice (Refer to **Attachment 5**).

Recommendation 3: Audit and Risk Committee Charter

The changes to the charter were presented to Council in November, but the charter itself was not adopted by Council.

Upon review, the ARC proposed changes that would be simple enough to identify membership in the committee along the same lines as legislation currently in place for Audit and Risk Committees.

These changes have been incorporated into the Audit and Risk Committee Charter as attached to this report (Refer to **Attachment 6**). This is why the recommendation will just seek to adopt the charter.

Recommendation 4: Update on the Datascape Migration Project

The ARC was presented with an Action Plan (refer to **Attachment 7**).

Clarification was sought about the financial implications and service provision from Datacom and Datascape as well as the expenditure and budget allocations for the project.

However, the ARC determined to make a recommendation to Council, as per the Officer's Recommendation.

It is recommended that Council endorse the ARC's recommendation.

IMPLICATIONS TO CONSIDER

Consultative:

ARC Meeting on 6 December 2023.

Strategic:

Plan for the Future: Shire of Toodyay Council Plan 2023-2033

Outcome 9 Responsible and effective leadership and governance.

O9.1 *Provide strong, clear and accountable leadership.*

Policy related:

The Audit and Risk Committee Charter:

- (a) refers to regulation 16 of the *Local Government (Audit) Regulations 1996*; and
- (b) refers to the committee's responsibilities to review the annual financial statements and the annual report.

Financial:

There will be financial costs associated with advertising for the AGM of Electors meeting.

Legal and Statutory:

Local Government (Audit) Regulations 1996

- r.16.(f) Functions of audit committee

Local Government (Financial Management) Regulations 1996

- r.51. Annual financial report to be signed etc. by CEO

Local Government Act 1995

- s.1.7 Local Public Notice
- s.5.27. Electors' general meetings
- s.5.29. Convening electors' meetings
- s.5.53. Annual reports (stipulating the content of an Annual Report)
- s.5.54. Acceptance of annual reports (by the local government).
- s.7.12A. Duties of local government with respect to audits
- s.7.9. Audit to be conducted

Risk related:

The Annual Report for 2021/2022 is already overdue therefore it is imperative that the Annual Report is adopted by Council. It would be a high reputational risk if Council delay the process further. This report mitigates the risk.

Workforce related:

There will be work involved through printing and distribution of the Annual Report. There will also be officer time involved in providing further updates to the ARC and to Council.

VOTING REQUIREMENTS

Absolute Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. SCM004/01/24

MOVED Cr M McKeown

SECONDED Cr R Madacsi

That Council receives the unconfirmed minutes of the Audit and Risk Committee Meeting from their meeting held on 6 December 2023.

Voted For: Crs R Madacsi, C Duri, S McCormick, M McKeown, S Dival and J Prater

Voted Against: Nil

MOTION CARRIED 6/0 BY ABSOLUTE MAJORITY

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. SCM005/01/24

MOVED Cr C Duri

SECONDED Cr R Madacsi

That Council:

1. Receives the Risk Management Action Plan – Cyber Security progress update to the Audit & Risk Committee (**Confidential Attachment 2**).
2. Requests the CEO to provide an update to the Audit and Risk Committee in June 2024.

Voted For: Crs R Madacsi, C Duri, S McCormick, M McKeown, S Dival and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

Cr Duri moved the amended Audit and Risk Committee Recommendation 2 as follows:

AMENDED AUDIT AND RISK COMMITTEE RECOMMENDATION 2

That Council:

1. Notes the Audit and Risk Committee recommendation made on 6 September 2023 contained in this report;
2. Receives correspondence from the Office of the Auditor General pertaining to the Management Letter and findings report (Attachment 3);
3. Adopts the Annual Report 2021/2022 incorporating the Independent Auditor's opinion and the Audited Annual Financial Statements for the Shire of Toodyay (Attachment 4) subject to a change to remove the words "it was" on page 64 of the attachments and replace with the words "Officers" to read "a cost benefit analysis abandoning process was undertaken and Officers determined to persevere with the transition";
4. Notes that regarding the financial report for the year ended 30 June 2022 the independent auditor's report included a disclaimer of opinion that stated *"I was unable to obtain sufficient appropriate evidence regarding the financial report as a whole as the financial report was submitted for audit purposes without complete and accurate underlying records. I was unable to audit the financial report by alternative means. Consequently, I am unable to determine whether any adjustments were necessary to the financial report as a whole for the year ended 30 June 2022. My Audit opinion for the year ended 30 June 2021 was disclaimed for the same reasons."*
5. Authorises the Chief Executive Officer to make any necessary minor typographical changes to the Annual Report prior to its publication;
6. Sets Wednesday 17 April 2024 at 6.00pm as the date and time for the next Elector's General Meeting.
7. Requests the Chief Executive Officer to:
 - (a) give local public notice of the availability of the Annual Report.
 - (b) convene the Elector's General Meeting to be held on the abovementioned date and time at Point 6, in the Council Chambers of the Shire of Toodyay; and
8. Notes the ongoing challenges the Shire continues to manage during the transition to Datascape.

Cr Madacszi seconded the motion.

Clarification was sought.

Cr Dival moved a Procedural Motion as follows:

That the meeting proceed to the next item of business (Item 6.4 Principle Agreement - Fallen Riders Wall of Remembrance) at 12.20pm in accordance with Standing Order 10.1(a).

Further clarification was sought.

Cr Prater seconded the procedural motion.

The procedural motion was put.

PROCEDURAL MOTION/COUNCIL RESOLUTION NO. SCM006/01/24**MOVED** Cr S Dival**SECONDED** Cr J Prater

That the meeting proceed to the next item of business (Item 6.4 Principle Agreement - Fallen Riders Wall of Remembrance) at 12.20pm in accordance with Standing Order 10.1(a).

Voted For: Crs S McCormick, S Dival and J Prater

Voted Against: Crs R Madacsi, C Duri and M McKeown

VOTES EQUALLY DIVIDED 3/3

In accordance with 5.21(3) of the Local Government Act 1995, the Presiding Member cast a second vote against the motion.

MOTION LOST 3/4

Clarification was sought in regard to the AGM Elector's meeting date. It was noted that the Agenda had stated the date to be in April 2024 however to keep within the 56 days from receipt of the Annual Report, the date would be required to change to Wednesday 20 March 2024.

Cr McKeown moved an amendment to the motion as follows:

That Point 6 be reworded to read:

6. Sets Wednesday 20 March 2024 at 6.00pm as the date and time for the next Elector's General Meeting

Cr Duri seconded the amendment.

Further clarification was sought.

The amendment was put.

AMENDMENT/COUNCIL RESOLUTION NO. SCM007/01/24**MOVED** Cr M McKeown**SECONDED** Cr C Duri

That Point 6 be reworded to read:

6. Sets Wednesday 20 March 2024 at 6.00pm as the date and time for the next Elector's General Meeting.

Voted For: Crs R Madacsi, C Duri, S McCormick, M McKeown, S Dival and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

The substantive motion was put.

Cr Dival objected to the motion.

Debate commenced.

Cr Dival proposed an amendment to the motion as follows:

That at Point 3 the word “Adopts” be replaced with the words “Not adopts”.

The Shire President ruled that the amendment was not permitted, under Standing Orders, as it negates the intent of the original motion and is therefore disallowed.

Debate continued.

The substantive motion was put.

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. SCM008/01/24

MOVED Cr C Duri

SECONDED Cr R Madacsi

That Council:

1. Notes the Audit and Risk Committee recommendation made on 6 September 2023 contained in this report;
2. Receives correspondence from the Office of the Auditor General pertaining to the Management Letter and findings report (**Attachment 3**);
3. Adopts the Annual Report 2021/2022 incorporating the Independent Auditor's opinion and the Audited Annual Financial Statements for the Shire of Toodyay (**Attachment 4**) subject to a change to remove the words “it was” on page 64 of the attachments and replace with the words “Officers” to read “a cost benefit analysis abandoning process was undertaken and Officers determined to persevere with the transition”;
4. Notes that regarding the financial report for the year ended 30 June 2022 the independent auditor's report included a disclaimer of opinion that stated *“I was unable to obtain sufficient appropriate evidence regarding the financial report as a whole as the financial report was submitted for audit purposes without complete and accurate underlying records. I was unable to audit the financial report by alternative means. Consequently, I am unable to determine whether any adjustments were necessary to the financial report as a whole for the year ended 30 June 2022. My Audit opinion for the year ended 30 June 2021 was disclaimed for the same reasons.”*
5. Authorises the Chief Executive Officer to make any necessary minor typographical changes to the Annual Report prior to its publication;
6. Sets Wednesday 20 March 2024 at 6.00pm as the date and time for the next Elector's General Meeting.
7. Requests the Chief Executive Officer to:
 - (a) give local public notice of the availability of the Annual Report.
 - (b) convene the Elector's General Meeting to be held on the abovementioned date and time at Point 6, in the Council Chambers of the Shire of Toodyay; and
8. Notes the ongoing challenges the Shire continues to manage during the transition to Datascape.

Voted For: Crs R Madacsi, C Duri and M McKeown

Voted Against: Crs S McCormick, S Dival and J Prater

VOTES EQUALLY DIVIDED 3/3

In accordance with 5.21(3) of the Local Government Act 1995, the Presiding Member cast a second vote for the motion.

MOTION LOST FOR WANT OF ABSOLUTE MAJORITY 4/3

Cr Madacsi moved the Audit and Risk Committee Recommendation 3 as follows:

That Council adopts the Audit and Risk Committee Charter as attached (Attachment 6) to this report.

Cr Duri seconded the motion

Cr McKeown moved an amendment to the motion as follows:

That the following words be included after the words “to this report”:

“subject to the following amendments:

- (a) **On page 2 of the proposed charter, in the second paragraph under the heading Membership, delete the words from, and including, “at least” to “Council Members”, and insert the words “membership of the” before the words “Audit and Risk Committee”.**
- (b) **On page 5 of the proposed charter, delete the second paragraph under the heading Meetings and replace it with the words “A meeting of the Audit and Risk Committee may be called at any time in accordance with the Shire of Toodyay *Standing Orders Local Law 2008* s.17.10. The quorum for an Audit and Risk Committee meeting will be in accordance with s.5.15 and s.5.19 of the *Local Government Act 1995*.”**

Cr Madacsi objected, by way of a Point of Order, in accordance with Standing Order 8.2 pertaining to Standing Order 9.11, citing that Council may not be able to amend a recommendation made by a Committee.

The Presiding Member rejected the Point of Order in accordance with Standing Order 8.5 and advised that Council does have the authority to make changes to the recommendation made by the Committee if they wish to do so, as the Committee does not have delegated authority and can only make recommendations to Council that Council will consider.

The Presiding Member foreshadowed an amendment motion as follows:

That Council adopts the Audit and Risk Committee Charter as attached (Attachment 6) to this report subject to the following amendments:

- (a) **On page 2 of the proposed charter, in the second paragraph under the heading Membership, delete the words from, and including, “at least” to “Council Members”, and insert the words “membership of the” before the words “Audit and Risk Committee”.**
- (b) **On page 5 of the proposed charter, delete the second paragraph under the heading Meetings and replace it with the words “A meeting of the Audit and Risk Committee may be called at any time in accordance with the Shire of Toodyay *Standing Orders Local Law 2008* s.17.10. The quorum for an Audit and Risk Committee meeting will be in accordance with s.5.15 and s.5.19 of the *Local Government Act 1995*.”**

The motion was put.

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. SCM009/01/24**MOVED** Cr R Madacsi**SECONDED** Cr C Duri

That Council adopts the Audit and Risk Committee Charter as attached (**Attachment 6**) to this report.

Voted For: Nil

Voted Against: Crs R Madacsi, C Duri, S McCormick, M McKeown, S Dival and J Prater

MOTION LOST 0/6

Cr McKeown moved an alternate motion as follows:

That Council adopts the Audit and Risk Committee Charter as attached (Attachment 6) to this report subject to the following amendments:

- (a) **On page 2 of the proposed charter, in the second paragraph under the heading Membership, delete the words from, and including, "at least" to "Council Members", and insert the words "membership of the" before the words "Audit and Risk Committee".**
- (b) **On page 5 of the proposed charter, delete the second paragraph under the heading Meetings and replace it with the words "A meeting of the Audit and Risk Committee may be called at any time in accordance with the Shire of Toodyay Standing Orders Local Law 2008 s.17.10. The quorum for an Audit and Risk Committee meeting will be in accordance with s.5.15 and s.5.19 of the Local Government Act 1995."**

Cr Madacsi seconded the motion.

Clarification was sought.

The motion was put.

ALTERNATE MOTION/COUNCIL RESOLUTION NO. SCM010/01/24**MOVED** Cr M McKeown**SECONDED** Cr R Madacsi

That Council adopts the Audit and Risk Committee Charter as attached (Attachment 6) to this report subject to the following amendments:

- (c) **On page 2 of the proposed charter, in the second paragraph under the heading Membership, delete the words from, and including, "at least" to "Council Members", and insert the words "membership of the" before the words "Audit and Risk Committee".**
- (d) **On page 5 of the proposed charter, delete the second paragraph under the heading Meetings and replace it with the words "A meeting of the Audit and Risk Committee may be called at any time in accordance with the Shire of Toodyay Standing Orders Local Law 2008 s.17.10. The quorum for an Audit and Risk Committee meeting will be in accordance with s.5.15 and s.5.19 of the Local Government Act 1995."**

Voted For: Crs R Madacsi, C Duri, S McCormick, M McKeown, S Dival and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. SCM011/01/24

MOVED Cr R Madacsi

SECONDED Cr C Duri

That Council:

1. Notes the remaining tasks associated with the Datascape data migration as per the action plan attached to this report (**Attachment 7**), and;
2. Requests the CEO to provide a progress update to the Audit and Risk Committee in March 2024.

Voted For: Crs R Madacsi, C Duri, S McCormick, M McKeown, S Dival and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

6.4 In-Principle Agreement - Fallen Riders Wall of Remembrance

Date of Report:	21 December 2023
Applicant or Proponent:	Motorcycle Men's Shed - Perth
File Reference:	COMG1
Author:	W Sutton – Community Development Officer
Responsible Officer:	T Bateman – Executive Manager Corporate and Community Services
Previously Before Council:	No
Author's Disclosure of Interest:	Impartiality pursuant to Regulation 22 of the Local Government (Model Code of Conduct) Regulations 2021
Council's Role in the matter:	Executive
Attachments:	Nil

PURPOSE OF THE REPORT

Council is requested to consider providing in-principle agreement, that a Fallen Riders Memorial Wall would be supported in Toodyay.

BACKGROUND

The Motorcycle Men's Shed – Perth (MMSP) approached the Shire of Toodyay in November 2023, as part of the process of determining a suitable location for its proposed Fallen Riders Memorial Wall.

The MMSP was formed in March 2023, has 70 riding members and a substantial online following. It is the only Men's Shed in Australia that doesn't operate out of a shed, delivering their key message - strong mental health - via the mobile platform of group motorcycle rides to varied locations (including Toodyay Men's Shed in April this year).

This report had been prepared as a late addition to the Agenda following discussion at a Concept Forum held on 13 December 2023.

This report was presented to the December 2023 Ordinary Council Meeting however, no decisions were made at that meeting, due to the Julimar fire event.

COMMENTS AND DETAILS

The MMSP is proposing to erect a Fallen Riders Memorial Wall. The wall will contain the names of motorcycle riders who have died in road accidents, so they may be remembered by family and friends.

The wall will be a public asset, a place of remembrance and solitude, open to everyone to pay their respects or simply embrace the tranquillity the wall and surrounding gardens will offer. The wall will be promoted via a dedicated website and social media channels. The MMSP is proposing to hold an annual group ride to the wall. It is anticipated the memorial

wall will attract motorcycle riders, along with family and friends of fallen riders to the region all year round.

Toodyay is MMSP's preferred location for the wall, due to its proximity to Perth, climate, and already being a destination of choice for motorcycle riders.

Potential benefits for Toodyay include increased tourism and economic benefit, raising awareness of and promoting road safety, and engaging local community groups which have expressed interest in maintenance and upkeep roles.

The WALGA Road Safety Advisor for the wheatbelt, the OIC Toodyay Police station, and the Toodyay Roadwise committee have shown support for the concept. MMSP has received expressions of interest for funding and donation of services and time.

Through partnership with MMSP, Council will facilitate delivery of a unique structure which has the potential to produce economic benefits and increase local pride, thus leading to a more enriched environment and resilient community.

IMPLICATIONS TO CONSIDER

Consultative:

MMSP presented the concept to Councillors at a forum held 13 December 2023, attended by six elected members.

MMSP have initiated informal consultation with potential stakeholders, sponsors, and the local community.

Strategic:

Plan for the future – Shire of Toodyay Council Plan 2023-2033

Outcome 7. A strong, diverse, and sustainable economy

O7.1. Collaborate with government and industry to attract investment, grow, and diversify the local economy, create secure, quality jobs, and meet their corporate social responsibilities.

Policy related:

Nil.

Financial:

There are no financial impacts arising from the outcome of this report.

Legal and Statutory:

Standing Orders Local Law 2008 (SO4.5).

Risk related:

An in-principle agreement may be misconstrued for final planning approval. This low rated risk is mitigated through clear and concise wording and open communications with all stakeholders.

Workforce related:

The MMSP will be engaging with Shire officers to conduct research and investigation in a bid to identify a suitable plot of land, after which routine building and development processes will transpire.

VOTING REQUIREMENTS

Simple Majority

Cr McCormick moved Officer's Recommendation 1 as follows:

That Council:

1. **Provides in-principle agreement to the Motorcycle Men's Shed – Perth (MMSP) in support of the construction of a Fallen Riders Memorial Wall in Toodyay, noting that final wall location, design and construction will be subject to all applicable building and planning processes.**
2. **Requests the CEO to write to the MMSP outlining the Shire's in-principle agreement and requesting regular progress reports from MMSP, during the investigative and planning stages.**

Cr Prater seconded the motion.

Clarification was sought.

Cr Dival moved an amendment to the motion

That at Point 1 the words “final wall location, design and construction will be subject to all applicable building and planning processes” be replaced with “wall location design and construction proposals be brought back to Council for approval prior to a planning application;”

The amendment was put.

AMENDMENT/COUNCIL RESOLUTION NO. SCM012/01/24

MOVED Cr S Dival

That at Point 1 the words “final wall location, design and construction will be subject to all applicable building and planning processes” be replaced with “wall location design and construction proposals be brought back to Council for approval prior to a planning application;”

Voted For: Crs R Madacsi, C Duri, S McCormick, M McKeown, S Dival and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

The substantive motion was put.

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. SCM013/01/24

MOVED Cr S McCormick

SECONDED Cr J Prater

That Council:

1. **Provides in-principle agreement to the Motorcycle Men's Shed – Perth (MMSP) in support of the construction of a Fallen Riders Memorial Wall in Toodyay, noting that wall location, design and construction proposals be brought back to Council for approval prior to a planning application.**

2. Requests the CEO to write to the MMSP outlining the Shire's in-principle agreement and requesting regular progress reports from MMSP, during the investigative and planning stages.

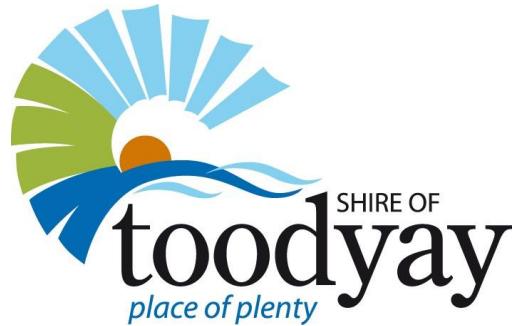
Voted For: Crs R Madacsi, C Duri, S McCormick, M McKeown, S Dival and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

7 CLOSURE OF MEETING

The Shire President declared the meeting closed at 12.49pm.



ATTACHMENTS MINUTES

Special Council Meeting

Wednesday, 24 January 2024

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PO Box 1322, Toodyay, WA 6566

Ms S Haslehurst
Chief Executive Officer
Shire of Toodyay.
7th December 2023

Dear Ms. Haslehurst,

Thank you for facilitating the workshop which enabled a delegation from the Toodyay Race Club to present to Councillors the future plans we have drawn up for the Club.

We greatly appreciated the positive feedback the TRC team received from Councillors and staff, and after a debriefing with our members this morning, I have been requested to stress to you the urgency of our situation and ask if it is possible for the matter to be included on the agenda for the Ordinary Meeting of Council on 20th December.

Staging the race day is an extremely time-consuming task, and to adhere to our timeline, planning usually starts in early January; and it is for that reason we make this request.

Essentially, before we can take any further action towards race day, we need the following matters resolved by Council before the beginning of the New Year.

- That the Shire issues a statement confirming support for the return of the Toodyay Cup and the Picnic Race Day to Toodyay in 2024.
- That Councillors commit to allocate Shire funds to replace or repair the roof of over the Tote buildings and horse-shoe bar.
- That Councillors commit to contribute limited Shire assets to assist with the demolition and removal of some of the racecourse buildings.

We do understand that it is unusual for such requests be made, and that it does present the Shire office with an added workload, but if we have to delay our planning, it will almost inevitably result in the race day not proceeding in 2024.

Yours sincerely,
Stephen Ferguson
Chairman, TRC.
vernice@vernice.com.au
0429 040 362

SUBMISSION FROM TOODYAY RACE CLUB IN RESPONSE TO THE 'BPS' DEFECT/BUILDING CONDITION REPORT – TOODYAY RACECOURSE

BRIEFING NOTES FOR COUNCILLORS

THE TOODYAY RACE CLUB – BACKGROUND AND HISTORY

The TRC was founded in 1865 as a leading racecourse in the Avon Valley and it held 10 to 12 race meetings a year until the Turf Club (Now RWWA) rationalised country courses in the late 1980s and the Toodyay track was closed. However, in 1996 a group of enthusiastic locals re-formed the club and after renovating the track and facilities, it acquired various paraphernalia such as starting gates, and in 1998 the Chief Steward of the Turf Club inspected the course and approved a 'one-off' race meeting.

Since then, the TRC held the Picnic Race Day at the Toodyay track each September long weekend, until 2021, except for two years when in 2010, after the course was badly damaged in the December 2009 bushfire, the event was transferred to the Northam track; and in 2020 at the height of the Covid pandemic.

RACE DAY

The event attracts the quality of trainers and gallopers seen at premier provincial racecourses and features the TABtouch Toodyay Cup. The attendance of local and metropolitan racegoers averages about 3200 with a record-breaking crowd over 4000 at the 150th Anniversary of the track in 2015. TransWA runs a Race Day special train.

It is a family fun day with entertainment between the eight races such as the regular features, the \$1,000 'Dash for Cash' foot race for amateur footy clubs and Fashions in the Field for the whole family. Over the years the committee has come up with many innovative ideas to entertain the crowds between races such as 'small dog racing', parachutists landing in front of the winning post, military bands, and Horse and Pony Clubs presenting riding displays and musical rides. There is of course the usual bouncy castle, slides, and other children's entertainments in a secure and supervised area where children can get their face painted for free and give their parents some breathing space to enjoy the more adult attraction. A wide variety of food is available from food vans and the Livery Restaurant, and from community groups fund-raising by selling hot dogs etc. Families can bring their own food and non-alcoholic drinks for a picnic, and the atmosphere is fantastic and there is no entry fee for children under 18 years old. After the last race, those who wish to extend their enjoyment can dance and listen to live music on stage; and as a HS issue, free hot dogs are provided by the club to all who stay to listen to the band.

Second to only to the annual Toodyay Agricultural Show in attracting visitors to the town the race day gives local business a boost, and many visitors from the metropolitan area, and further afield, stay for the weekend to explore the other attractions of our historic town. The caravan parks are always booked and the TRC has in the past allowed, with SOT permission, the overflow of caravaners and campers to use the racecourse facilities for the weekend. Each year between ten and twenty Curtin University Student Volunteers augment the TRC committee in running the day.

LEASE ARRANGEMENTS BETWEEN THE SHIRE OF TOODYAY (SOT) AND THE TRC.

With the objective of ensuring that the TRC was able to undertake the annual, complex negotiations with Racing and Wagering WA (RWWA) with a degree of certainty, the TRC signed a 20-year lease with the SOT on 21st October 2011.

The racecourse is owned by the SOT but under the lease agreement the maintenance of the racecourse and infrastructure falls upon the race club committee members to ensure the track and buildings satisfy the SOT's standards. Furthermore, the TRC has to satisfy the safety, accommodation and amenity standards of the RWWA requirements for country racecourses.

THE SHIRE'S CONTRIBUTION

However, in recognition that the race club only stages one event a year, and it would be difficult for it to wholly fund the maintenance of the extensive facilities, the SOT has traditionally accepted responsibility for various maintenance tasks, and financial provision for the maintenance of major infrastructure has been included in the Shire's 'Capital Renewal and Replacement Works Program', (CRRWO) and the 'Long Term Financial Plan' (LTFP).

The TRC accepts that such expenditure of this nature is arbitrary and at the discretion of council, but because the racecourse has never been considered a priority among all the other urgent needs of the community, it has often been overlooked when implementing the various budgeted maintenance. The CRRWO and the LTFP allocated \$75,000 in 2020/21 for the roof over the Tote area, \$30,000 in 2022/23 to demolish certain buildings, and \$50,000 has been included in the LTFP for an electrical upgrade and building structural maintenance in 2024.

However, instead of carrying out the work in 2020/21, the SOT administration commissioned 'Bedrock Property Solutions' (BPS) to undertake an inspection of the facility. There had been no public complaint and the TRC, contrary to clause 13 of the lease agreement which requires the Shire to give the TRC 'reasonable notice' of entry by the lessor, was not contacted or informed of the inspection.

As a result of the inspection report the SOT closed the track on the grounds that it did not comply with conditions of the Shire's insurance policy and did not comply with its HS standards.

The 93-page report compiled by BPS is accurate, comprehensive, detailed, illustrated and well presented. If I were buying a house, I would certainly engage the company to prepare a report before I signed on the dotted line, in the knowledge that no stone would be left unturned. However, when looking realistically at it in context, we submit that the report is a slight "over-kill".

HOW THE RACE DAY HAPPENS

Each year at the end of summer the committee carry out repairs and maintenance of the track and buildings to a standard which satisfies the Chief Steward of RWWA, who's responsibility it is to ensure safety standards for the jockeys, staff and the public. There have been very few occasions when the chief steward had demanded additional work and a follow-up inspection. The TRC carries a \$20,000,000 Public Liability Insurance Policy.

THE BPS DEFECT/BUILDING CONDITION REPORT – GENERAL OBSERVATIONS

One needs only to look at the first seven pages of the report to assess its relevance to the situation at hand because the first seven pages deal with the ticket booth. This is a small rustic shed where Curtin Uni student volunteers collect the venue entry fees. There are twenty colour photographs and some very helpful tips about the maintenance of such structures.

If the ticket booth was used every day some of the issues raised would be of major concern. However, it is used once a year and as part of the maintenance program each year it is cleaned, made safe and any required renovations are carried out in the weeks leading up to race day. We have been doing this for twenty-five years and have never had a problem with the handrail not conforming to Australian Standard AS 1657 or ceiling light, which is never used, and I think which is probably disconnected, not complying with AS/NZS 3000.

WHAT THE TRC IS PROPOSING.

We acknowledge that in this day and age of opportunistic litigation, poorly maintained old infrastructure presents the SOT with a dilemma. However, we have developed a plan to mitigate the problems with which the Shire is faced.

Members of the TRC committee and associates have the credentialled experience to undertake many major tasks which will hopefully satisfy the SOT's health and safety requirements. We have the capacity, equipment, expertise, and willingness to rectify most of the defects detailed in the BPS report and other issues identified by the Shire. However, although we have already carried out significant numbers of maintenance task this year, and have plans to address other issues, there is an elephant in the room; the roof over the Tote building and public bar area. It is beyond our ability and financial capacity to replace and renovate the structure and we need a commitment from the SOT that it supports our plans, detailed below, and will accept responsibility for restoring the roof to a safe and serviceable condition.

METHODOLOGY

With the permission of the SOT, it is intended to either demolish or to stabilise and set aside most of the buildings on course. They will be replaced either with permanent transportable units, or demountable units hired for the event.

- Ticket booth – the report findings are noted, and safety concerns will be addressed. If the booth cannot be made safe for use without a disproportionate expense and effort, it will be demolished and replaced with a transportable unit. In the past we have erected small marquees to relieve pressure on the ticket booth and this could be another cost effective solution. *Building Surveyor check.*
- Tote Shed – is the elephant in the room and will be addressed separately.
- Cashier's area within the Tote Shed will be made structurally safe but will be replaced with a transportable unit accommodating four counter spaces.
- Members building – most minor defects can be easily rectified and will be done at the expense of the TRC. Replacement of the decking and associated infrastructure will be undertaken but issues such as the thickness of the window glass not conforming to modern day standards will be addressed piece meal whenever there is a need to replace a window or pane of glass. This issue is not considered to be crucial.
- Winning Post Tower – will be reduced in height and made safe at the expense of the TRC. We have access to the equipment and qualified personnel to undertake this task.
- Stewards' / Jockey Rooms – will be demolished and replaced with transportable units.
- The three trackside stewards' towers are no longer used and will be demolished and the sites made safe by the TRC. This work may be deferred until later in 2024 or early 2025.

Isolate for the event.

SOT cost

- Original Toilet Block opposite stables – This building contains asbestos and was earmarked for demolition by the SOT several years ago. We request the Shire to deal with this issue.
- Secretary's Office Block – will be either demolished or made safe but will be replaced for the event with a hired demountable unit.
- Miscellaneous issues – Ground maintenance/ tree lopping etc has been undertaken by the TRC; Plumbing work as required will be undertaken by the TRC. Cosmetic and signage to comply with SOT standards will be undertaken by the TRC.
- Remedial electrical work has been undertaken at the expense of the TRC.

THE TOTE SHED ROOF

The major stumbling block in the roof of the tote and horseshoe bar concourse. The roof has been repaired several times over the years, but it has now fallen into a state of disrepair which may necessitate its replacement. We have received a quotation of \$130,000 for the new roof, which is obviously well beyond our means, but it now appears possible that with some structural repairs and maintenance the roof may be brought up to the safety standards demanded by the SOT. // ?

In recent correspondence with the CEO Suzie Haslehurst, she has said, "Council has in the past two years, set up an Asset Development Reserve and it is from this reserve that Council will draw funds to assist with the renovations and to support any funding that is applied for or provided. Once further details can be provided by the Race Club, officers will prepare a report for Council's consideration and resolution to allocate funds for specific works from the Asset Development Reserve". // *

SUBMISSION

We respectfully request that Council:

- Allocates funds to replace or, if considered possible, repair the roof over the Tote and Horseshoe bar area to an adequate safety standard.
- In consultation with the TRC, contribute Shire assets and manpower to assist with the demolition of some buildings.
- Confirms its support for the Toodyay Cup to return to the Toodyay course in 2024 by issuing a statement to that effect. This will enable the TRC to request that the Toodyay Cup meeting will be officially included in the RWWA racing schedules for 2024.

Stephen Ferguson,
Chairman,
Toodyay Race Club (Inc)
vernice@vernice.com.au

ORDINARY COUNCIL MEETING MINUTES

21 DECEMBER 2022

9.1.4 Lot 109 MacDonald Retreat, Dumbarton - Change of Use

Date of Report:	29 November 2022
File Reference:	A4143/109MAC
Author:	T Prater – Planning and Compliance Officer
Responsible Officer:	H de Vos – Manager Development and Regulation
Previously Before Council:	No
Author's Disclosure of Interest:	Nil
Council's Role in the matter:	Quasi-Judicial
Attachments:	<ul style="list-style-type: none">1. P2022-34 - Application & Plans; ↗2. P2022-34 - Amended plans; and ↗3. Schedule of submissions. ↗

SUMMARY**Applicant:** W Andela**Owner:** W Andela**Proposal:** Change of use – Outbuilding to Single Dwelling**Location:** Lot 109 MacDonald Retreat, Dumbarton**PURPOSE OF THE REPORT**

Council to consider an application for development approval for a change of use of an outbuilding to a single dwelling. Council is being requested to determine this application as multiple submissions opposing the proposal were received during the consultation period.

BACKGROUND

The applicant is seeking approval for an outbuilding to be changed to a single dwelling after a complaint was received regarding a person living in the outbuilding at Lot 109 MacDonald Retreat, Dumbarton. A site visit confirmed the applicant was living in on site. At the time of the site visit, the applicant had not constructed any internal modifications to the outbuilding.

Property information

Lot 109 MacDonald Retreat, Dumbarton is a 10,594m² (1.594ha) property and is in the Glencoe Estate. The property backs on to Northam Toodyay Road.

The property is zoned Special Residential R2.5 under the Shire of Toodyay *Local Planning Scheme No. 4*.

Existing development on the site is a Council approved outbuilding which was approved in 2018 in conjunction with a single dwelling which was never constructed.

ORDINARY COUNCIL MEETING MINUTES**21 DECEMBER 2022****Proposal**

The applicant seeks development approval to convert the mezzanine floor of an existing outbuilding to a single dwelling.

The proposed conversion of the mezzanine floor is approximately 57m² and will consist of one-bedroom, combined kitchen living and a bathroom. Externally will be a 36m² veranda and 36m² free-standing carport and a limestone retaining wall.

Time to determine

The application was received on 31 March 2022 and was stopped on 20 June 2022 to allow the applicant some time to gather further information. The clock was restarted on 18 October 2022. Pursuant to clause 75(1)(a) of the *Planning and Development (Local Planning Schemes) Regulations 2015*, this application must be determined within 90 days of the receipt of the application which is 16 January 2023.

COMMENTS AND DETAILS

The outbuilding in question was proposed to be built in conjunction with a single dwelling in 2018. When the property was sold without the single dwelling being constructed, the new owner saw the non-habitable outbuilding as a place to live.

A site visit conducted by the Planning and Compliance Officer and the Environmental Health Officer, lead to the applicant applying to convert the mezzanine floor of the existing outbuilding to a single dwelling. An overwhelming number of objections were received in the advertising period, stating the proposed development was not compatible with the existing quality of homes within Glencoe Estate and did not comply with the Local *Planning Policy – Glencoe Estate Design Guidelines*.

Attachment 1 – Application and Plans

Taking into consideration the objections received, two options were discussed with the applicant.

Option One: to convert the outbuilding into an ancillary dwelling, with the addition of a main dwelling added to the development application. This option provided the applicant with an immediate solution for his lack of accommodation and would bring the development application in line with the *Local Planning Policy – Glencoe Estate Design Guidelines*. This option however was not financially viable for the applicant.

Option two: to amend the existing plans to make the exterior of the outbuilding more consistent with the exterior of a single dwelling.

Option two was chosen and amended plans with the addition of a veranda, freestanding carport, additional windows and retaining wall was submitted. The application was readvertised to the adjoining landowners. Submissions received acknowledged the changes however, the development was again strongly objected, as it did not compliment the surrounding homes in Glencoe Estate or meet the *Local Planning Policy – Glencoe Estate Design Guidelines*, as it still appeared to be an outbuilding.

Attachment 2 – Amended Plans

Whilst the applicant has made reasonable efforts to modify the external appearance of the outbuilding to proposed single dwelling conversion, its design with an exterior entirely clad in Colourbond, no defined front entrance to orientate towards the primary street, oversized bulk and lack of decorative features, it presents itself as an outbuilding and not as single dwelling.

ORDINARY COUNCIL MEETING MINUTES**21 DECEMBER 2022**

To approve this application would set an undesirable precedent, which could impact the future development within Glencoe Estate.

It is recommended that Council refuses this application.

However, the Officer would also like to recognise the emotive nature of this decision and the associated implications for Mr Andela, who would be made homeless. Therefore, it is also recommended that Council agree to a benevolent approach, and allow reasonable timeframes for the shed to be vacated and for Mr Andela to find alternative living arrangements.

IMPLICATIONS TO CONSIDER**Consultative:**

The initial and amended applications were advertised in accordance with the Shire's adopted Local Planning Policy – Advertising for Planning Proposals. This included a mail out of the plans to adjoining landowners for a period of fourteen (14) days for each application. With the advertising periods closing on 20 May 2022 and 30 November 2022 respectively.

Multiple submissions were received during both advertising periods, objecting to the proposed development, stating the development was not compatible with the character of the locality, nor did it comply with the Shire's Local Planning Policy – Glencoe Estate Design Guidelines which all other landowners within Glencoe Estate have had built their homes to and have spent a considerable amount in doing so.

Strategic:

Shire of Toodyay Community Strategic Plan – Toodyay 2028

Objective 2: Ensure our built environment meets community needs.

S 2.1 Encourage diverse housing and development options.

Policy related:

Local Planning Policy – Advertising for Planning Proposals.

This application has been advertised in accordance with the local planning policy.

Financial:

The applicant has paid the applicable fee pursuant to Schedule 2(1) of the *Planning and Development Regulations 2009*.

Legal and Statutory:

Local Planning Policy – Glencoe Design Guidelines.

Planning and Development Act 2005.

Planning and Development Regulations 2009.

Planning and Development (Local Planning Schemes) Regulations 2015.

Shire of Toodyay Local Planning Scheme No. 4.

Risk related:

Should Council choose to refuse the application there is a risk of a review at the State Administrative Tribunal (SAT).

ORDINARY COUNCIL MEETING MINUTES

21 DECEMBER 2022

Workforce related:

Should Council choose to refuse the application there is a risk of a review at the State Administrative Tribunal (SAT).

VOTING REQUIREMENTS

Simple Majority

OFFICER'S RECOMMENDATION

That Council, pursuant to clause 68(2)(b) of the deemed provisions for local planning schemes, refuses the application for development approval for a change of use – from outbuilding to single dwelling at Lot 109 (No. 1986) MacDonald Retreat in Dumbarton, for the following reason:

1. The Development is inconsistent with the Local *Planning Policy – Glencoe Estate Design Guidelines*.
 - (a) The development would set an undesirable precedent, which could impact future development within the Glencoe Estate.

ALTERNATIVE OFFICER RECOMMENDATION

That Council:

1. Pursuant to clause 68(2)(b) of the deemed provisions for local planning schemes, refuses the application for development approval for a change of use – from outbuilding to single dwelling at Lot 109 (No. 1986) MacDonald Retreat in Dumbarton, for the following reasons:
 - (a) The Development is inconsistent with the Local *Planning Policy – Glencoe Estate Design Guidelines*.
 - (b) The development would set an undesirable precedent, which could impact future development within the Glencoe Estate.
2. Requests the CEO to issue a Directions Notice to the applicant to vacate the structure within six months of the date of the notice.

Cr Pearce moved the Alternative Officer's Recommendation, including amendments as follows:

That Council:

1. Pursuant to clause 68(2)(b) of the deemed provisions for local planning schemes, refuses the application for development approval for a change of use – from outbuilding to single dwelling at Lot 109 (No. 1986) MacDonald Retreat in Dumbarton, for the following reasons:
 - (a) The Development is inconsistent with the Local *Planning Policy – Glencoe Estate Design Guidelines*.
 - (b) The development would set an undesirable precedent, which could impact future development within the Glencoe Estate.

ORDINARY COUNCIL MEETING MINUTES

21 DECEMBER 2022

<p>2. Requests the CEO to issue a Directions Notice within 30 days to the applicant to vacate the structure within six months of the date of the notice.</p> <p>Clarification was sought.</p> <p>Cr McKeown moved an amendment to the motion as follows:</p> <p>That at Point 2 the word “six” be changed to “twelve”.</p> <p>Cr Pearce accepted the amendment.</p> <p>The motion was put.</p>
<p>ALTERNATIVE OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM259/12/22</p> <p>MOVED Cr S Pearce</p> <p>That Council,</p> <p>1. Pursuant to clause 68(2)(b) of the deemed provisions for local planning schemes, refuses the application for development approval for a change of use – from outbuilding to single dwelling at Lot 109 (No. 1986) MacDonald Retreat in Dumbarton, for the following reasons:</p> <p>(a) The Development is inconsistent with the <i>Local Planning Policy – Glencoe Estate Design Guidelines</i>.</p> <p>(b) The development would set an undesirable precedent, which could impact future development within the Glencoe Estate.</p> <p>2. Requests the CEO to issue a Directions Notice within 30 days to the applicant to vacate the structure within twelve months of the date of the notice.</p>
<p style="text-align: right;">MOTION CARRIED 8/0</p>



Audit & Risk Committee Meeting

6 December 2023

Minutes

To: Audit & Risk Committee Meeting Members and Councillors.

Here within are the Meeting Minutes of the Audit & Risk Committee Meeting, held on the above-mentioned date in the Shire of Toodyay Council Chambers, 15 Fiennes Street, Toodyay WA 6566.

Mrs T Bateman
Executive Manager Corporate and Community Services

On behalf of
Suzie Haslehurst
CHIEF EXECUTIVE OFFICER



AUDIT & RISK COMMITTEE MEETING MINUTES

6 DECEMBER 2023

Preface

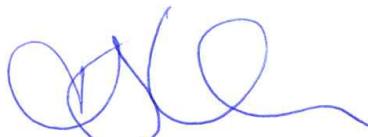
When the Chief Executive Officer approves these Minutes for distribution they are in essence "Unconfirmed" until the next Committee Meeting, where the Minutes will be confirmed subject to any amendments made by the Committee.

The "Confirmed" Minutes are then signed off by the Presiding Person.

Attachments that formed part of the Agenda, in addition to those tabled at the Meeting are incorporated into separate attachments to these Minutes.

Unconfirmed Minutes

These minutes were approved for distribution on 12 December 2023.



Mrs T Bateman
Executive Manager Corporate and Community Services

On behalf of
Suzie Haslehurst
CHIEF EXECUTIVE OFFICER

Confirmed Minutes

These minutes were confirmed at a meeting held on 6 March 2024.

Signed:

Note: The Presiding Member at the meeting at which the minutes were confirmed is the person who signs above.

AUDIT & RISK COMMITTEE MEETING MINUTES6 DECEMBER 2023

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AUDIT & RISK COMMITTEE MEETING MINUTES**6 DECEMBER 2023****1 DECLARATION OF OPENING**

Mrs T Bateman declared the meeting open at 12.33pm.

1.1 Election of a Chairperson

Date of Report:	24 November 2023
File Reference:	COC2
Author:	M Rebane – Executive Assistant
Responsible Officer:	T Bateman – Executive Manager Corporate and Community Services
Attachments:	Nil

PURPOSE

To elect the position of Presiding Member of the Audit and Risk Committee (ARC).

BACKGROUND

At an Ordinary Council Meeting held on 22 November 2023, Council resolved to appoint membership to the committee (Resolution No. OCM280/10/23) as follows:

That Council:

1. *Appoints the following Primary Elected Members to the Audit and Risk Committee:*
 - (a) Cr Dival
 - (b) Cr McKeown
 - (c) Cr McCormick
 - (d) Cr Prater
2. *Appoints the following Deputy Elected Members to the Audit and Risk Committee:*
 - (a) Cr Madacs
 - (b) Cr Duri
3. *Appoints the following Community Members to the Audit and Risk Committee:*
 - (a) Simon Rutter
 - (b) Kirsten Barrack
 - (c) Natalie Mills

At the same meeting Council endorsed a Committee Book for the Shire of Toodyay.

Legal and Statutory Information

s.5.12 of the Local Government Act 1995.

AUDIT & RISK COMMITTEE MEETING MINUTES

6 DECEMBER 2023

2 MINUTES AND ADDITIONAL INFORMATION**2.1 CONFIRMATION OF MINUTES****2.1.1. Minutes of Meeting held on 6 September 2023****OFFICER'S RECOMMENDATION/ARC RESOLUTION NO.ARC019/12/23****MOVED** Mr S Rutter**SECONDED** Cr S McCormick

That the Unconfirmed Minutes of the Audit & Risk Committee Meeting held on 6 September 2023 be confirmed.

Voted For: Ms K Barrack, Mr S Rutter, Ms N Mills, Cr S Dival, Cr S McCormick, Cr M McKeown and Cr J Prater

Voted Against: Nil

MOTION CARRIED 7/0**2.2 REVIEW OF STATUS REPORT****2.2.1 Status Report and Minutes of previous meeting**

Attachments:	1. Updated Status Report; and 2. Committee Member Reporting Form.
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The ARC Status report was reviewed.

2.3 INWARD/OUTWARD CORRESPONDENCE

Nil.

3 BUSINESS LEFT OVER FROM PREVIOUS MEETING (IF ADJOURNED)

Nil.

4 OFFICER REPORTS**4.1 Risk Management Action Plan - Cyber Security Controls**

Date of Report:	17 November 2023
Applicant or Proponent:	Audit and Risk Committee/Shire of Toodyay
File Reference:	LEG269
Author:	T Bateman – Executive Manager Corporate and Community Services M Rebane – Executive Assistant

AUDIT & RISK COMMITTEE MEETING MINUTES

6 DECEMBER 2023

Responsible Officer:	T Bateman – Executive Manager Corporate and Community Services
Previously Before Council:	No
Author's Disclosure of Interest:	Nil
Council's Role in the matter:	Review
Attachments:	<p>1. Progress Update - Risk Management Action Plan - Cyber Security (confidential) <i>Section 5.23(2)</i></p> <p>(e)(ii) a matter that if disclosed, would reveal information that has a commercial value to a person where the trade secret or information is held by, or is about, a person other than the local government.</p> <p>(f)(i) a matter that if disclosed, could be reasonably expected to impair the effectiveness of any lawful method or procedure for preventing, detecting, investigating or dealing with any contravention or possible contravention of the law.</p> <p>(f)(ii) a matter that if disclosed, could be reasonably expected to endanger the security of the local government's property (under separate cover)</p>

PURPOSE OF THE REPORT

To update the Audit and Risk Committee on progress made to date on the *Risk Management Action Plan – Cyber Security (Confidential Attachment 1)*.

BACKGROUND

Cyber risk has been identified by Local Government Insurance Services (LGIS) as one of the highest risks for Councils, second only to financial sustainability. As a result, LGIS conducted surveys and provided tailored reports to each local government to assist them in identifying and understanding specific areas of risk and improvement. This confidential report was presented to the Audit and Risk Committee in December 2022 along with an action plan to address each area.

At the Ordinary Council Meeting held on 28 June 2023 Council resolved:

That Council:

1. *Receives the 'Risk Management Action Plan – Cyber Security' progress update to the Audit and Risk Committee (Attachment 9); and*
2. *Requests the CEO to continue to provide six-monthly updates to the Audit and Risk Committee, until Council resolves otherwise.*

COMMENTS AND DETAILS

Officers have provided an update on the action plan adopted in December 2022 (**Confidential Attachment 1**) for the Audit and Risk Committee's review and recommendation to Council.

A number of actions have been addressed since June 2023 and have been marked complete or are ongoing, while others are due for completion in 2023/24. It is acknowledged

AUDIT & RISK COMMITTEE MEETING MINUTES**6 DECEMBER 2023**

that there were a couple of actions due for completion in 2022/23 that have not been finalised. Officers have provided commentary on these items within the confidential attachment.

It is imperative that to protect data held by the Shire of Toodyay and the individuals/organisations to which it refers, the results of the review and associated action plan are kept confidential.

IMPLICATIONS TO CONSIDER**Consultative:**

Australian Cyber Security Centre
XL2 (the Shire's IT contractor)
Local Government Insurance Services
Office of the Auditor-General

Strategic:

Shire of Toodyay Plan for the Future: Council Plan 2023-2033
Outcome 9. Responsible and effective leadership and governance
9.2. Govern Shire finances, assets, and operations responsibly.

Policy related:

Risk Management
Internal Control

Financial:

Actions and improvements made to date have been managed within existing budget allocations.

Legal and Statutory:

Regulation 16 (a)(ii) of the *Local Government (Audit) Regulations 1996* states that the Audit Committee has functions to guide and assist the local government in carrying out its functions relating to other audits and other matters related to financial management.

Risk related:

Cyber-attacks have increased significantly in recent years. Consequently, cyber risk is considered both an extreme financial and reputational risk. Reviewing and implementing recommendations provided by the Australian Cyber Security Centre, the Shire's insurers and the Auditor-General helps to mitigate the risk.

Workforce related:

Whilst the Shire of Toodyay currently outsources its IT management, significant officer time is required to assist the monitoring and implementation of any IT security and safety measures.

VOTING REQUIREMENTS

Simple Majority

AUDIT & RISK COMMITTEE MEETING MINUTES**6 DECEMBER 2023****OFFICER'S RECOMMENDATION/ARC RESOLUTION NO.ARC020/12/23****MOVED** Mr S Rutter

That the Audit & Risk Committee recommends to Council the following:

That Council:

1. Receives the Risk Management Action Plan – Cyber Security progress update to the Audit & Risk Committee (**Confidential Attachment 1**).
2. Requests the CEO to provide an update to the Audit and Risk Committee in June 2024.

Voted For: Ms K Barrack, Mr S Rutter, Ms N Mills, Cr S Dival, Cr S McCormick, Cr M McKeown and Cr J Prater

Voted Against: Nil

MOTION CARRIED 7/0

AUDIT & RISK COMMITTEE MEETING MINUTES

6 DECEMBER 2023

4.2 Adoption of 2021/2022 Annual Report

Date of Report:	17 November 2023
Applicant or Proponent:	Shire of Toodyay
File Reference:	COC2
Author:	M Rebane – Executive Assistant
Responsible Officer:	T Bateman – Executive Manager Corporate and Community Services
Previously Before Council:	No
Author's Disclosure of Interest:	Nil
Council's Role in the matter:	Executive
Attachments:	<ol style="list-style-type: none"> 1. Correspondence from the Office of the Auditor General; 2. Annual Report 2021/2022; and 3. Extract from ARC Minutes of Meeting held on 6 September 2023.

PURPOSE OF THE REPORT

To consider the 2021/2022 Annual Report and recommend that Council:

1. Receives the Management Letter and findings report for the 2021/2022 audit process;
2. Adopts the Annual Report 2021/2022 containing the Auditor's opinion and the financial report for the Shire of Toodyay; and
3. Sets the date for the next Elector's General Meeting.

BACKGROUND

The Shire is required, under Section 5.53 of the *Local Government Act 1995* (the Act), to prepare an annual report for each financial year ending 30 June. The content of the annual report is prescribed by the Act and includes a summary of the Council's annual activities, including the audited annual financial statements and the auditor's report for the financial year. Section 5.27 of the Act requires that the Shire holds an annual electors' meeting not more than 56 days after the acceptance of the annual report for the previous year.

At the Audit and Risk Committee (ARC) Meeting held on 6 September 2023, the Committee made a recommendation as follows:

That Council:

1. Receives the correspondence from the Auditor General as tabled;
2. Receives the Management letter for the 2021/2022 financial year as tabled;

AUDIT & RISK COMMITTEE MEETING MINUTES**6 DECEMBER 2023**

3. *Receives the Audited Annual Financial Statements, and Independent Auditor's Opinion as tabled for the year ended 30 June 2022, noting the Disclaimer of Opinion received and the explanation provided for this.*
4. *Accepts the Annual Report for the year ended 30 June 2022 incorporating the Annual financial report as tabled.*
5. *Authorises the Chief Executive Officer to make any necessary minor typographical changes prior to publication of the Annual Report.*
6. *Notes the ongoing challenges the Shire continues to manage during the transition to Datascape and that a report detailing tasks remaining for data migration be provided to the Audit and Risk Committee for their December 2023 Committee Meeting.*

COMMENTS AND DETAILS

Officers reported to the Audit and Risk Committee in September 2023, the challenges that had been experienced by the Shire of Toodyay in achieving ordinary compliance targets for 2021/2022, with a view to acknowledging the issues and challenges to date, and effectively drawing a line in the sand – a view taken by the Auditor-General. At the September ARC meeting, only draft versions of the management letter, findings report, and annual report were considered.

Correspondence has since that date, been received from the Office of the Auditor General pertaining to the Management Letter and findings report (**Attachment 1**). The Audited Annual Financial Statements and Independent Auditor's opinion were also received and then incorporated into the Annual Report 2021/2022 (**Attachment 2**);

It is recommended that the ARC makes a recommendation to Council that will note the recommendation made at its September 2023 ARC Meeting (**Attachment 3**).

It is recommended that a General Elector's Meeting is held in February 2024 and that local public advertising be done as per the public notice below.

Shire of Toodyay Elector's General Meeting

s.5.29 of the Local Government Act 1995

Council decided at their December 2023 Council Meeting to set the date for the above meeting to be Wednesday 14 February 2024 at 6.00pm in the Shire of Toodyay Council Chambers, 15 Fiennes Street, Toodyay 6566.

All electors, ratepayers and residents of the Shire of Toodyay are welcome to attend.

The order of business at this meeting will be as follows:

1. Declaration of Opening/Announcement of Visitors;
2. Records of Attendance/Apologies;
3. Confirmation of Minutes;
4. Annual Report 2021/2022;
5. General Business; and
6. Closure.

Copies of the 2021/2022 Annual Report are available on the Shire's website at:
<https://www.toodyay.wa.gov.au/documents/annual-reports>

AUDIT & RISK COMMITTEE MEETING MINUTES**6 DECEMBER 2023**

Alternatively, copies can be picked up from the Shire's Administration Centre, Toodyay Regional Library, and the Visitors Information Centre, or by phoning the Shire Admin Centre on 9574 9300 to have a copy posted.

This is your opportunity to submit questions to the Shire, addressed to the Chief Executive Officer as follows:

Via Email: records@toodyay.wa.gov.au

Via Post: Shire of Toodyay, PO Box 96, Toodyay WA 6566

In Person: Shire Office, 15 Fiennes Street, Toodyay WA 6566

The closing date for questions is 4.00pm on Wednesday 31 January 2024, however you will still be given the opportunity to ask questions at the Elector's General Meeting.

If you have any queries regarding the above, please contact Maria Rebane, Executive Services, on (08) 9574 9305.

Suzie Haslehurst
Chief Executive Officer

IMPLICATIONS TO CONSIDER**Consultative:**

Nil.

Strategic:

Shire of Toodyay Plan for the future: Council Plan 2023-2033

Outcome 9: Responsible and effective leadership and governance.

9.2 Govern Shire finances, assets, and operations responsibly.

Policy related:

Internal Control

Financial Governance

Significant Accounting Policies

Financial:

The costs of the 2021/2022 financial audit were reduced because no field work was undertaken as a result of the Auditor-General's decision not to finalise the audit for 2021/2022.

There are costs associated with design of the annual report and advertising for the Annual Electors Meeting. There will also be costs involved with the printing of the annual reports for the various office locations.

Legal and Statutory:

Local Government (Administration) Regulations 1996

Part 5 Annual Reports and Planning

AUDIT & RISK COMMITTEE MEETING MINUTES**6 DECEMBER 2023**

Regulation 16 (a)(ii) of the *Local Government (Audit) Regulations 1996* states that the Audit Committee has functions to guide and assist the local government in carrying out its functions relating to other audits and other matters related to financial management.

r.16 (f) - Local Government (Audit) Regulations 1996

r.51 of the Local Government (Financial Management) Regulations 1996

s.5.27, s.5.29, s.5.41, s.5.53, s.5.54, s.7.9 and s.7.12A of the Local Government Act 1995

Risk related:

The requirement to accept the Shire's annual report and to hold an annual electors' meeting is a legislative obligation. Failure to do so exposes Shire officers and Councillors to significant compliance risk. This report helps to mitigate this risk.

Workforce related:

Shire Officers will arrange the advertising of the Elector's General Meeting as well as the printing of annual reports for the various office locations. Shire Officers will also collate the questions that come in from the community and respond to those questions prior to the date when the General Meeting is held.

VOTING REQUIREMENTS

Absolute Majority

Clarification was sought.

Cr Dival moved the Officer's Recommendation 1.

Cr Prater seconded the motion.

Cr McKeown moved an amendment to the motion as follows:

That a new Point 4 be inserted (and other numbers to be renumbered accordingly) to read:

4. Notes that regarding the financial report for the year ended 30 June 2022 the independent auditor's report included a disclaimer of opinion that stated "*I was unable to obtain sufficient appropriate evidence regarding the financial report as a whole as the financial report was submitted for audit purposes without complete and accurate underlying records. I was unable to audit the financial report by alternative means. Consequently, I am unable to determine whether any adjustments were necessary to the financial report as a whole for the year ended 30 June 2022. My Audit opinion for the year ended 30 June 2021 was disclaimed for the same reasons.*"

Ms N Mills seconded the amendment.

Debate on the amendment commenced.

The amendment was put.

AMENDMENT/ARC RESOLUTION NO. ARC021/12/23

MOVED Cr M McKeown

SECONDED Cr N Mills

AUDIT & RISK COMMITTEE MEETING MINUTES

6 DECEMBER 2023

That a new Point 4 be inserted (*and other numbers to be renumbered accordingly*) to read:

4. Notes that regarding the financial report for the year ended 30 June 2022 the independent auditor's report included a disclaimer of opinion that stated "*I was unable to obtain sufficient appropriate evidence regarding the financial report as a whole as the financial report was submitted for audit purposes without complete and accurate underlying records. I was unable to audit the financial report by alternative means. Consequently, I am unable to determine whether any adjustments were necessary to the financial report as a whole for the year ended 30 June 2022. My Audit opinion for the year ended 30 June 2021 was disclaimed for the same reasons.*"

Voted For: Ms K Barrack, Mr S Rutter, Ms N Mills, Cr S Dival, Cr S McCormick, Cr M McKeown and Cr J Prater

Voted Against: Nil

AMENDMENT MOTION CARRIED 7/0

The substantive motion was reconsidered.

Clarification was sought regarding commentary about the Management Report, Synergy use and the Annual Report.

Ms S Rutter moved an amendment to Point 3 of the motion as follows:

That the words “subject to a change to remove the words “it was” on page 62 of the attachments and replace with the words “Officers” to read “a cost benefit analysis abandoning process was undertaken and Officers determined to persevere with the transition” be included at the end of Point 3

Cr S Dival seconded the amendment.

The amendment was put.

AMENDMENT/ARC RESOLUTION NO. ARC022/12/23

MOVED Mr Mr Rutter

SECONDED Cr S Dival

That the words “subject to a change to remove the words “it was” on page 62 of the attachments and replace with the words “Officers” to read “a cost benefit analysis abandoning process was undertaken and Officers determined to persevere with the transition” be included at the end of Point 3.

Voted For: Ms K Barrack, Mr S Rutter, Ms N Mills, Cr S Dival, Cr S McCormick, Cr M McKeown and Cr J Prater

Voted Against: Nil

AMENDMENT MOTION CARRIED 7/0

AUDIT & RISK COMMITTEE MEETING MINUTES**6 DECEMBER 2023**

The substantive motion was reconsidered.

Clarification was sought about the financial statements and Reserve accounts.

The substantive motion was put.

OFFICER'S RECOMMENDATION/ARC RESOLUTION NO. ARC023/12/23

MOVED Cr S Dival

SECONDED Cr J Prater

That the Audit & Risk Committee recommends to Council the following:

That Council:

1. Notes the Audit and Risk Committee recommendation made on 6 September 2023 contained in this report;
2. Receives correspondence from the Office of the Auditor General pertaining to the Management Letter and findings report (**Attachment 1**);
3. Adopts the Annual Report 2021/2022 incorporating the Independent Auditor's opinion and the Audited Annual Financial Statements for the Shire of Toodyay (**Attachment 2**) subject to a change to remove the words "it was" on page 62 of the attachments and replace with the words "Officers" to read "a cost benefit analysis abandoning process was undertaken and Officers determined to persevere with the transition";
4. Notes that regarding the financial report for the year ended 30 June 2022 the independent auditor's report included a disclaimer of opinion that stated "*I was unable to obtain sufficient appropriate evidence regarding the financial report as a whole as the financial report was submitted for audit purposes without complete and accurate underlying records. I was unable to audit the financial report by alternative means. Consequently, I am unable to determine whether any adjustments were necessary to the financial report as a whole for the year ended 30 June 2022. My Audit opinion for the year ended 30 June 2021 was disclaimed for the same reasons.*"
5. Authorises the Chief Executive Officer to make any necessary minor typographical changes to the Annual Report prior to its publication;
6. Sets Wednesday 14 February 2024 at 6.00pm as the date and time for the next Elector's General Meeting.
7. Requests the Chief Executive Officer to:
 - (a) give local public notice of the availability of the Annual Report.
 - (b) convene the Elector's General Meeting to be held on the abovementioned date and time at Point 5, in the Council Chambers of the Shire of Toodyay; and
8. Notes the ongoing challenges the Shire continues to manage during the transition to Datascape.

Voted For: Ms K Barrack, Mr S Rutter, Ms N Mills, Cr S Dival, Cr S McCormick, Cr M McKeown and Cr J Prater

Voted Against: Nil

MOTION CARRIED 7/0

AUDIT & RISK COMMITTEE MEETING MINUTES**6 DECEMBER 2023****4.3 Audit and Risk Committee Charter**

Date of Report:	24 November 2023
Applicant or Proponent:	Shire of Toodyay
File Reference:	COC2
Author:	M Rebane – Executive Assistant
Responsible Officer:	T Bateman – Executive Manager Corporate and Community Services
Previously Before Council:	November 2023 OCM
Author's Disclosure of Interest:	Nil
Council's Role in the matter:	Executive
Attachments:	1. Audit and Risk Committee Charter

PURPOSE OF THE REPORT

To review the Audit and Risk Committee Charter.

BACKGROUND

An updated version of the Audit and Risk Committee Charter was provided to Council as an attachment to Agenda Item 9.2.3 Community Membership and Council Representation at the November 2023 Ordinary Council Meeting (OCM).

COMMENTS AND DETAILS

When the charter (**Attachment 1**) was provided to Council, the officer's report stated that the charter would be updated and put onto the Shire's website. However, a resolution to adopt the Charter was not made at the November meeting.

The Charter provides members with insight into the role of the Committee as recommended by the Office of the Auditor-General, the *Local Government Act 1995* and subsidiary legislation, and Department of Local Government guidelines.

The Charter is provided to the Committee for review and recommendation to Council for adoption.

IMPLICATIONS TO CONSIDER**Consultative:**

Nil.

Strategic:

Plan for the Future: Shire of Toodyay Council Plan 2023-2033

Outcome 9. Responsible and effective leadership and governance.

AUDIT & RISK COMMITTEE MEETING MINUTES**6 DECEMBER 2023**

09.1. *Provide strong, clear and accountable leadership.*

Policy related:

Governance Framework.

Committee Book.

Financial:

Nil.

Legal and Statutory:

Local Government Act 1995

Risk related:

There are low risks to this document not being adopted by Council as it could alternatively be incorporated into the Committee Book already adopted by Council at its November 2023 Council Meeting. This report mitigates any risk.

Workforce related:

The recommendation made would then require a report to the Council at the December 2023 Council Meeting, after which time the Shire President and Chair of the Audit and Risk Committee would then be able to sign the charter before it is uploaded to the Shire's website.

VOTING REQUIREMENTS

Simple Majority

Clarification was sought.

Ms N Mills moved the Officer's Recommendation as follows:

That Council adopts the Audit and Risk Committee Charter as attached (Attachment 1) to this report.

Cr Prater seconded the motion.

Clarification was sought.

Cr Dival moved an amendment to the motion as follows:

That the words: "subject to an amendment to the Membership Composition as follows:

- Delete the 2nd, 3rd and 4th paragraph; and
- Reword the 6th paragraph to read:

The Audit and Risk Committee shall be at least 3 or more persons and the majority of the members of the Audit and Risk Committee are to be Council Members, in accordance with s.7.1A of the Act."

Be inserted after the words "to this report".

Clarification was sought.

The amendment was put.

AUDIT & RISK COMMITTEE MEETING MINUTES

6 DECEMBER 2023

AMENDMENT/ARC RESOLUTION NO. ARC024/12/23**MOVED** Cr S Dival**SECONDED** Ms N Mills

That the words: "subject to an amendment to the Membership Composition as follows:

- Delete the 2nd, 3rd and 4th paragraph; and
- Reword the 6th paragraph to read:

The Audit and Risk Committee shall be at least 3 or more persons and the majority of the members of the Audit and Risk Committee are to be Council Members, in accordance with s.7.1A of the Act.

Be inserted after the words "to this report".

Voted For: Ms K Barrack, Mr S Rutter, Ms N Mills, Cr S Dival, Cr S McCormick, Cr M McKeown and Cr J Prater

Voted Against: Nil

AMENDMENT MOTION CARRIED 7/0

The substantive motion was reconsidered and put.

OFFICER'S RECOMMENDATION/ARC RESOLUTION NO. ARC025/12/23**MOVED** Cr N Mills**SECONDED** Cr J Prater

That Council adopts the Audit and Risk Committee Charter as attached (**Attachment 1**) to this report subject to an amendment to the Membership Composition as follows:

- Delete the 2nd, 3rd and 4th paragraph; and
- Reword the 6th paragraph to read:

The Audit and Risk Committee shall be at least 3 or more persons and the majority of the members of the Audit and Risk Committee are to be Council Members, in accordance with s.7.1A of the Act.

Voted For: Ms K Barrack, Mr S Rutter, Ms N Mills, Cr S Dival, Cr S McCormick, Cr M McKeown and Cr J Prater

Voted Against: Nil

MOTION CARRIED 7/0

AUDIT & RISK COMMITTEE MEETING MINUTES

6 DECEMBER 2023

4.4 Update on the Datascape Migration project

Date of Report:	1 December 2023
Applicant or Proponent:	Audit and Risk Committee
File Reference:	LEG269
Author:	T Bateman – Executive Manager Corporate and Community Services
Responsible Officer:	T Bateman – Executive Manager Corporate and Community Services
Previously Before Council:	No
Author's Disclosure of Interest:	Nil
Council's Role in the matter:	Review
Attachments:	1. Progress Report - Datascape migration

PURPOSE OF THE REPORT

To update the Audit and Risk Committee on progress made to date on the Datascape migration project (**Confidential Attachment 1**).

BACKGROUND

The Shire resolved to transition to new software in 2018 and following a tender process, commenced the implementation of a Datascape in 2019.

For various reasons including significant staff changeover, reduced capacity and resources, and COVID-19, the transition was especially difficult. Officers report to the Audit and Risk Committee and Councillors regularly to provide an update on the ongoing challenges and the remaining aspects requiring attention.

At the Audit and Risk Committee Meeting held on 6 September 2023 the Committee made a recommendation that included the following:

6. *Notes the ongoing challenges the Shire continues to manage during the transition to Datascape and that a report detailing tasks remaining for data migration be provided to the Audit and Risk Committee for their December 2023 Committee Meeting.*

COMMENTS AND DETAILS

At the time of implementation, the enterprise software was not an 'out-of-the-box' product. It was a work in progress that evolved to meet the requirements of the Shire of Toodyay to manage its rates and assets base, property base, and other operational service requirements of the different departments within the Shire. Officers continue to liaise and work closely with Datacom representatives to resolve outstanding issues.

AUDIT & RISK COMMITTEE MEETING MINUTES**6 DECEMBER 2023**

Following a series of targeted management discussions, specific training sessions and User Group meetings, a comprehensive list to address outstanding tasks was developed in consultation with the Shire and Datacom.

The tasks were prioritised based on risk and an action plan to address the items is being worked through by both parties.

The Shire and Datacom have dedicated significant resources to work through the actions identified in the plan (**Attachment 1**) which highlights the desired outcomes and steps required moving forward.

Specifically, the bank reconciliations were not being performed monthly because of incorrect information being transferred to Datascape from the legacy system. Bank reconciliations could not be balanced and there was limited understanding by Shire staff of the workings of the new system to be able to correct the errors. For example, the trust funds were migrated as a total figure rather than being loaded as individual transactions. Further, there were errors within the migrated asset register which needed to be addressed.

Consequently, the Shire has failed to produce balanced financials since the transition commenced, which has resulted in Disclaimers of Opinion from the Auditor-General for the 2020/21 and 2021/22 financial statements.

The Shire and Datacom have allocated substantial resources to address and expedite the migration tasks. Notably, Datacom deployed officers to the Shire of Toodyay who were onsite for seven days, at Datacom's expense, to provide hands-on assistance. During this visit, the completion of bank reconciliations up to 30 June 2023 was a major milestone achievement.

Additionally, issues relating to trust and reserve work orders have been effectively addressed and resolved. This resolution was also instrumental in streamlining the bank reconciliation processes.

Outstanding tasks**Assets**

Datacom has made substantial inroads into the asset migration process. This phase is critical for the accurate management and tracking of the Shire's assets, ensuring that records are up-to-date and reflective of current asset holdings. Unfortunately, at the time of transition, the records were not accurate and complications with the depreciation process prevented monthly reconciliation of the asset register.

CRM and Records Management

Officers continue to work with Datacom on the implementation of the Customer Relationship Manager module. This project will streamline how the community interacts with the Shire through service requests and other correspondence. Due to limited staffing capacity, this project is expected to be finalised in the first half of 2024. Once implemented, intensive training will be required for all users.

GIS Integration

Further progress is required in the area of GIS and mapping capabilities which continues to be a focus for Datacom developers.

Training and Manuals

A key area of focus for Datacom will be the provision of accurate and comprehensive training manuals to support users. Currently, as Datascape continues to evolve and develop, the manuals quickly become outdated. As progress is made, significant changes are expected to slow at which time manuals will be updated.

AUDIT & RISK COMMITTEE MEETING MINUTES**6 DECEMBER 2023**

The progress made thus far is a testament to the recent collaborative efforts and dedication of both the Shire and Datacom teams. Officers will continue to work closely with Datacom to ensure the completion of the remaining tasks to improve financial management practices.

IMPLICATIONS TO CONSIDER**Consultative:**

Datacom

Strategic:

Shire of Toodyay Plan for the Future: Council Plan 2023-2033

Outcome 9. Responsible and effective leadership and governance

9.2. Govern Shire finances, assets, and operations responsibly.

Policy related:

Nil.

Financial:

Expenditure above existing budget allocations will be managed at the mid-year budget review. Datacom has provided significant resources and continue to work with the Shire to address these outstanding actions.

Legal and Statutory:

Local Government Act 1995

Risk related:

Section 7.1A of the Act requires that all local governments establish an audit committee. The audit committee plays a key role in assisting a local government to fulfil its governance and oversight responsibilities in relation to financial reporting, risk management systems, legislative compliance and the external audit functions. Failure to have an audit committee in place exposes Shire officers and Councillors to significant risk. This report assists in mitigating these risks.

Workforce related:

The transition to Datascape and associated challenges have had a significant impact on the Shire staff.

VOTING REQUIREMENTS

Simple Majority

OFFICER'S RECOMMENDATION/ARC RESOLUTION NO. ARC026/12/23

MOVED Mr S Rutter

SECONDED Ms K Barrack

That the Audit & Risk Committee recommends to Council the following:

That Council:

AUDIT & RISK COMMITTEE MEETING MINUTES

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1. Notes the remaining task associated with the Datascape data migration as per the action plan attached to this report (**Attachment 1**), and;
2. Requests the CEO to provide a progress update to the Audit and Risk Committee in March 2024.

Voted For: Ms K Barrack, Mr S Rutter, Ms N Mills, Cr S Dival, Cr S McCormick, Cr M McKeown and Cr J Prater

Voted Against: Nil

MOTION CARRIED 7/0

AUDIT & RISK COMMITTEE MEETING MINUTES

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5 OTHER BUSINESS / NEW BUSINESS OF AN URGENT NATURE

Nil.

6 CONFIRMATION OF NEXT MEETING

The next meeting of the Audit & Risk Committee is scheduled to be held on 6 March 2024 commencing at 10:00am.

7 CLOSURE OF MEETING

The Chairperson closed the meeting at 2.21pm.



Our Ref: F21/71

7th Floor, Albert Facey House
469 Wellington Street, Perth

Mr Michael McKeown
President
Shire of Toodyay
PO Box 96
TOODYAY WA 6566

Mail to: Perth BC
PO Box 8489
PERTH WA 6849

Tel: 08 6557 7500
Email: info@audit.wa.gov.au

Email: Cr.Mckeown@toodyay.wa.gov.au

Dear Mr McKeown

ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED 30 JUNE 2022

The Office has completed the audit of the annual financial report for your local government. In accordance with section 7.12AD (2) of the *Local Government Act 1995*, we enclose the Auditor General's auditor's report, together with the audited annual financial report.

We have also forwarded the reports to the CEO and the Minister, as required by the Act. The CEO is required to publish the annual report, including the auditor's report and the audited financial report, on your Shire's official website within 14 days after the annual report has been accepted by your Council.

Disclaimer of opinion auditor's report

As discussed at the exit meeting, the Auditor General's audit opinion has been disclaimed as we were unable to obtain sufficient appropriate audit evidence regarding the financial report as a whole, as the financial report was submitted for audit purposes without complete and accurate underlying records. We were unable to audit the financial report by alternative means. Consequently, we are unable to determine whether any adjustments were necessary to the financial report as a whole for the year ended 30 June 2022. The audit opinion on the annual financial report for the year ended 30 June 2021 was disclaimed for the same reasons.

Management Control Issues

We would like to draw your attention to the attached listing of deficiencies in internal control and other matters that were identified during the audit. These matters have been discussed with management and their comments have been included in the attachment.

Please note that the purpose of our audit was to express an opinion on the financial report. The audit included consideration of internal control relevant to the preparation of the financial report in order to design audit procedures that were appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of internal control.

An audit is not designed to identify all internal control deficiencies that may require management attention. The matters being reported are limited to those deficiencies that have been identified during the audit that are of sufficient importance to warrant being reported. It is possible that other irregularities and deficiencies may have occurred and not been identified as a result of our audit.

Unresolved matters from prior audits

We also draw your attention to the Matters Outstanding from Prior Audits issues set out in the attachment. We would appreciate your attention to these matters before next year's audit.

The date that entities provided their annual financial report to the Office has been recorded for purposes of reporting to Parliament. The date recorded for the receipt of your financial report was 31 March 2023.

This letter has been provided for the purposes of the Shire and the Minister for Local Government and may not be suitable for other purposes.

I would like to take this opportunity to thank you, the management and the staff of the Shire for their cooperation with the audit team during our audit.

Feel free to contact me on 6557 7547 if you would like to discuss these matters further.

Yours sincerely

Subha Gunalan
Director
Financial Audit
27 October 2023

Attach

ATTACHMENT

SHIRE OF TOODYAY

PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2022

FINDINGS IDENTIFIED DURING THE AUDIT

Index of findings	Rating		
	Significant	Moderate	Minor
1. Incomplete and inaccurate financial report and records	✓		
2. Comparative financial information	✓		
3. Bank reconciliations	✓		
4. Purchases	✓		
5. Review of systems and procedures	✓		
6. Payroll	✓		
7. Fair value of infrastructure assets - frequency of valuations	✓		
8. Revaluation of land and buildings	✓		
9. Errors and omissions in the financial report	✓		
10. Supporting documentation for credit card transactions		✓	

Key to ratings

The Ratings in this management letter are based on the audit team's assessment of risks and concerns with respect to the probability and/or consequence of adverse outcomes if action is not taken. We give consideration to these potential adverse outcomes in the context of both quantitative impact (for example financial loss) and qualitative impact (for example inefficiency, non-compliance, poor service to the public or loss of public confidence).

Significant - Those findings where there is potentially a significant risk to the entity should the finding not be addressed by the entity promptly. A significant rating could indicate the need for a modified audit opinion in the current year, or in a subsequent reporting period if not addressed. However even if the issue is not likely to impact the audit opinion, it should be addressed promptly.

Moderate - Those findings which are of sufficient concern to warrant action being taken by the entity as soon as practicable.

Minor - Those findings that are not of primary concern but still warrant action being taken.

ATTACHMENT**SHIRE OF TOODYAY****PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2022****FINDINGS IDENTIFIED DURING THE AUDIT****1. Incomplete and inaccurate financial report and records****Finding****2021**

The Shire of Toodyay made the decision to migrate their financial and payroll information systems from a legacy system to a new system, with the effective date of 1 July 2020.

Opening balances were brought into the new system via a “data import” performed by the IT consultants to the Shire.

However, due to significant technical difficulties experienced by management, a full transition to the new system cannot be achieved as of 1 July 2020. Management therefore implemented a process whereby payments and procurement, fixed assets and liabilities, payroll and associated provisions were entered into the new system daily. Revenue, inclusive of Rates, Grants and Fees and charges, together with bank receipts and invoicing continued to be processed in the legacy system.

On a periodic basis (normally monthly) the transactions were then journalled into the “other” system, receipting etc. into the new system and payments etc. into the legacy system via a combination of manual and automated (data import) journals.

The new system was used for preparing the trial balance on which the financial report was based and is the system that will be used in future.

During the audit we requested from management evidence that the opening balance data import were inspected, agreed with closing balances of the audited 2020 financial report and trial balance; and independently reviewed.

Further audit requested evidence of independent review of the journal entries, both automated and manual, to agree transactions entered the various systems and “recapturing” that data in the other system.

Specifically, we noted the following issues:

- Management could not provide us with sufficient appropriate evidence that opening balances were appropriately recorded and reviewed after import.
- Management could not provide us with sufficient appropriate evidence that monthly journals between systems were reviewed, agreed or signed off.
- Upon our own opening balance testing, we noted a significant difference of \$77,970 between the audited closing balance of retained earnings as at 30 June 2020 and the opening balance as of 1 July 2021. Upon discussion with management and their IT consultants, the consultants confirmed that they had a “balancing error” when importing the data. To correct their error, they processed the difference to Retained Earnings.

ATTACHMENT**SHIRE OF TOODYAY****PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2022****FINDINGS IDENTIFIED DURING THE AUDIT**

- Upon review of the various financial reports received from management during the audit process, we note that these reports consistently did not agree with the trial balances at that time. The final financial report received again does not agree with the trial balance provided.
- During the audit process, journals continue to be processed and significant changes were made to the balances included in the financial reports, well after the commencement of the final audit.

In the following areas in the financial report, we could not obtain sufficient appropriate audit evidence to support the completeness, accuracy, valuation and/or existence or occurrence of transactions during the year.

- Cash and cash equivalent - \$3,045,373
- Trade and other receivables – \$925,602
- Property, Plant and Equipment – \$32,980,100
- Right of use assets - \$470,824
- Lease liabilities – \$893,976
- Trade and other payables – \$1,640,406
- Contract Liabilities – \$471,593
- Revenue – \$10,999,550

Status 2022

Due to a lack of information, we have not been able to determine if the prior year finding has been satisfactorily resolved.

For the financial year ended 30 June 2022, management have not been able to provide a complete and accurate financial report and records for audit purposes.

The financial report presented to the auditors, in addition to the comparatives not agreeing to the signed 2021 financial report, contains numerous arithmetical errors and inconsistencies.

Management have indicated that due to the significant issues and ongoing challenges with their flawed transition to a new ERP system in 2021, various internal control procedures and transactional data entries could not be performed in a timely manner for the financial year ended 30 June 2022.

Although the Shire is making significant progress in addressing the situation, this is not sufficiently complete in a timely manner to enable the auditors to perform an audit of the financial report for the year ended 30 June 2022. Due to the lack of appropriate records, management have not been able to provide the auditors with access to information of which we are aware that is relevant to the preparation of the financial report such as records, supporting documents and audit trails.

ATTACHMENT**SHIRE OF TOODYAY****PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2022****FINDINGS IDENTIFIED DURING THE AUDIT**

Rating: Significant (2021: Significant)

Implication

Incomplete and inaccurate financial records resulted in us being unable to obtain sufficient appropriate audit evidence to perform the audit, resulting in a disclaimer of opinion. In addition, the Shire did not comply with the requirements of Section 6.5 of the Act, as proper accounts and records were not kept up to date and ready for inspection.

Recommendation

Management should ensure that the financial accounts and records are kept up-to-date and ready for inspection at any time by a persons authorised to do so under the Local Government Act and the Australian Accounting Standards.

Management comment

Noted - Management acknowledges the importance of keeping up-to-date records. The risks associated with the flawed ERP transition were identified early and are reported to the Audit and Risk Committee regularly. Management is making all effort to rectify the situation, subject to resourcing levels and further development and improvements to the financial reporting module.

Responsible person: Nalukui Mwale - Finance Coordinator
Completion date: 31 December 2023

ATTACHMENT**SHIRE OF TOODYAY****PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2022****FINDINGS IDENTIFIED DURING THE AUDIT****2. Comparative financial information****Finding****2021**

The financial report for the year ended 30 June 2021, includes comparative information that is different from the audited financial report for the year ended 30 June 2020.

Status 2022

Due to a lack of information, we have not been able to determine if the prior year finding has been satisfactorily resolved.

The prior year finding remains unresolved. The financial report for the year ended 30 June 2022, includes comparative information that is different from the audited financial report for the year ended 30 June 2021.

Management have confirmed that they cannot provide an explanation for these differences.

Rating: Significant (2021: Significant)

Implication

This is a contravention of Australian Accounting Standard AASB 101 Presentation of Financial Statements and therefore Local Government (Financial Management) Regulation 5A. Accurate comparative information is important for the evaluation of the performance and the results of operations for the year of the Shire.

Recommendation

We recommend Management of the Shire implement strong controls over the preparation of the financial report of the Shire, including verification procedures to ensure accurate comparative information are included in the financial report each year.

Management comment

Agreed – Management acknowledges the significant variations between the closing and opening balances. In the case of both the FY2021 and FY2022 years, the financial reports were incomplete and therefore incorrect. It is noted that adjustments continued to be made to the FY2021 reports after the FY2022 reports had been submitted to the auditor. Moving forward, management are not expecting this crossover to occur again and will review its processes to ensure appropriate procedures are in place.

Responsible person: Tabitha Bateman – Executive Manager Corporate and Community Services

Completion date: 31 December 2023

ATTACHMENT**SHIRE OF TOODYAY****PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2022****FINDINGS IDENTIFIED DURING THE AUDIT****3. Bank reconciliations****Finding****2021**

Bank reconciliations are a key aspect of internal controls over cash resources. They are an essential control in managing the accuracy and completeness of the accounting records and financial statements.

During the audit we noted bank reconciliations appear to have been prepared outside the two systems, using Excel spreadsheets, to reconcile between the actual bank statements and the legacy system account balances. No bank reconciliations were performed between the actual bank statements and the new system. No reconciliations were performed between the general ledgers of the two systems. The new system was used to prepare the financial report for the year.

There is an unreconciled difference of \$62,816 between the two systems and the closing balance from the bank statements of the Municipal account as at 30 June 2021.

Status 2022

Due to a lack of information, we have not been able to determine if the prior year finding has been satisfactorily resolved.

Management have indicated that there has been no bank reconciliations performed for the financial year of 2022.

Rating: Significant (2021: Significant)

Implication

The lack of accurate bank reconciliations increases the risk of errors, omissions or fraud remaining undetected. In turn, this could lead to misstatements in financial reporting.

This is a significant deficiency in shire's internal control in relation to cash and cash equivalents and a non-compliance with Local Government (Financial Management) Regulation 5(1) which requires establishing efficient systems and procedures to ensure proper accounting for municipal and trust bank accounts.

Recommendation

Bank reconciliations are of primary control importance and are the catalyst for many transactions in other ledger accounts. These should be brought up to date and maintained as such as a matter of priority. We recommend management ensure that bank accounts are properly reconciled at least monthly, and any errors and discrepancies are investigated and corrected in timely manner.

We further recommend bank reconciliations are prepared and reviewed independently, to enhance the internal control to an acceptable level.

ATTACHMENT**SHIRE OF TOODYAY****PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2022****FINDINGS IDENTIFIED DURING THE AUDIT****Management comment**

Management understands the importance of maintaining up-to-date bank reconciliations. At the time of the ERP changeover, bank balances and transactions were erroneously transferred between systems. Reconciliations were attempted but due to incorrect opening balances, were not finalised. Datacom consultants have been engaged specifically to rectify this issue. Completion of this task is pending. As a matter of priority, management will ensure that all bank reconciliations are brought up to date and maintained on a regular basis.

Responsible person: Tabitha Bateman – Executive Manager Corporate and Community Services

Completion date: 31 December 2023

ATTACHMENT**SHIRE OF TOODYAY****PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2022****FINDINGS IDENTIFIED DURING THE AUDIT****4. Purchasing policy not adhered to****Finding****2021**

We tested a sample of 60 purchase and noted that:

- In nine instances, a purchase order was dated after the date of invoice.
- In two instances, the minimum number of quotes were not obtained.
- In one instance the PO has not been authorised as per delegation of authority
- In one instance the invoice has not been approved as per delegation of authority
- In one instance a payment was made without an invoice from the supplier

Status 2022

Due to a lack of information, we have not been able to determine if the prior year finding has been satisfactorily resolved.

Rating: Significant (2021: Significant)

Implication

If purchases are made without obtaining sufficient quotes, there is a risk of favouritism of suppliers and not obtaining value for money. The Shire has not adhered to its purchasing policy and as a result may have committed to expenditure which has not been appropriately authorised by management, in line with the budget or represent valid business-related expenditure of the Shire. This may potentially result in financial loss to the Shire.

The absence of purchase orders authorised by members of staff with the appropriate delegated authority increases the risk of committing to an inappropriate purchase.

Purchases are not authorised per the Shire's Purchasing Policy which increases the risk of unauthorised expenditure resulting in wasteful expenditure and/or financial loss.

All payments made by the shire should be supported with appropriate supporting documentation. Without tax voices, GST may not be able to be claimed when a tax invoice is not presented.

Recommendation

Management should ensure that the Shire's procurement and payment related policies are adhered to with the view of complying with the Act and Regulations, including that quotes are obtained and documented in accordance with the policy. If instances arise where it is impractical to obtain the requisite number of quotes, the reasons should be recorded and attached to the purchase order at the time of the purchase being made.

Purchase order approvals and invoice approval should be strictly in compliance with approved delegations.

Management must ensure that all transactions and payments are supported by valid supplier invoices.

ATTACHMENT

SHIRE OF TOODYAY

PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2022

FINDINGS IDENTIFIED DURING THE AUDIT

Management comment

Weaknesses highlighted for FY2021 are noted and system permissions have since been reviewed to ensure authorisation of invoices occurs in line with policies and delegated authority. Additionally, management has implemented regular training to address procurement processes. Where staff are found to have not complied with correct procedure, this is addressed through line management and additional training.

Responsible person: Tabitha Bateman – Executive Manager Corporate and

Community Services

Completion date: Ongoing

ATTACHMENT**SHIRE OF TOODYAY****PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2022****FINDINGS IDENTIFIED DURING THE AUDIT****5. Review of systems and procedures****Finding****2021**

The Local Government (Financial Management) Regulations 1996 paragraph 5(2)(c) requires the CEO to undertake a review of the appropriateness and effectiveness of the financial management systems and procedures no less than every three financial years. We note that the last Financial Management Review took place in May 2018.

We further note The Local Government (Audit) Regulations 1996 paragraph 17(1) and (2) requires the CEO to undertake a review of the systems and procedures in relation to risk management, internal control and legislative compliance no less than every three financial years. We note that the last Regulation 17 Review took place in May 2018.

Status 2022

Due to a lack of information, we have not been able to determine if the prior year finding has been satisfactorily resolved.

Rating: Significant (2021: Significant)

Implication

The Shire has not complied with regulation 5(2)(c) of the Local Government (Financial Management) Regulations 1996.

The Shire has not complied with regulation 17 (1) and (2) of the Local Government (Audit) Regulations 1996.

Recommendation

We recommend that the Financial Management Review is performed as soon as possible. We recommend that the Regulation 17 Review is performed as soon as possible.

Management comment

The Shire of Toodyay has engaged a consultant to undertake both reviews which are scheduled to occur in August 2023.

Responsible person: Tabitha Bateman – Executive Manager Corporate and Community Services

Completion date: 31 December 2023

ATTACHMENT**SHIRE OF TOODYAY****PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2022****FINDINGS IDENTIFIED DURING THE AUDIT****6. Incomplete payroll records****Finding****2021**

During our work on the payroll records of the Shire, we identified the following matters:

- Two instances out of 24 sample where shire could not provide the contract for employees.
- One instance where the employee is no longer working for the Shire but still included in employee list and unable to obtain termination letter.
- Employee timesheets are not approved by management.
- As part of our payroll testing, out of five sample for termination, one instance where termination letter has not been obtained for employee who had left.

Status 2022

Due to a lack of information, we have not been able to determine if the prior year finding has been satisfactorily resolved.

Rating: Significant (2021: Significant)

Implication

Without a properly signed contract or letter of employment, there is an increased risk that the employees may not be legally bound and as a result, disputes could occur in relation to employment entitlements, including pay rates and leave. Also, there is an increased risk that errors may occur within payroll transactions which could go undetected.

If the employee is not legally terminated, they may continue to have access to shire resources including sensitive information, which could pose a risk to the shire's security and confidentiality.

If timesheets are not approved, payroll may be inaccurate, resulting in overpayment or underpayment of wages, which can lead to increased legal and financial risks.

If leave is not synced to the datascape system, it may lead to inaccuracies in employees' leave balances, which can result in overpayment or underpayment of leave entitlements.

Without a formal record of termination details, incorrect pay details may be processed to the payroll system resulting in incorrect termination pay to employees resulting in financial loss to the Council.

Recommendation

To help ensure the accuracy and validity of payroll transactions, all employees should be supported with an employment contract or letter of employment which details all necessary terms of employment including pay rates and leave entitlements. These contracts should be retained within the employee personnel files.

It is recommended a thorough review of the employee list to identify any non-employees and remove them from the list, is conducted.

ATTACHMENT**SHIRE OF TOODYAY****PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2022****FINDINGS IDENTIFIED DURING THE AUDIT**

It is recommended clear procedures for submitting and approving timesheets, including deadlines for submission and approval, is established.

It is recommended an automated system for syncing leave records directly to the datascape system, eliminating the need for manual entry, is implemented.

We recommend that a termination letter with all details of the termination is prepared and signed by management before being sent to the departing employee and placed on the employee file as a record to support the payroll records.

Management comment

Noted – Management will ensure appropriate reviews are undertaken and improved processes are implemented in relation to recruitment, payroll, leave and terminations. Since 2021, significant progress has been made in Datascape to the way timesheets are entered and approved.

Responsible person: Tabitha Bateman – Executive Manager Corporate and Community Services

Completion date: 31 December 2023

ATTACHMENT**SHIRE OF TOODYAY****PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2022****FINDINGS IDENTIFIED DURING THE AUDIT****7. Fair value of infrastructure assets – frequency of valuations****Finding****2021**

The Shire has not performed an assessment to determine whether its infrastructure assets represent fair value for the year ended 30 June 2021, instead relying on previous years' external valuations.

Status 2022

Due to a lack of information, we have not been able to determine if the prior year finding has been satisfactorily resolved.

Management, have confirmed to us that assets in the accounting system (and the related depreciation) are incomplete and inaccurate.

Rating: Significant (2021: Significant)

Implication

Without a robust assessment of fair value of the Shire's infrastructure assets, there is a risk that the fair value of these assets may not have been assessed adequately and in compliance with AASB 13 'Fair Value Measurement', as well as Regulation 17A (4) (b) of the Local Government (Financial Management) Regulations 1996 (the Regulations).

Recommendation

We recommend that the Shire consider implementing, as part of the preparation of its financial statements, a formal robust process to determine whether indicators exist annually, that would trigger a requirement to perform a formal revaluation of the infrastructure assets. Where indicators exist, a robust fair value assessment should be performed capturing the requirements of AASB 13 *Fair Value Movements*. This process is to ensure that the Shire's infrastructure assets are recorded at fair value in compliance with the AASB Fair Value Measurements and the Regulations.

This may entail obtaining relevant input from an independent valuer as to whether or not they consider there are any prevailing market factors, which may indicate that the fair value of the relevant assets are likely to have been impacted to any significant / material extent from the prior year. Where a fair value assessment has been performed internally, the Shire may consider having this assessment peer reviewed by an independent valuer to obtain assurance over the valuation methodology applied, inputs and the reasonableness of the valuation model applied.

Management comment

Significant progress has been made in updating the Shire's asset register which previously did not balance. A valuer has recently been engaged and asset valuations are scheduled to be performed in August 2023.

Responsible person: Tabitha Bateman – Executive Manager Corporate and Community Services

Completion date: 30 September 2023

ATTACHMENT**SHIRE OF TOODYAY****PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2022****FINDINGS IDENTIFIED DURING THE AUDIT****8. Revaluation of land and buildings****Finding**

Land and buildings have not been revalued subsequent to 2017.

The Local Government (Financial Management) Regulations 1996 17A(4) requires revaluations to be completed within a period of no more than 5 years after the day on which the asset was last valued or revalued.

Rating: Significant**Implication:**

Non-compliance with Section 17A (4) of the Local Government (Financial Management) Regulations 1996. The fair value of assets may be materially different from their carrying amount as at 30 June 2022.

Recommendation:

The Shire should engage the services of an Independent Valuer to prepare valuations of the Land and Buildings assets and:

- Ensure that instructions provided to valuers include a condition that the valuation must be appropriate for the Shire's statutory financial reporting requirements and in accordance with Australian Accounting Standards; and
- Document its review of the valuation report to help ensure that it is fit for the purpose and that the inputs and values attributable to the respective road assets are fair and reasonable.

Management comment:

The Shire sought requests for quote in May 2023 to engage a suitably qualified valuer to undertake asset valuations "on Land, Buildings, Roads, Bridges and Other Infrastructure as at 30 June 2022 and 30 June 2023, for the purposes of Regulation 17A of the Local Government (Financial Management) Regulations 1996."

Key deliverables included compliance with the requirements of the Local Government (Financial Management) Regulations 1996, with a target completion date of 31 August 2023.

The Shire engaged JLL Valuers who will be onsite to complete the process during the week commencing 7 August 2023.

Responsible person: Tabitha Bateman – Manager Corporate and Community
Completion date: 31 October 2023

ATTACHMENT

SHIRE OF TOODYAY**PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2022****FINDINGS IDENTIFIED DURING THE AUDIT****9. Errors and omissions in the financial report****Finding**

Our review of the financial report indicated that the financial report contains various omissions and errors, for example checks on mathematical accuracy and prior year comparatives were unsatisfactory. Management confirmed to us that they cannot provide an explanation for these differences.

Further, there were numerous material differences of the 2022 financial report to trial balance for the financial year ending 30 June 2022, such as a \$3.6mill significant material difference between Depreciation expense noted in the financial statements and trial balance. Further there is a \$2.5m difference in the PPE & Infrastructure WDV per the financial statements and trial balance.

The bank reconciliation as at 30 June 2022, whilst acknowledging could not be completed by management does not reconcile by \$1.7m as the expected general ledger balance on the reconciliation differs by a material \$1.7m to the cash and cash equivalent balance noted in the financial report.

Rating: Significant

Implication:

Financial report with numerous errors and omissions resulted in us being unable to obtain sufficient appropriate audit evidence to perform the audit, resulting in a disclaimer of opinion.

In addition, the Shire did not comply with the requirements of Section 6.5 of the Act, as proper accounts and records were not kept up to date and ready for inspection.

Recommendation:

The Shire should ensure that the errors and omissions noted in the financial report are adequately addressed.

Management comment:

Management acknowledges there were errors in the financial statements which were a combination of both inaccurate entries and as a result of ongoing adjustments being posted to both 2020/21 and 2021/22 concurrently. Further, due to the overlap in timing of submission of the 2021/22 financials and completion of the 2020/21 financials, some changes made were not reflected in the 2021/22 financials.

These significant discrepancies are noted, and an action plan is being developed to adequately address these shortcomings, ensuring that the accounts and records are accurate and up-to-date.

Responsible person: Finance Coordinator/Executive Manager Corporate & Community Services

Completion date: 31 October 2023

ATTACHMENT**SHIRE OF TOODYAY****PERIOD OF AUDIT: YEAR ENDED 30 JUNE 2022****FINDINGS IDENTIFIED DURING THE AUDIT****10. Credit card transactions – no supporting documentation****Finding****2021**

Out of 80 sampled credit card payments, we identified three instances where supporting documentation for the purchase could not be obtained.

Status 2022

Due to a lack of information, we have not been able to determine if the prior year finding has been satisfactorily resolved.

Rating: Moderate (2021: Moderate)

Implication

Without supporting documentation there is an increased risk of fraudulent credit card transactions passing undetected.

Recommendation

To help ensure the usage of the corporate credit card is in line with the Shire's credit card policy, support for credit card purchases should always be obtained and filed as proper documentary evidence.

We recommend that where an employee could not obtain or retain the supplier invoice for a credit card purchase, the employee is to complete and sign a statutory declaration confirming the reason for the purchase and for not obtaining the required supplier invoice.

Management comment

Earlier findings for 2021 are noted. Since this time improved processes have been implemented. In the event supporting documentation is not available, Officers are required to complete a statutory declaration confirming the reason for the purchase and for not obtaining the required supplier invoice.

Responsible person: Tabitha Bateman – Executive Manager Corporate and Community Services

Completion date: 31 December 2023



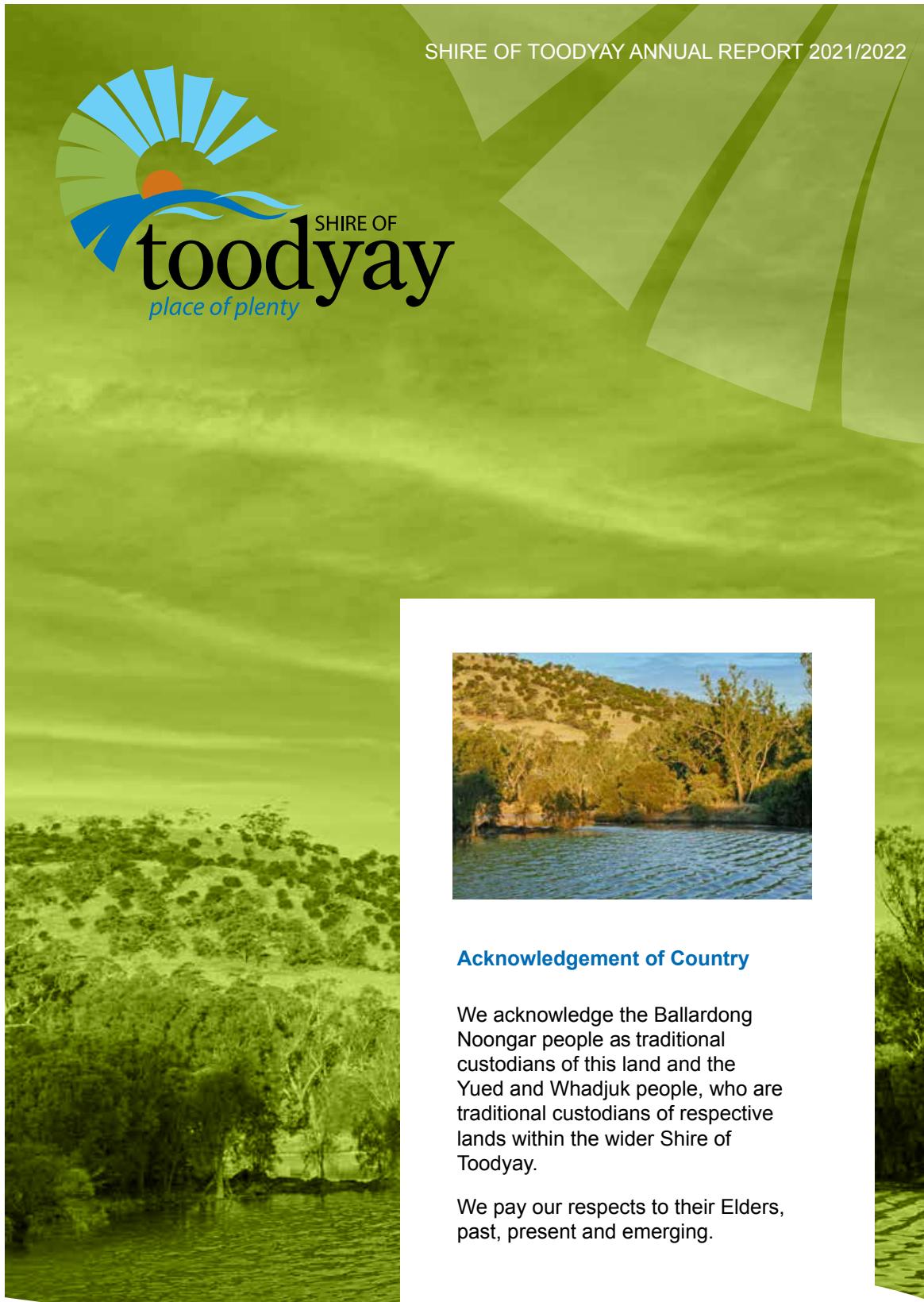
ANNUAL REPORT

2021/2022



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Acknowledgement of Country

We acknowledge the Ballardong Noongar people as traditional custodians of this land and the Yued and Whadjuk people, who are traditional custodians of respective lands within the wider Shire of Toodyay.

We pay our respects to their Elders, past, present and emerging.

Our vision, purpose and values have been embraced to reflect how we see ourselves as a community and provide the foundations for our strategic direction for the next 10 years.



Purpose

Local Government and community working together to obtain the best possible social, economic and environmental outcomes for the people of Toodyay.



Vision

We are a vibrant rural community that respects our environment, celebrates our past and embraces a sustainable future.



Community Values

We value highly:

Our sense of community support and spirit;
Our natural environment and healthy ecosystems;
Our rural lifestyle;
Our historic town; and
Our local economy built on agriculture and emerging tourism, arts and cultural opportunities.



Shire Values

To progress the community's aspirations, the Shire is guided by:

Integrity - We behave honestly to the Highest ethical standard.

Accountability - We are transparent in our actions and accountable to the community.

Inclusiveness - We are responsive to the community and we encourage involvement by all people.

Commitment - We translate our plans into actions and demonstrate the persistence that produces results.

About Toodyay

The Shire of Toodyay, bordering the north eastern edge of the Perth metropolitan area, spans an area of 1,683 square kilometres, has a population of approximately 4,500 people and lays claim to some of the most magnificent examples of natural and cultural heritage in Western Australia.

The name Toodyay is believed to be derived from an Aboriginal word 'Duidgee' which means 'place of mists'. Toodyay is also known as 'place of plenty' referring to the richness and fertility of the area and the reliability of the Avon River.

The town site of Toodyay is located approximately 85 kilometres east of Perth in the picturesque Avon Valley. Founded in 1836 and declared a historic town by the National Trust in 1980, the town still displays fine examples of 19th century history, with architecture reflecting the early convict era. Historical buildings include the Old Courthouse (Shire Administration Centre), the Mechanics' Institute (Toodyay Library), Connors Mill and the Old Gaol. Connors Mill, a working display, and the Old Gaol Museum are open to the public for a minimal admission fee.

Toodyay provides residents with quality retail outlets and services, such as banking and ATM, post office, telecentre, library, chemist, hardware, supermarket, garage, gift stores, bakery, hotels and restaurants, day care centre and a district high school.

Sporting facilities include bowling greens, tennis courts and a skate park, as well as cricket and football fields.

Flowing through Toodyay is the beautiful Avon River on which the world's longest white-water race, the Avon Descent, is held each year. Residents and visitors can enjoy a peaceful picnic at Toodyay's Duidgee Park where there are barbecue facilities, children's playgrounds, public toilets and a miniature railway.

Also located within the Shire are the Avon Valley National Park and numerous



Reserves that become a blaze of colour with magnificent displays of wildflowers during the spring months.

The Shire of Toodyay forms part of the Western Australian Wheatbelt region and a significant proportion of the land is used for agricultural activities, particularly sheep, cattle and grain.

Extracts Industrial Park is located approximately 5km from Toodyay and currently accommodates various light industries. A future industrial area has also been identified that will have the capacity to accommodate the future long term industrial needs of the Shire.

Tourism is a growing industry that has significant potential to expand, with visitors being attracted to the dramatic landscape, significant heritage values and country lifestyle. There are many artisans in the region, as well as a wide selection of venues that offer quality accommodation. The Toodyay Visitor Centre is the ideal source for obtaining information about places of interest.

The Shire of Toodyay continues to experience a migration of people from the Perth metropolitan area who are seeking an alternative semi-rural life-style, resulting in unprecedented demand for property and development. With a commuter train service available, more people are working from home and increasing numbers of fly in fly out workers in the mining industry.

From the Shire President

2021 was election year for local governments across Western Australia. On October 16, three new members were elected to serve as Councillors for the Shire of Toodyay: Cr Charmeine Duri, Cr Steven McCormick, and Cr Danielle Wrench. We also welcomed back Cr Mick McKeown, who was re-elected.

Serving on Council is a significant commitment, and I sincerely thank our new and returning members for their dedication. The initial months following election are a hectic time, with Councillors undertaking statutory training and getting up to speed with the way Council operates and the obligations and requirements of being a Councillor. I'd like to extend my appreciation to all our elected members for working together so well to ensure informed and sound decisions are made in the best interests of our community.

I also take the opportunity to thank outgoing members Cr Brian Rayner and Cr Therese Chitty, who served as Shire President and Deputy Shire President respectively during their terms, for their long-standing commitment as Shire Councillors. On behalf of the Shire, I wish them well.

As a result of the Shire of Toodyay Authorised Inquiry, Elected Members participated in a comprehensive training program in addition to the statutory training required. This included meeting procedures and debating; dealing with conflict; CEO performance appraisals; financial management; and procurement.

With the sudden resignation of Cr Benjamin Bell in February 2022, Council sought and received permission from the Electoral Commissioner to leave the vacancy unfilled until the 2023 local government elections. This was also an opportunity for Council to consider the optimum number of elected members required to effectively serve the Shire, and opt to undertake a review of representation in accordance with Schedule 2.2 of the Local Government Act 1995. Council will consider the outcomes of community consultation regarding this matter in November this year.

In June 2021, the Minister for Local Government, Hon. John Carey MLA, asked local governments to provide feedback on a range of proposed reforms to the Local Government Act. One of the proposed reforms included the reduction of the maximum number of elected members for smaller local governments to five. Working with the WA Local Government Association, Council provided feedback on the reforms. The Shire proposed seven elected members as the minimum required to ensure effective governance for local governments that can be affected by seasonal commitments such as harvest. I am pleased to advise that this has been heard by the Minister and the maximum number has increased to seven in the revised reforms. This is a decrease of two for the Shire of Toodyay, and will be in place for the 2023 elections.

While governance has continued to be a focus, Council considered a significant number of other, wide-ranging matters during the year. The Environmental Advisory Committee has set



*Cr Rosemary Madacs
President*

up a verge flora identification initiative to identify and catalogue significant verge flora in the Shire. Feral pigs are increasing in number in our community, and we are working with farmers and other stakeholders to develop strategies to mitigate the effects of these and other pest species.

The Shire's capital works program has been impacted by the State's new Vegetation Clearing policy, causing delays and increased costs due to conditions such as flora and fauna surveys and clearing offsets.

While the Shire is mindful of the need to preserve our native vegetation, it must also be acknowledged that many of our rural roads were originally built for horse and cart traffic rather than the large, heavy fanning machinery using those roads today.

The need to upgrade roads to ensure the safety of all road users cannot be overlooked. In February 2022, Council agreed to create a reserve at 21 Hibbertia Place, Toodyay, placing a covenant over 123 hectares of native bushland to offset vegetation clearing required for road upgrades. Officers will continue to work with the Department of Water and Environmental Regulation to achieve the desired outcomes.

As part of an ongoing review of Shire assets, properties in Duke Street and Telegraph Road were auctioned during the year, and Council resolved to gift Syred's Cottage to a Syred family descendant following an expression of interest process. This is a great outcome which will see the cottage preserved and restored. The Shire has also been working collaboratively with the RSL to resolve outstanding issues with the old parks and gardens depot in Clinton Street, to provide the RSL with the security of ongoing tenure and the ability to develop a permanent base for their activities.

We were delighted to support a number of local community organisations and events during the year, including the Toodyay Agricultural Show, Moondyne Festival, Toodyay Community Resource Centre, Australia Day celebrations and Toodyay District High School, among others.

Earlier this year, Council trialled the "Let's Talk" community sessions to give members of our community the opportunity to meet with Councillors and staff in an informal setting to raise and discuss any issues. While these sessions weren't particularly well-attended, the matters raised were of interest and the sessions also provided valuable information about planning, environmental health and Council's role to those that did attend.

Council has now agreed to engage Catalyse, an independent and respected market research company, to undertake a survey that will benchmark Shire services for future monitoring and to establish community priorities in preparation for a major review of the Shire's Strategic Community Plan (SCP). The SCP is the Shire of Toodyay's overarching plan that will guide future direction for the next decade.

Finally, I want to thank the entire staff of the Shire, who have worked tirelessly through periods of great challenge – including inclement weather events, COVID-19 spreading through our community, and the ongoing transition of the organisation's enterprise software, coupled with the effects of the 'great resignation' that has been sweeping the country. The ability to attract and retain staff in the face of competition with the resource sector and the national housing crisis has meant that our staff have had to step up, above and beyond their responsibilities, to keep the Shire on an even keel. It is greatly appreciated.

From the CEO

Another challenging year, yet progress is being made and acknowledged.

As an outcome of the Shire of Toodyay Authorised Inquiry, a governance review of the Shire was conducted by Hammond Woodhouse Advisory, which resulted in a Governance Action Plan being adopted by Council and submitted to the Department of Local Government in September 2021.

One recommendation was a comprehensive review of all Shire policies, some of which have not been reviewed for many years. With over 85 current policies, this is an ongoing process that involves an initial review by officers and an online review by Councillors before workshopping, with a revised policy then presented to Council at a formal meeting for adoption—and in some cases, public advertising. This is proving to be a sound process that ensures Council policies are more intuitive and reflective of community needs.

COVID-19 continues to present challenges, with many of our staff and councillors succumbing at different times once the State border restrictions were relaxed. In addition, staff turnover continues to be high, a challenge faced by local government and other industries across Australia. As a result, all staff were invited to participate in a change management and resilience program over a three-month period, designed to revisit and embed the Shire's values of integrity, accountability, inclusiveness, and commitment. It was a great opportunity for us all to reflect on exactly why we work in local government.

While it is never easy to farewell valued workers, we have been successful in attracting professional and dedicated staff across the organisation and providing internal promotion where possible. We have also restructured in certain areas to provide more focus on governance and compliance. I am sincerely grateful for the support and dedication of our hard-working staff and thank them for their ongoing efforts.

The Shire continues to work with the community to provide facilities and services that enhance the liveability and attraction of Toodyay. This includes sponsorship of events and partnerships to deliver services. One such partnership is with Noongar Kaartdjin Aboriginal Corporation (NKAC). Since the launch of the Shire's Reconciliation Action Plan in 2021, the Shire and NKAC have continued to work together to implement the objectives of the Plan. This has included the installation of interpretive signage in our reserves and the development of the highly significant Gnulla Karnany Waangkiny (Our Truth Telling) project at the Newcastle Gaol.



Suzie Haslehurst
Chief Executive Officer

A major trial continues to be the full implementation of the Shire's new enterprise software. While creditor and payroll functions were transitioned in 2020/21, several modules including rates and revenue, animal control, health, regulation and development were staged for transition in 2021/22. The main issue has been adapting a shelf product to the complexities of local government financial reporting. A cost-benefit analysis of abandoning the process was undertaken and it was determined to persevere with the transition. Officers continue to work closely with the software developers to resolve outstanding issues.

This challenge, and then the unavailability of Office of the Auditor-General staff due to State government audit scheduling, has contributed to a delay in finalising the Shire's 2020/21 financial year audit. A request for extension has also been submitted for the 2021/22 audit.

Officers have made good progress on recovering long-outstanding rates during the year, with reminders sent out and Council agreeing to the disposal of several properties in accordance with the provisions of the Local Government Act. Rates are the Shire's primary source of income to fund facilities, services and capital works in Toodyay.

Over \$2 million worth of capital works have been undertaken during the year including road reconstructions, upgrades and reseals, bridge, culvert and drainage works, and two Black Spot funded projects on Bindi Bindi-Toodyay Road. Over 950 metres of footpaths have been installed, along with the upgrade of six accessible bays. In addition, the Shire received over 620 customer requests during the year.

Funding was received for fire mitigation works, emergency water upgrades, and for the construction of the Julimar Fire Station. Officers continue to advocate for funding for a new station at Bejoording. In recognition of the importance of emergency management in the Shire, Council allocated extra resources to this area in the 2021/22 budget and the long-awaited review of the 2015 Fire Access and Egress Report, a draft of which was workshopped with Council in May, before being presented to the Bush Fire Advisory Committee for endorsement.

Finally, in May this year, Council adopted several advocacy priorities including transport, mining in Toodyay, water management, energy sustainability, and tourism, culture and events. These priorities will inform our advocacy efforts on behalf of the Shire of Toodyay and our community. I look forward to continuing to work collaboratively with Council and the community to achieve positive and sustainable outcomes.

COUNCIL

Advocacy Activities

At the May 2022 Ordinary Council Meeting, the following priorities were adopted to inform the Shire's future advocacy activities.

Priority Area	Description
Transport	Options and funding for a bypass that reduces heavy vehicles impacting local road conditions, buildings and maintenance, as well as affecting the Shire's tourism and heritage brand. More effective connectivity for users of the proposed Orange Route. Proclamation of regional connectors. Increased funding for roads, bridges and road drainage construction and maintenance. Approach to clearing and clearing permits.
Mining in Toodyay	Multi-faceted research involving environmental, social and economic impact mitigation strategies and lobbying for returns to the Shire of Toodyay.
Water Management	Planning, design and construction of infrastructure to improve water sustainability including drainage, water catchment, treatment and reuse.
Energy Sustainability	Alternative energy options are explored such as fleet conversion, solar and other natural energy sources.
Tourism, Culture and Events	Building Toodyay's economy and liveability through attraction of events, opportunities for arts and cultural heritage and tourism.

Current Elected Members



Rosemary Madacsy
Shire President



Beth Ruthven
Deputy President



Philip Hart
Councillor



Michael McKeown
Councillor



Danielle Wrench
Councillor



Susan Pearce
Councillor



Charmeine Duri
Councillor



Steven McCormick
Councillor

Executive Staff



Suzie Haslehurst Chief Executive Officer
• Executive Services
• Governance
• Strategic Planning
• Marketing and Communication
• Work Health & Safety
• Advocacy



Tabitha Bateman Manager Corporate & Community Services
• Customer Service and Administration
• Finance/Payroll/Audit
• Rates
• Records Management
• Information Technology
• Human Resources
• Community Engagement
• Tourism and Events
• Arts and Culture
• Recreation
• Heritage and History
• Libraries



Jan Augustin Manager Infrastructure and Assets
• Parks and Gardens
• Waste Management
• Roads, Bridges and Drainage
• Construction and Maintenance
• Reserves Management
• Emergency Services
• Asset Management
• Facilities Maintenance



Hugo de Vos Manager Development and Regulation
• Planning and Development
• Public Health
• Built Heritage
• Environmental Sustainability
• Building Services
• Ranger Services
• Compliance

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OVERVIEW

Plan for the future - Overview

 <p>Social: Our community wellbeing and connection</p>	 <p>Economic: Business and jobs in the community</p>	 <p>Natural environment: Protecting where we live</p>
Strategic outcomes		
Objectives		
<p>O 1: Maintain and develop services that meet the requirements of our diverse community.</p> <p>O 2: Facilitate community safety and wellbeing.</p> <p>O 3: Support the development of places and spaces for recreation, learning, art and culture.</p>	<p>O 1: Encourage and support investment into new and existing businesses in Toodyay.</p> <p>O 2: Promote Toodyay as a tourism destination.</p> <p>O 3: Encourage economic diversification.</p>	<p>O 1: Preserve and protect our natural assets for future generations.</p> <p>O 2: Ensure sustainable operating practices.</p>
Measures to be assessed and reported to Council and the community		
<ul style="list-style-type: none"> ▶ Level of community satisfaction with services offered, through repeat surveys of established baselines. 	<ul style="list-style-type: none"> ▶ Satisfaction with business support services offered by the Shire. 	<ul style="list-style-type: none"> ▶ Annual reporting on the quality of Shire controlled nature reserves.
	<ul style="list-style-type: none"> ▶ Growth in local employment. 	<ul style="list-style-type: none"> ▶ Annual reporting on the implementation of the Environmental Management Strategy.
	<ul style="list-style-type: none"> ▶ Growth in tourism visits. 	

Vision: We are a vibrant rural community that respects our environment, celebrates our past and embraces a sustainable future.



Built environment:
Our buildings,
roads, and
transport



Governance:
The way the
Shire leads and
operates

*Our community can live,
work, and play through
planned development and
maintenance.*

*A Council that engages
with the community
and provides good
governance on behalf of
the community.*

- 1: Ensure safe & sustainable transport options.
- 2: Ensure our built environment meets community needs.
- 3: Improve processes to support the built environment.

- 1: Provide accountable and transparent leadership for the community.
- 2: Consistently improve our governance practices.
- 3: Ensure rigorous organisational systems.

- ▶ Condition of Shire assets.
- ▶ Community satisfaction with public spaces.
- ▶ Condition of Shire controlled heritage assets.

- ▶ Community satisfaction with the Shire's responsiveness.
- ▶ Improving Net Promoter Scores for the Shire.
- ▶ DLGSCI financial health indicator.



CORPORATE & COMMUNITY SERVICES



From Left to Right: Cr Madaci (Shire President); Hon Sandra Carr MLC (Labor Member for Agricultural region); and Mr Robert Miles (Chairman of the Noongar Kaartdijin Aboriginal Corporation).

Reconciliation Action Plan moving forward

The Shire has confirmed its commitment to the Reconciliation Action Plan launched a year ago, by partnering with the Noongar Kaartdijin Aboriginal Corporation to share more information about Aboriginal culture and history in our museums and our community.

On 17 Dec 2021, Sandra Carr, MLC (Member for the Agricultural Region) presented the Shire with an award regarding the Lotterywest Grant for the Truth Telling Project.

The project “Gnulla Karnany Waangkiny” (“Our Truth Telling”) has been an opportunity for the local Aboriginal community to tell their own story in their own words. Its implementation is stretching across more than one financial year.

The first group of 17 display boards was installed at the Newcastle Gaol Museum in June 2022.

Syred's Cottage

In the 1970s and 1980s, the Shire of Toodyay and the local Toodyay community took over the management and restoration of Syred's Cottage, which became a permanent entry on the State Heritage List in 2004.

In 2014, ownership of the property was transferred to the Shire.



MUSEUMS & HERITAGE

The ongoing challenge of meeting the Shire's obligations to care for this heritage listed property was magnified by the Shire also being responsible for six other State Listed buildings.

In 2021, a decision was made to transfer ownership to a direct descendant of William Edward and Frances Syred, the original owners of the property from 1859. In early 2022, advertising for expressions of interest was undertaken, followed by a closed tender process to determine who this would be. Advice was sought from an independent heritage architect on the development of criteria used to make this judgement, and on the evaluation of the responses received. A final decision to transfer ownership from the Shire was made at the June 2022 Council meeting.

Museum Promotion

Updates on museum activities are regularly posted on our social media accounts. During May 2022, the Getaway film crew visited Toodyay and the Newcastle Gaol while filming a segment for their television program.



School holiday activities at our Museums

We continue to offer free activities for our younger visitors during the school holidays.



In September 2021 we created a new treasure hunt around the entire Newcastle Gaol Museum precinct, and in April 2022 we promoted the "Fun Facts For You to Find" activity at Connor's Mill. We are supported by our volunteers who engage with our visitors and often provide additional prizes such "grass-tree heads".

Museum

Community partnerships

In February 2022, Toodyay RSL unveiled a monument dedicated to the life of Alma Beard. The museum was able to provide a metal interpretive sign as a template for the information panel used on the memorial.



MUSEUMS & HERITAGE



Volunteers

Our volunteers are a vital part of our museum operation and undertake many activities in front of and behind the scenes. As well as welcoming our visitors at the gaol seven days a week, they help with displays and work behind the scenes on vital projects such as transcribing ledgers, documentation and fundraising for museum and community projects. We very much appreciate the new bench seats paid for from volunteer funds which were installed behind the old gaol, beside the machinery shed and next to Pelham Brook.

Collections

High-resolution photography of objects, historic maps, plans and artworks continues. This enables our collection to be shared more easily in its digital form and for its condition to be monitored more efficiently. Most of this work has been undertaken voluntarily by members of the community.

The museum online

Another long-term project the Shire has committed to is sharing photographs and information about our museum collection and our history to the online platform Collections WA. Around 1,500 more individual records were publicly available during 2021/22. We are continuing to upload to this platform.

The Newcastle Gaol is also included as a destination on a new cultural tourism website called WAnderson. This website promotes all of our State's collections from such diverse places as cultural centres, gardens and historic houses and encourages tourists to tour the regions by tracking down unique and special objects. Some of our artefacts that are permanently on display are featured.

ECONOMIC & COMMUNITY DEVELOPMENT

Events

Run by the Shire of Toodyay

Toodyay International Food Festival 2021

We had our most successful International Food Festival and Family Fun Day ever in August 2021, with an attendance of 6,050.

One section of the festival featured 18 food stalls, a large dining area, and onstage entertainment. Another section had six food stalls and a range of family activities on offer, including a bouncing castle, face painting, animal farm and more. Activities at the event were designed to enhance the Avon Descent spectator experience, and encourage event attendees to spend more time in Toodyay.



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ECONOMIC & COMMUNITY DEVELOPMENT

Australia Day January 2022

Our Australia Day breakfast was held on a beautiful day at the Toodyay Recreation Centre. Locals enjoyed live music and a plentiful breakfast cooked by Shire Councillors and staff, followed by a pool party at the aquatic centre.



The crowd gets into the Australia Day celebrations!



Cr Madacsu cooking breakfast

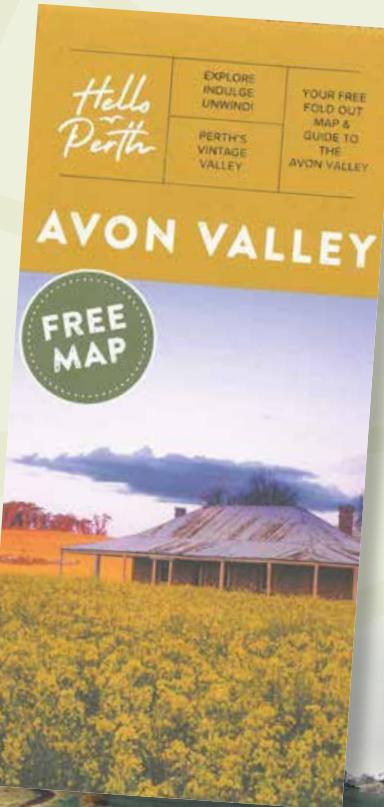
TOODYAY VISITORS CENTRE

Other Events 2021 – 2022

Toodyay welcomed a range of events this year, after so many were cancelled in 2020 due to the COVID pandemic. Successful events included the Toodyay Agricultural Show, Moondyne Festival, Picnic Races, Bush Poetry Festival, Toodyay Fibre Festival and Black Dog Ride.

Tourism

The Avon Valley Alliance collaboration produced new brochures and maps as well as a marketing plan with Destination Perth and the Avon Valley Alliance. We welcomed some exciting new businesses in the Toodyay Manor (and the Arts Toodyay Gallery housed within), Heavenly Waters and Serenity Water.



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TOODYAY VISITORS CENTRE

Centre Visitors

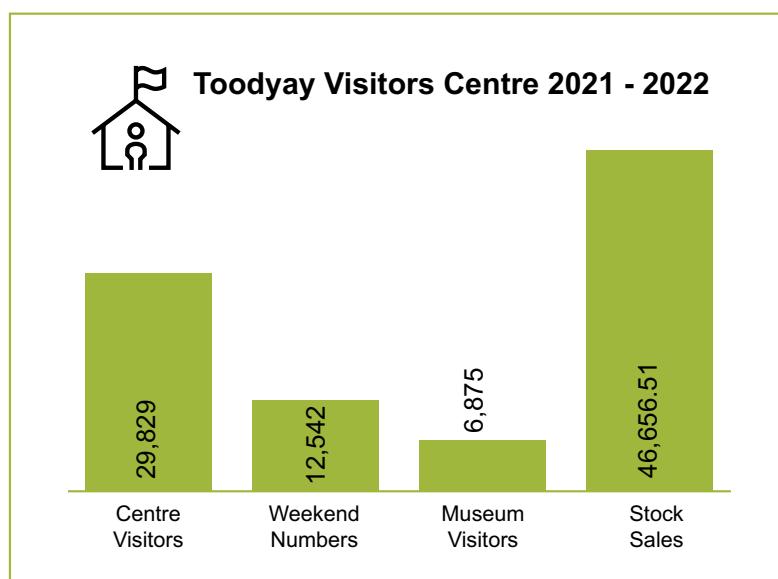
Toodyay experienced a similar volume of visitors over 2021/22 to the previous year, with the beginning of winter being the only significant decrease in visitors. Western Australia remained closed from other states and overseas travellers for much of the year and as such, Toodyay benefited as being a great place for day trips and an alternative to venturing south.

Toodyay remains a popular place to visit on weekends, with a monthly average of 570 people calling into the Visitors Centre. Returning visitors and those interested in wildflowers and bush walks are the most significant visitors in our feedback data collection.

Having two museums rich in historical information is an attraction for visitors wanting to learn more about their family history. The Newcastle Gaol experiences a higher volume of visitors throughout the weekends, while Connor's Mill has a steady flow of visitors overall.

Centre Staff

2021/22 saw a change in the Visitors Centre management at the end of October 2021. The first quarter saw regular staff meetings and family tours of reserves in preparation for wildflower season. The second quarter had new management, with focus directed towards the new staff member learning the role. An introduction of a 2022 Toodyay calendar was included in this quarter for the new year. Third quarter saw the Economic Development Coordinator leave her role, and many of the tourism projects she managed were handed over to the Team Leader until a replacement was found. Family tours of local attractions were also included in this quarter, along with staff training. The final quarter saw the introduction of the Reconciliation artwork from Sarah Miles into the Visitors Centre along with a wall wrap image of Pelham reserve. The winter wildflowers also started to attract orchid hunters back to Toodyay.





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TOODYAY PUBLIC LIBRARY

The Year in Numbers

 **160**
new members

 **2,208**
interlibrary loans processed



 **2,264**
digital library items checked out via eResource

 **270**
cumulative public computer sessions and Wi-Fi logins per month

 **14,467**
physical library items issued

 **61**
new Facebook group members

A Christmas ornament handmade and gifted to library staff by a regular patron

Curating Our Collection

We have added approximately 100 new items to our shelves each month of the past financial year—comprised of State Library of WA (SLWA) selected stock, new local stock chosen by staff, and donations from our members. We also continue to visit the State Library of WA (SLWA) throughout the year to complete stock exchanges, which allows us to selectively refresh sections (e.g. junior fiction, DVDs or large print) as needed. When adding to or streamlining our 10,000+ collection, our aim is to strike a balance between a) building up access to popular authors and topics, and b) regularly turning over stock to keep our collection fresh. We believe that Toodyay's smaller community size and our corresponding member numbers gives us an advantage in assessing our patrons' wants and needs, making it easier for us to curate a targeted collection and build a reputation as a premier Wheatbelt library.

eResources

In July 2022 we launched a brand new eResource platform, Hoopla, which joins our existing platforms BorrowBox (eBooks and eAudiobooks), Overdrive (eBooks, eAudiobooks and magazines) and Kanopy (films and documentaries). Hoopla is home to digital books, audio books, comics, music, movies and TV series, helping us to expand even further on what we can offer our members. A Hoopla How-To Guide has been created and added to the eResources page on the Shire website, which we have also revamped. We continue to promote our eResources wherever possible, emphasising their free accessibility, user-friendliness and array of entertainment options.

Children's Activities

Our weekly Baby Rhyme Time/Toddler Story Time sessions ceased for a portion of the 2021/22 financial year due to increasing COVID-19 cases. We are happy to have sessions now weekly again and commandeered by our new casual library assistant. These sessions have been well-attended, particularly by parents of infants. As always, we are supplying Better Beginnings packs to young children through Toodyay District High School and the Child Health Nurse—proudly helping foster literacy, provide sensory experiences and nurture imaginations from the early stages of children's lives, all hugely important to their development.

Regular and Special Events

Our Meeting Room is regularly used by members of our Book Club (first Wednesday of each month) and by the local University of the Third Age discussion group (fortnightly on Thursdays). It is also frequently used as a space for studying and tutoring sessions. We are currently in the process of adding a philosophy discussion group to our calendar of regular events.

We hosted a variety of special events throughout the 2021/2022 financial year: a wildflower-inspired tile-making workshop; Christmas Table Centrepieces with Christmas 360; an author talk with Fiona Palmer and Rachael Johns; and a digital photo-sorting workshop. We are currently organising our 2022 Christmas workshop, most likely to be in collaboration with Christmas 360 once again. It will take place in December and we expect it to be our most popular event of the year.



Some of the fantastic creations from our tile-making workshop (above) and Christmas table centrepiece workshop.



DEVELOPMENT & REGULATORY SERVICES

It has been a productive time for the department which has, over the last financial year, seen a change in leadership and welcomed new Planning & Compliance, Environmental Health and Development Support officers on board, in a mixture of promoted and new staff. The new team is an enthusiastic mixture of experience and fresh ideas, both of which is helping build the profile of the department within the community. This is also aided by the department's earlier relocation to the Visitors Centre.

Aside from the main projects and day-to-day activities listed, the Development and Regulatory Services team has engaged in a revamp of its procedures. This has involved consultation with a number of other Western Australian Local Governments, with a view to obtaining guidance for the preparation of these documents. Ultimately, the department is seeking to develop a suite of internal and external procedures which will be seen as a benchmark in the immediate region. Collaboration with other Local Governments is essential, and is a better use of limited resources. The sharing of knowledge, ideas and resources is proving to be beneficial, as most Local Governments in the vicinity share similar and external issues. The next phase of this project will see further work done on the department's pages on the Shire website, so that the internal and external user experience is improved to the point that it too is seen as a benchmark for Local Governments.

Planning and Compliance

One of the key focus points, both in terms of challenges to the department but also progress, has been compliance. Compliance is an essential part of regulatory services, and refers to adherence to laws, regulations, guidelines and specifications relevant to the Shire's Regulatory function. Non-compliance issues will unfortunately always be part of the landscape, and the Shire has an obligation and an opportunity to improve how these matters are dealt with—particularly so they are handled in a fair and consistent manner. Compliance issues tend to be highly resource-intensive on Officer time, and this ultimately takes our staff away from other projects which really do take the Shire and Community forward.

The department is improving community education on compliance matters. This is done through increased presence in the Shire pages of the Toodyay Herald, and also in written communication to landowners. However, it is also taking a more consistent approach with punitive measures such as infringements. It is thought that, with both educational and punitive approaches being honed and refined, compliance matters will be handled more efficiently in the future.

Another key focus in the last financial year has been a complete review of the Shire's Local Planning Policies and other regulatory policies. During this time the Shire has adopted a new *Local Planning Policy – Advertising for Planning Proposals*. This is now a standalone policy guiding public consultation matters relating to development within the Shire, and it is now consistent with the deemed provisions of the *Planning and Development (Local Planning Schemes) Regulations 2015*. The Shire of Toodyay has also adopted a new policy in Use of *Surveillance Devices*. This was introduced to provide a policy on the use of surveillance devices, particularly the body cameras worn by the Shire of Toodyay Rangers. Other policies being worked on but not yet adopted are *Local Planning Policy – Dams* and a Dogs policy.

The Shire is bringing a combined non-habitable structures local planning policy out for community consultation in November 2022. This policy will combine outbuildings with shipping containers and other storage sheds into one policy.

The two big policy pieces – Extractive Industries and Central Toodyay Heritage Area – are currently under development and scheduled to be brought to Council and community in 2023.

The Shire has been involved in one appeal to the State Administrative Tribunal (SAT) to do with the development of a number of on-stream dams. The matter eventually went back to the Council for reconsideration after mediation with the applicant. The key outcome of this process was that it triggered a timely review of the existing Local Planning Policy on dams. The resulting policy being worked on will provide guidance to Councillors, Shire staff and applicants with regard to proposals for the construction of dams.

Rangers

Feral pigs are a declared pest. They are likely to have a considerable impact on the environments in which they become established. Feral pigs directly affect agriculture by feeding on crops and livestock, causing damage by rooting and trampling, and harbouring and spreading diseases and parasites.

The Shire's Rangers have been collaborating with the Toodyay Agricultural Alliance as part of an all-out approach to identify, map and trap feral pigs within the Shire. More recently, the Rangers have also been working with the Shire's Environmental Health Officer and in conjunction with the Department of Health to conduct research on Japanese Encephalitis Virus (JEV), as feral pig surveillance is likely to play a role in informing decisions around the rollout of the human JEV vaccination strategy. Individuals participating in the surveillance program will be greatly contributing to the JEV response in WA.

A continuing initiative of the Rangers has been public education. In the last financial year, the team has held barbecues for the community as a way of attracting people to come and have informal chats about important issues. This financial year, the focus was on making people bushfire ready, with a particular focus on firebreak requirements. The Rangers are keen to work with the community on these important safety matters and see education and approachability as the key.

The Rangers were also assisting the Shire with a review to the State Administrative Tribunal (SAT) for the keeping of more than two dogs. The initial decision to refuse the application was successfully reviewed as part of this process, and the third dog was allowed. A positive outcome for the Shire was another timely review of its existing 3-6 dogs policy. Current legislation permits property owners to keep a maximum of two dogs without requiring approval from Council. In some circumstances, residents may wish to keep more than the prescribed number; however, approval from the Shire is required. This new robust policy will be used to clearly communicate the Shire's position on dogs within the Shire, while also providing clarity to dog owners (and prospective owners), as well as a clearer way for the issue to be administered and regulated by Shire staff and Elected Members.

ENVIRONMENTAL HEALTH OFFICER

Environmental Health Officers work to provide an operational framework for good community health, and enforce state and local health laws in coordination with the State Government to ensure high environmental health standards are maintained. The Shire's part time Environmental Health Officer issues licences, investigates health complaints, and conducts inspections of lodging houses, food businesses, offensive trades, on-site wastewater systems, caravan parks, animal establishments, public buildings, public traders and events.

In 2021/22, the Shire of Toodyay has been an active participant of the Wheatbelt Local Government and Health Partners Collaborative Series (launched in 2021), the Regional Environmental Health meetings in Northampton and Corrigin, Wheatbelt Chronic Conditions Collaborative, and Wheatbelt Food Community launch.

Free FoodSafe training for food businesses and community members went live for the Shire of Toodyay in collaboration with the EHA 2021; and in 2022 the State Mobile Food Vendor Centralised Register also went live, with Toodyay as an early adopter.

Shire Officers formed a Pandemic Working Group at the end of 2021 to plan and prepare for COVID-19 and the effects it may have in Toodyay. Actions of the PWG included early acquisition of RATs for Shire staff, volunteers and DFES personnel; early acquisition of KN95 masks for volunteers; and bulk acquisition of disposable masks for visitors. The Shire also acted to install HEPA and UV-filtering air purifiers in both Shire and high public access buildings. As part of their duties, officers collaborated with the Health Department on reporting and compliance matters, and organised and distributed free blood oxygen monitors.

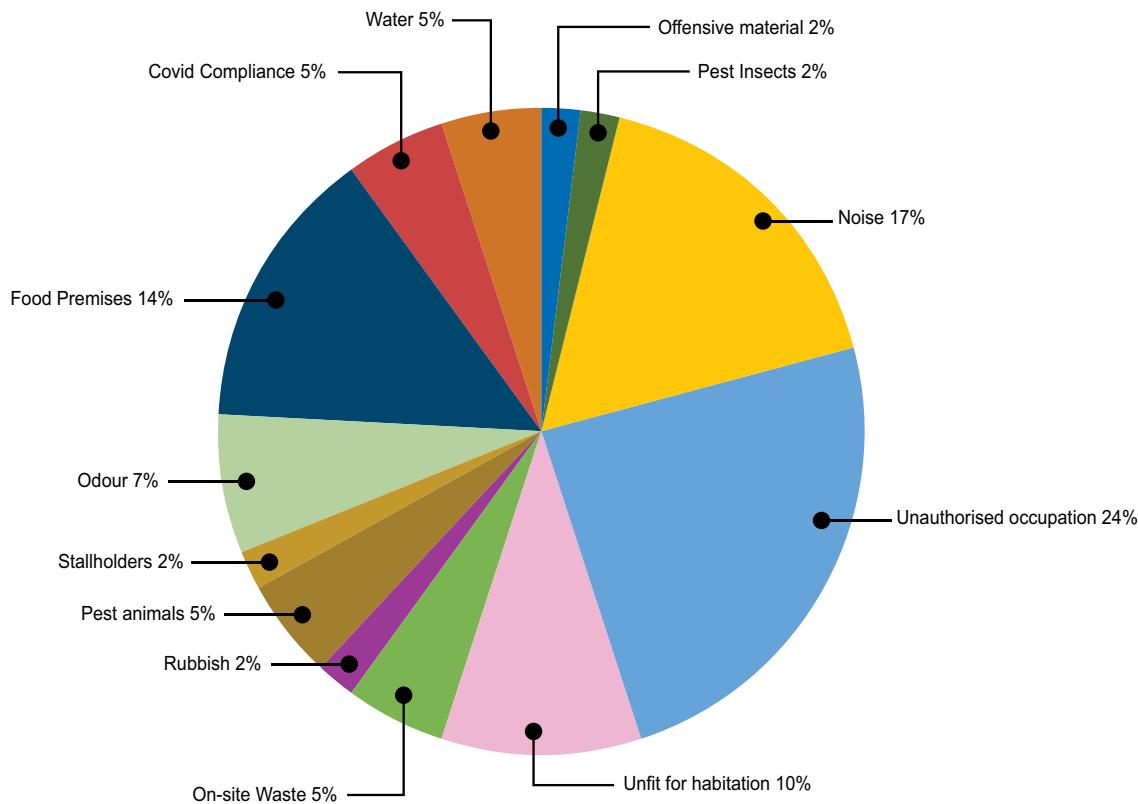
Environmental Health Numbers

New Food Businesses	7
Registered Food Businesses	56
Food Business Inspections	34
Food Complaint Investigations	4
Food Illness Investigations	1
Coordinated Food Sampling undertaken	6
Industrial Investigations	2
Arbovirus Investigations	1
Stallholder Permits	119
Wastewater Approvals	36
Wastewater Permits to use	7
Water Samples	54
Soil Samples	7
Contaminated Sites	3
Improvement Notices	3
Noise Warnings	11
Health Infringements	2
Hazardous Waste clean-ups	2

In 2022, the Shire has engaged DPIRD for assistance in Feral Pig trapping. The Shire is also collaborating with the Department of Health in establishing a program of active JEV surveillance. In 2021/22, Toodyay officers participated in the ECU-led Wheatbelt research report into Corellas and the NRM Wheatbelt pest parrot strategy workshop in Northam.

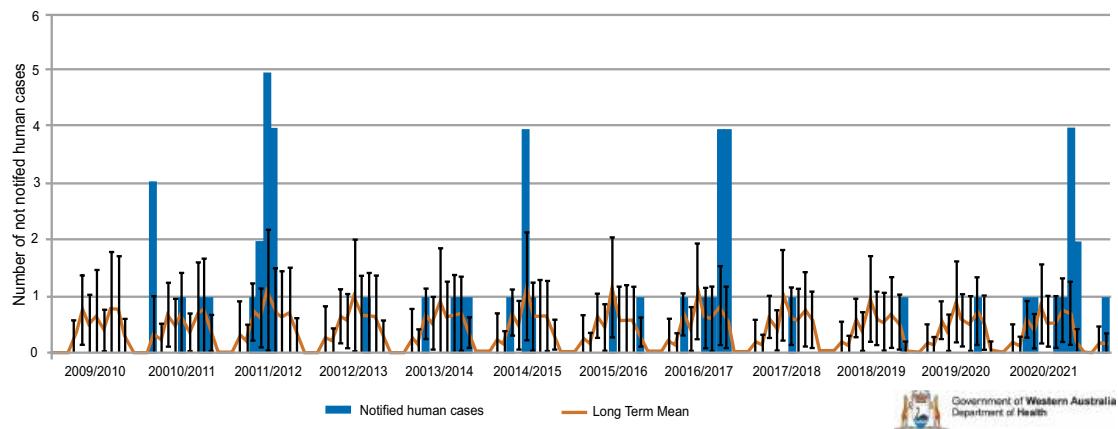
An independent consultant has been contracted to provide an unbiased review and guidance for the Shire's Public Health and Wellbeing Plan. A Toodyay Health Profile has also been developed to help inform planning and policy, and a Public Health and Wellbeing Survey has been prepared for community input at the end of 2022. The health and wellbeing survey and community consultations will be used to discover the priorities in Toodyay's health landscape, and what has changed in terms of community needs, priorities and demographics over the past four years.

2021-2022 Complaints

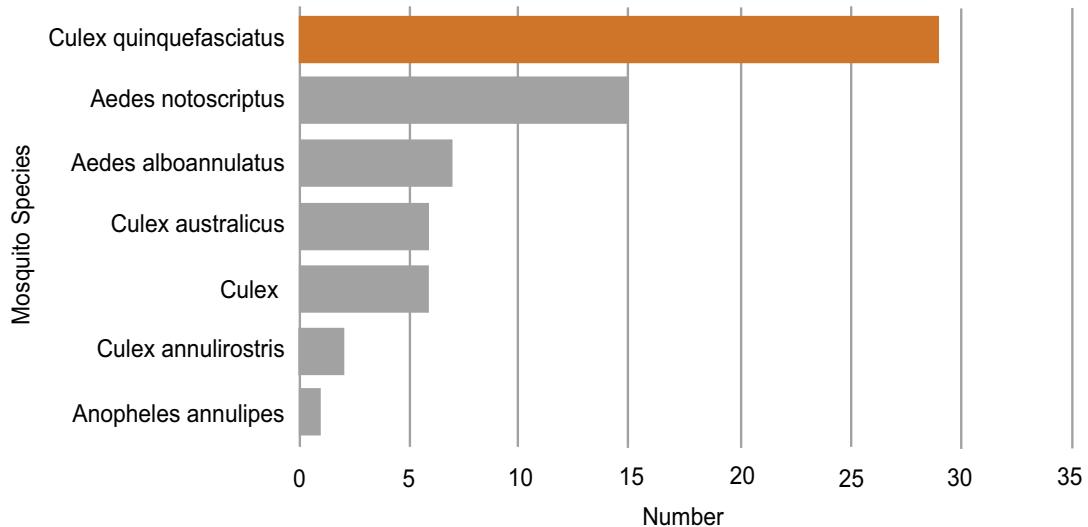


BIOSECURITY

Long term cases of Ross River virus (Toodyay (S) LGA



'Mosquito Species': by average trapped number



2021-2022 Mosquito Monitoring Program

Aedes notoscriptus



- Breed in clean water within the domestic environment and artificial containers; prefer to stay close to houses
- Vicious; active dawn and dusk, occasionally at night and daytime; prefer shade
- Active year-round, more in warmer months in South WA
- Known carrier of RRV

Culex quinquefasciatus



- Live in clean or polluted water, artificial containers and street drains
- Active at dawn, dusk and night
- Active year-round
- Poor disease vector in WA

BUILDING & STATISTICAL INFORMATION

The Shire continues to use the services of a contract building surveyor. As these services are outsourced, information provided in this section will be limited to statistical data.

Building

Building Permits/approvals	No.
Dwellings	36
Outbuildings	62
Patios	20
Water tanks	25
Carports	9
Swimming pools	7
Ancillary	1
Retaining walls	4
Additions and alterations	5
Insurance repairs	1
Demolition	5
Retrospective	6
Re-roofing	1
Tiny cabins	1
Training rooms	1
Emergency service facilities	1
Building extensions	2

Planning

Development applications	No.
Approval	No.
Septic tank	25
Permit to Use	5
Stallholders	73
Subdivisions	
Referrals	3
No. of new Lots proposed	3

Approval

Approval	No.
Septic tank	25
Permit to Use	5
Stallholders	73

Ranger Services

		No.
Misc.	Abandoned Vehicles	4
	Fallen Trees	57
	Parking Control	32
	Rural Street Number	18
Dog Control	Other	32
	Customer Contact	100
	Declared Dangerous	1
	Surrendered/Impounded	80
Cat Control	Dog Attacks	40
	Customer Contact	40
	Trapped	52
	Surrendered/Impounded	33
Stock Control	Other	25
	Customer Contact	30
	Stock on Road/Trespass	70
	Other	11
Animal Welfare	Animal Welfare	150
	Ranger Attendance	150
	RSPCA Involvement	2
	Customer Contact	200
Firebreak / Fire Control	Variation Approvals	90
	Cautions/Infringements	20
	Investigations Attended	5
	Firebreak Inspections	321

EMERGENCY SERVICES

Emergency Management Officer

In November 2021, in recognition of the increased requirements and risk in the emergency services and management space, Council agreed to allocate additional resources, and the 'Emergency Management Officer' (EMO) role was created.

Key functions of this role include emergency management preparedness, Local Emergency Management Committee (LEMC) involvement, emergency and fire-related administration and support, community engagement/education, and assistance to the Local Recovery Co-ordinators.

The EMO also provides support to Ranger Services for fire-related compliance inspections, and assists with aspects of volunteer training—helping the Shire meet its workplace health and safety obligations for the Bush Fire Service.

The position works closely with the Community Emergency Service Manager (CESM) and Reserves Management Officer (RMO), providing diversification of Emergency Management knowledge within the organisation; and provides backfill of the CESM role for periods of leave or secondment.

The EMO role allows for a dedicated resource to increase knowledge and improve preparedness and community awareness. It also allows for greater scope for the role to leverage increasing funding opportunities available in this industry.



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EMERGENCY SERVICES



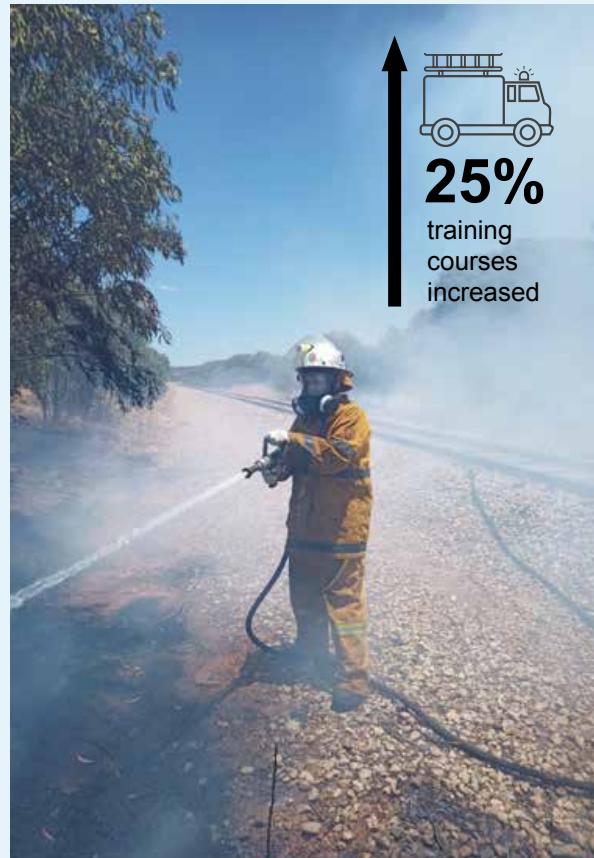
Bushfire Brigades

In 2021/22, the Shire's five Bush Fire Brigades welcomed 25 new members. This came despite the added overhead of the COVID-19 vaccine mandate for emergency services workers. The majority of these members were new to Toodyay, arriving as part of a local post-COVID real estate boom.

To cater for the incoming members, foundation training courses were increased by 25%, something our dedicated volunteer trainer assessors took in their stride.

While the fire season itself was below average for turnrounds, our volunteers showed their true commitment at the Bindoon Defence Training Facility on Christmas Day and the days that followed.

Despite the challenges of COVID, our bushfire volunteers were steadfast in continuing their essential services that protect the Toodyay community.



Attending to the Culham Railway fire, December 2021



Fire Mitigation

2021/22 saw continued, concerted effort put into bushfire mitigation around the Shire. The DFES-issued Mitigation Activity Fund grant allowed a range of works to be undertaken on Shire-managed Crown Lands. 56 individual treatments—totaling over 100ha—were completed, including forestry mulching, fire access track work with erosion control, chemical application and slashing.

The DFES Mitigation Activity Fund grant totalled \$447,448, and followed on from successful programs in the 19/20 and 20/21 financial years. The Mitigation Activity Fund is funded by the Emergency Services Levy.



DFES Mitigation
Activity Fund
grant totalled

\$447,448

Fire Management Services prepare to mulch firebreaks in Boyagerring, May 2022

EMERGENCY SERVICES



Fire Emergency Water

The 2021/22 financial year saw the completion of various fire emergency water upgrades around the Shire. Upon completion, the strategic network now achieves over 99% compliance for appliance turnaround time to 'residential-themed zoned' properties, when retrospectively applying the 'Guidelines for Planning in Bush Fire Prone Areas'. The works have included new sites, site upgrades, site renewals, and a relocation:

- ▶ Relocation – Picnic Hill x Hasson to West Toodyay x Picnic Hill, upgraded to 47k ltr (safety)
- ▶ Upgrade – McKnoe x North, upgraded to 54k ltr (asset recycling, former Julimar BFB tank)
- ▶ Upgrade – Julimar Fire Station, pressurised/backup power/new bore, upgraded to 94k ltr
- ▶ Upgrade – Bejoording Fire Station, upgraded to 141k ltr
- ▶ New Site – Cobbler Pool x Lovers x River, 47k ltr
- ▶ New Site – Drummondi Drive (Lloyds Hill), 47k ltr
- ▶ New Site – Jingaling x Toodyay, 47k ltr
- ▶ Site Renewal – Coondle Drive, 47k ltr
- ▶ Site Renewal – Horseshoe x Timber Creek, 47k ltr
- ▶ Site Renewal – McKnoe x Hill, 47k ltr



99%

compliance
for appliance
turnaround time



These works were made possible by the generous contributions of:

- ▶ WA Recovery Plan/DFES Water Tank Program—\$120,554
- ▶ Department of Water and Environmental Regulation Funding via the Community Water Supply Program—\$31,584
- ▶ Shire of Toodyay—\$9,791

The Shire thanks its funding contributors, and acknowledges the amazing work of our volunteer firefighters who rely on such infrastructure.



Relocating a fire emergency water tank from the decommissioned Coondle Fire Shed to Darwinia Road

EMERGENCY SERVICES



New Julimar Fire Station

The 2021/22 financial year saw the completion of the third emergency services facility upgrade in as many years. This time it was Julimar Volunteer Bush Fire Brigade's turn to bid farewell to their humble shed—which served them well for almost 30 years—and move into the relative luxury of their new station. The station features a training/meeting/incident control room, two offices, kitchen, fully accessible bathrooms and showers, air-conditioning, drive-in/drive-out vehicle bay, storeroom, PPE/PPC washing facility, backup power, and upgraded fire emergency water facilities. The fit-for-purpose facility was generously funded by:

- ▶ Shire of Toodyay – \$34,567
- ▶ WA Recovery Plan funding via the DFES Local Government Grant Scheme (LGGS) – capital grant of \$547,100
- ▶ Department of Water and Environmental Regulation Funding, via the Community Water Supply Program – grant of \$25,246
- ▶ WA Recovery Plan/DFES Water Tank Program – \$14,825

The Shire thanks these funding contributors, and acknowledges the amazing work of the Julimar Bush Fire Brigade volunteers and other volunteer emergency services brigades and units in the Shire.

INFRASTRUCTURE AND ASSETS

The Shire of Toodyay's Infrastructure and Assets Department plays a vital role in maintaining and building infrastructure assets. It is responsible for the general health and wellbeing of the local community, reflected in activities such as maintaining drainages, public toilets and waste disposal; and the upkeep of recreational facilities such as parks, gardens, reserves, bridges, local streets, footpaths and roads. In addition, it provides resources for hosting unique and well-known festivals and events that boost the community's pride, encourage tourism, and foster local commercial benefits.



Toodyay Moondyne Festival

The Infrastructure and Assets Department is structured in seven high-performing teams: Parks and Gardens, Construction, Maintenance, Building and Mechanical Services, Administration, Reserves Management and Emergency Services. These seven teams, comprised of just 20 staff members, are key to delivering high-quality services and facilities, and to ensuring that Toodyay's local communities function effectively on a daily basis.

The 2021/22 financial year has been challenging for our infrastructure teams. The COVID-19 pandemic, supply chain issues, and excessive environmental approval processes lead to a loss in productivity and created constraints on both schedules and budgets.

INFRASTRUCTURE AND ASSETS

Operational Activities

The Infrastructure and Assets department is responsible for many service areas and operational activities in the Shire of Toodyay. Key activities include the following:

Key Activities
1. Bridge Maintenance
2. Building Maintenance
3. Cemetery Services
4. Culvert and Stormwater Drainage Maintenance
5. Crossover Applications
6. Clearing Permit Applications
7. Community Emergency Management
8. Extractive Industry Management
9. Fleet Management
10. Footpath Maintenance
11. Fire Mitigation
12. Funding Applications
13. General Road Maintenance
14. Restricted Access Vehicle Applications
15. Parks and Gardens
16. Project and Contract Management
17. Reserve Management
18. Road Construction
19. Signage
20. Street Lighting
21. Traffic Management Plan Review and Approvals
22. Traffic Management
23. Trail Maintenance
24. Verge Maintenance
25. Waste Management
26. Weed Control

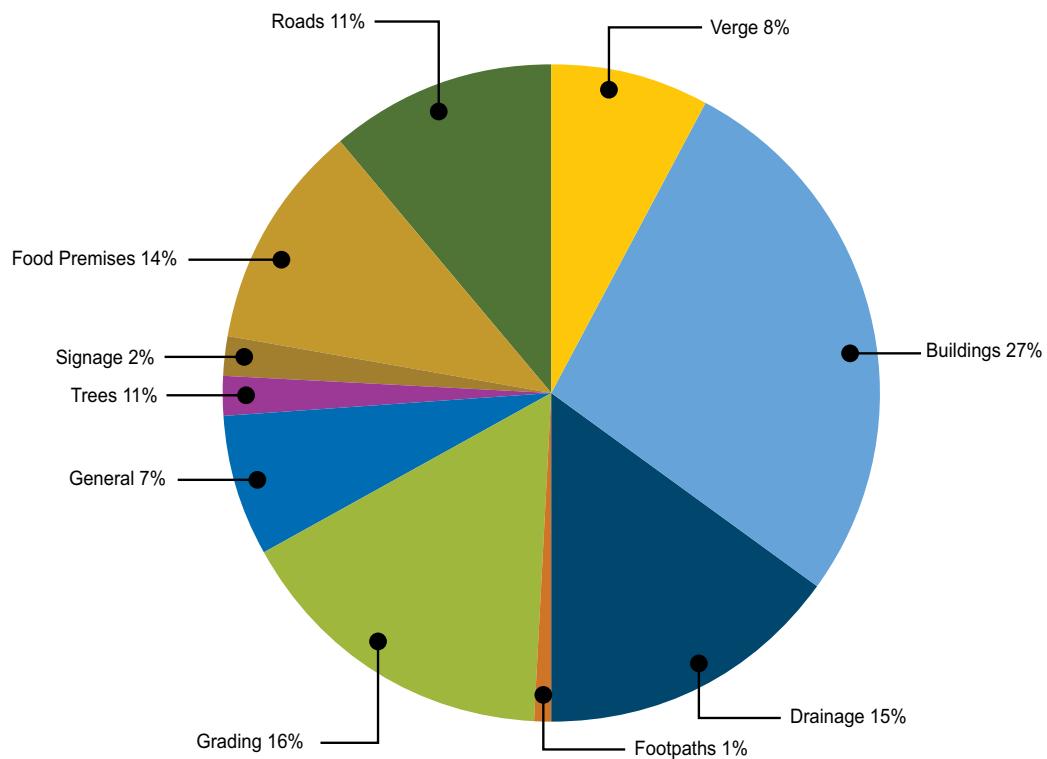
Customer Request Statistics

In 2021/22, the Shire of Toodyay received over 623 customer requests related to infrastructure and assets. These requests from residents contained compliments, comments, service complaints and issues or fault reporting.

Significant weather events and an increased volume of rain experienced in 2021/2022 required our operational teams to attend to a range of requests, including obstructed stormwater drains and culverts, damaged roads and fallen trees. In addition, the Shire's operational teams were actively involved in maintaining buildings, roads and verges.

The graph below provides an overview of customer requests received throughout the financial year.


623
customer requests



Graph 1: Customer Request Statistics 2021/2022

INFRASTRUCTURE AND ASSETS

Capital Works Program

The Infrastructure and Assets Department was involved in a large variety of demanding projects, applying their knowledge, skills, tools and techniques to project activities to meet the requirements. The teams were actively involved in identifying requirements; addressing the various needs, concerns, and expectations of the community in planning; and executing the various projects. Project management was challenging at times due to harsh weather conditions; material supply shortages; and required balancing of competing project constraints such as quality, resources, budgets and risks.

The table below lists all Council-approved projects in the Capital Works Program for 2021/22.

Location	Dimension in km			Funding in AUD			
	Start	End	Lengths	Grant	Reserve	Municipal	Total
ROAD RE-CONSTRUCTION AND UPGRADE							
Morangup Rd	10.21	14.25	4.04	\$85,134	-	-	\$85,134
Dewars Pool - Bindoon Road	11.68	14.30	2.62	\$156,297	-	\$109,082	\$265,379
ROADS TO RECOVERY PROGRAM							
Toodyay St	0.00	1.00	0.52	\$361,878	-	-	\$351,220
FEDERAL BLACK SPOT PROGRAM							
Bindi Bindi Toodyay Rd	9.18	3.00	3.00	\$421,200	-	-	\$293,538
REGIONAL ROAD SAFETY PROGRAM							
Bindi Bindi Toodyay Rd	0.00	20.33	11.15	\$185,190	-	\$170,146	\$351,336
ROAD RE-SEAL							
Red Brook Cycle	0.00	3.74	3.74	-	-	\$90,159	\$90,159
Sinclair Place		1.05	1.05	-	-	\$41,984	\$41,984
Ferguson Rd	0.00	0.65	0.65	-	-	\$21,746	\$21,746
Salt Valley Rd	0.00	2.24	2.24	-	\$131,040	\$46,978	\$178,018
Chitty Rd	0.00	1.15	1.15	-	\$28,175	\$5,625	\$33,800
Katta Rise	0.00	0.29	0.29	\$10,657	-	-	\$10,657
River Rd	5.60	7.10	1.50	\$40,308	-	-	\$40,308
Coondle West Rd	1.00	4.84	3.84	\$98,996	-	-	\$98,996
BRIDGES/CULVERTS							
Clackline Road Culvert	10.18	10.18	0.00	\$90,167	-	-	\$90,167
Boyagerring Rd Floodway	-	-	-	-	-	\$17,796	\$17,796
Telegraph Rd Floodway	-	-	-	-	-	\$53,841	\$53,841
OTHER WORKS							
Toodyay Townsite Accessible Bay	-	-	-	\$9,421	-	-	\$9,421
Hall Road - Tree Pruning	-	-	-			\$13,600	\$13,600
7 Harcourt Street - Drainage	-	-	-		-	\$2,704	\$2,704
Range Road - Drainage Improvement	-	-	-		-	\$3,544	\$3,544
Duidgee Park Swing & Pathways	-	-	-	\$39,495	-		\$39,495
				\$1,498,743	\$159,215	\$577,205	\$2,092,843

Table 1: Capital Works Program 2021/22

Site Impressions

A. Toodyay-Bindi Bindi Road, SLK 9.18-20.33

Construction has commenced with widening of shoulders. This project is funded under the Regional Road Safety Program.



Toodyay Bindi-Bindi Road – Geotextile for soil stabilisation



Completed shoulder widening and sealing

B. Telegraph Road/Toodyay-Bindi Bindi Road, SLK 0.00-3.00

Drainage works completed. The start of road works was pushed back due to vegetation clearing permit delay. Road works will include road widening, installation of guard rails, and seal works. This project has been fully funded under the Regional Road Group Federal Black Spot funding.



Toodyay Bindi Bindi Road – Extension of existing pipes



Completed culvert crossing and headwall.

INFRASTRUCTURE AND ASSETS

Site Impressions

C. Morangup Road, SLK 10.21-14.25

Gravel re-sheeting and road surface stabilisation. This project was fully funded by the Local Road and Community Infrastructure Program funding.



Morangup Road re-sheeting

D. Toodyay Street, SLK 0.00-0.52

Works included new footpaths, and the upgrade of stormwater drainage and road. This project was funded in parts by Roads To Recovery funds.



Toodyay Street upgrade – Ripping of existing asphalt

E. Parks and Gardens

The Parks and Gardens team performed important maintenance duties including mowing, raking, street-sweeping, weed-spraying, and the general upkeep of lawns, gardens and street verges to keep the Shire of Toodyay neat and tidy.



Dudgee Park – Completed footpath



Dudgee Park – New pendulum swing



Dudgee Park maintenance

Other maintenance locations include:

- ▶ The Shire Office and Depot
- ▶ Toodyay Showground
- ▶ Federation Square
- ▶ Community Resource Centre
- ▶ Toodyay Recreation Precinct
- ▶ Old Gaol & Police Stables
- ▶ Newcastle Park
- ▶ Alma Beard Medical Centre
- ▶ Anzac Park
- ▶ Youth Park
- ▶ Railway Station

INFRASTRUCTURE AND ASSETS

Reserves Management

Throughout the year, the Reserves Management Officer (RMO) continued to focus on reducing the fire risk on Shire-managed land by maintaining and upgrading fire breaks and access. Without the Mitigation Activity Fund, many of the projects—such as the extensive erosion control work undertaken—could not have been completed. This work has resulted in substantial rocked vehicle crossings now installed at many locations in the reserves.

In addition, productive relationships with local contractors resulted in exceptional on-ground fire mitigation work in the form of slashing, brush-cutting and tree management. This work was conducted both in outlying areas and in proximity of the town.

During the fire season, the RMO provided effective support for bush fire response and incident management.

During the cooler months, the RMO conducted invasive weed and feral animal control. Considerable success was achieved, in collaboration with Shire Rangers, to eradicate feral pigs on both reserves and private land.

Community engagement was at the centre of much of the RMO program. By working closely with and supporting groups such as the Toodyay Friends of the River Inc. and the Noongar Kaardijin Aboriginal Corporation (NKAC), many successful outcomes were achieved. These included a major storm water control construction, revegetation projects, maintenance and upgrading of walking tracks, and various Reconciliation Action Plan projects.



Toodyay Friends of the River volunteers at Pelham Outlet stormwater project



New Noongar landscape interpretive signage at Pelham Reserve Lookout

The RMO continued to work closely with the Visitors Centre to promote and improve the visitor/tourist experience by progressing amenity, information, accessibility and protection of Toodyay's nature reserves and heritage sites.



This signage is part of the Shire's ongoing Reconciliation Action Plan projects.

It was a considerable team effort, and the Shire appreciates and thanks the NKAC, Helen Shanks, Kai Shanks, Glen Rodger and the Maintenance crew.

This signage will take pride of place in Dudgee Park.

DISABILITY ACCESS AND INCLUSION PLAN REPORT

DAIP Outcome 1: People with disabilities have equal opportunities to access the services of and any events organised by a public authority.

The Shire of Toodyay provided financial and in-kind support of local events for which inclusion of all abilities was a key community focus. Some events include the Moondyne Festival, Toodyay Agricultural Show and Toodyay International Food Festival. Additionally, Toodyay Community Resource Centre has been provided financial support for community initiatives, and the 'Forget-Me-Not' café continues to be promoted and advertised in various formats.

In its commitment to ensuring that people with disabilities have access to information, the Shire has developed a network in partnership with local businesses, with the focus of distributing key industry information, advice, and grant opportunities. Furthermore, consistent community updates regarding COVID-19 safety measures and access to facilities and information was prioritised in various formats.

DAIP Outcome 2: People with disabilities have equal opportunities to access the buildings and other facilities of a public authority.

Further works to improve access to town facilities continues with the installation of public accessible bays in the town site, in line with Australian Standard AS/NZS 2890.6-2009. During 2021/2022, six public accessibility bays have been upgraded in the town centre to accommodate disability access. This has involved installation of new pram ramps at each location, along with new line marking to delineate bays.

The Toodyay Street capital project included the installation of approximately 950 metres of new footpaths (combination of concrete and ferricrete) to link Telegraph Road through to Harcourt Street. This included disability accessible ramps. Funding for future footpaths has already been approved by the Department of Transport for inclusion in the 2022/2023 budget.

The installation of a 230-metre concrete shared path on Jarratt Pass was completed, linking the existing path network from Toodyay town site and surrounding estates to the new Toodyay Recreation and Aquatic Centre.

Footpath maintenance to reduce trip hazards remains an ongoing focus. This involves either replacing existing paving or concrete pads, or grinding those existing to level as required.



DAIP Outcome 3: People with disabilities receive information from a public authority in a format that will enable them to access it as readily as others are able to.

In addition to the accessible website, the Shire supports and liaises with the community through Facebook, and through a Shire News update published in the local newspaper monthly. The newspaper is available in hard copy and digitally, to reach as many people as possible. The Shire continues to livestream and record Council Meetings, which can be accessed via the website or YouTube channel.

In 2022, the Shire of Toodyay initiated its “Let’s Talk” program: a series of targeted discussions at different locations around the Shire, designed to engage with the community. These discussions were held in accessible Shire facilities in a face-to-face setting.

DAIP Outcome 4: People with disabilities receive the same level and quality of service from the staff of a public authority as other people receive from the staff of that public authority.

Shire staff undertake relevant training to deal with customers of all abilities and deliver a high standard of customer service. A review of Shire policies and procedures is undertaken annually.

This financial year, on 3 December 2021, the Shire promoted International Day of Persons with Disabilities, to raise staff awareness for persons living with disabilities and their families.

DAIP Outcome 5: People with disabilities have equal opportunities to make complaints to a public authority.

The Shire of Toodyay adopted a Complaints Policy in April 2021, which can be accessed at Shire offices or via the website by members of the community. This policy is due to be reviewed in 2022/2023 to improve the complaints procedure for people with disabilities—for example, taking a flexible approach to each complaint and acknowledging that different people have different needs.

Being a relatively small organisation, the Shire of Toodyay’s complaints can generally be managed by staff in a manner deemed appropriate for each situation.

DISABILITY ACCESS AND INCLUSION PLAN REPORT

DAIP Outcome 6: People with disabilities have equal opportunities to participate in any public consultation by a public authority.

The Shire of Toodyay encourages input from all community sectors, as detailed in Section 3 above. The “Let’s Talk” program—a series of targeted discussions with a focus on community engagement, held at different locations around the Shire—is an example of this. These discussions were held in accessible Shire facilities in a face-to-face setting.

DAIP Outcome 7: People with disabilities have equal opportunities to obtain and maintain employment with a public authority.

The Shire of Toodyay uses a volunteering portal (<https://www.toodyay.wa.gov.au/council/working-and-volunteering-within-the-shire/community-volunteering.aspx>) to attract and engage volunteers of all abilities. Shire offices are suitably equipped to cater for people living with disabilities, including accessible buildings, offices and amenities.

The Shire values and respects diversity in the workplace and identifies as an Equal Opportunity Employer, but at present does not employ anyone identifying as living with a disability. As part of the onboarding process for new staff, information is collected through a Diversity Questionnaire. Current survey results indicate there are no staff members identifying as living with disability.

RECORD KEEPING

The Record Keeping Policy was adopted at the Ordinary Council Meeting on 25 June 2019.

In accordance with Section 19 (Part 3—Record Keeping Plans for Government Organisations) of the *State Records Act 2000*, the Shire of Toodyay must have a Record Keeping Plan. At its meeting on 12 December 2019, the State Records Commission approved the Shire of Toodyay's Amended Record Keeping Plan which is valid for a period of five years.

The Shire of Toodyay is compliant with the *State Records Act 2000*, and is governed by the Principles and Standards produced by the State Records Commission as per Section 61 of the Act. **The General Disposal Authority for Local Government Records DA 2015-001 is used as standard procedure in relation to its records management practices.**

Further information can be obtained by calling (08) 9574 9300, or by emailing the Records Management Officer on records@toodyay.wa.gov.au. The Shire's Manager of Corporate and Community Services may also be contacted for further advice.

Training

When new staff commence, they are provided with record keeping training and given record keeping procedures as part of their induction. The Records Officer provides ongoing training to all staff on a regular and as-needed basis.

The record keeping induction is designed to address employee record keeping roles and responsibilities. Each staff member signs to acknowledge they have received the documentation and understand their record keeping requirements.

Elected Members are provided with an information sheet and induction regarding record keeping requirements, upon commencement of appointment.



Review

In the past 12 months, records processes have been transitioning in line with the implementation of new software. Once completely transitioned, records will be processed in a combination of Datascape and SharePoint, with AvePoint as the control for Records Retention and Disposal.

Historical records from SynergySoft will be retained in iArchive as a read-only database. New procedures will be developed and a new Record Keeping Plan submitted to reflect this change of practice.

The next review of the Shire of Toodyay's Record Keeping Policy is in June 2024, and the Record Keeping Plan must be submitted to the State Records Office by 12 December 2024.

2021/2022 PRESCRIBED INFORMATION

Register of Complaints

There have been no entries made under section 5.121 of the Local Government Act 1995 during the 2021/2022 financial year in the register of complaints. There have been no amounts ordered under section 5.110(6)(b)(iv) to be paid by a person against whom a complaint was made under section 5.107(1), 5.109(1) or 5.114(1) to the local government during the financial year.

Freedom of Information

In accordance with Section 96 of the Freedom of Information Act 1992 the Shire is required to publish an information statement annually which informs the public of the structure and functions of the agency, outlines the types of documents held by the agency, and explains how the agency's documents can be accessed by the public (s.94).

This document is available upon request, from the Shire of Toodyay Administration Centre. It is also available on the Shire's website under <https://www.toodyay.wa.gov.au/documents/53/foi-information-statement>

During 2021/22 the Shire received 4 applications for Freedom of Information. These requests were completed within 45 days in accordance with the FOI Act.

If you wish to obtain a copy of the Freedom of Information Act 1992 or associated regulations please visit the Shire's website www.toodyay.wa.gov.au/documents/freedom-of-information where a full copy of the Act and Regulations is available.

Further information about Freedom of Information and the right to access government documents can also be found on the Office of the Information Commissioner's website at www.oic.wa.gov.au

Register of Delegations

The Shire of Toodyay does not have any delegations to its Committees under s.5.16 of the Local Government Act 1995. The Shire does have delegations to the CEO and other employees. In accordance with s.5.46 of the Act, the CEO (of a local government) keeps a register of the delegations made and these instruments of delegation are reviewed at least once every financial year. The Shire of Toodyay's Register of Delegations was reviewed and adopted by Council on 25 May 2022. In accordance with s.5.94 of the Act, the register of delegations is available on the Shire's website here: www.toodyay.wa.gov.au/council/council-registers/delegation-register.aspx

National Competition Policy

In 1995 the Council of Australian Governments agreed to the National Competition Policy and Related Reforms. Local government is affected mainly where it operates significant business activities which compete, or could compete, with private sector businesses. Local Government will also be affected where local laws unnecessarily affect competition. The Shire is required to comply with the principles contained within the National Competition Policy statement and report on progress in connection with Competitive Neutrality Principles and review of Local Laws. The Shire of Toodyay has considered its obligations regarding the national competition policy and reviewed its policies to ensure anti-competitive practices are not adopted.

Local Laws

The Local Government Act 1995 requires all existing local laws to be reviewed every eight years. As part of this process the intention to review local laws is advertised via social media methods and advertisements in the local newspaper, giving residents and ratepayers the opportunity to provide comment on the Shire's local laws. In the year 2021/2022, the Shire of Toodyay did not review any of its local laws. In accordance with s.5.96A of the Local Government Act 1995, a consolidated version of the Shire's local laws, as well as individual local laws are available to the public on the Shire's website at <https://www.toodyay.wa.gov.au/documents/local-laws>

2021/2022 PRESCRIBED INFORMATION

For the purposes of section 5.53(2)(g) and (i) of the *Local Government Act 1995*

Q1: The number of employees of the local government entitled to an annual salary of \$130,000 or more.

One

Q2: The number of employees of the local government entitled to an annual salary that falls within each band of \$10 000 over \$130 000.

One as per the table below:

Range	No Employees
\$130,000 – \$139,999	0
\$140,000 – \$149,999	0
\$150,000 – \$159,999	0
\$160,000 – \$169,999	0
\$170,000 – \$179,999	1

Q3: Any remuneration or allowances paid by the local government under Schedule 5.1 clause 9 during the financial year

No payments were required by the Shire in regard to Local Government Standards Panel fees.

Q4: Any amount ordered under section 5.110(6)(b)(iv) to be paid by a person against whom a complaint was made under section 5.107(1), 5.109(1) or 5.114(1) to the Local government during the financial year.

No amounts were ordered to be paid.

Q5: The remuneration paid or provided to the Chief Executive Officer during the financial year.

The total remuneration provided to the CEO during the financial year was \$224,886 consisting of annual salary, superannuation, motor vehicle, professional membership and fringe benefits tax payable.

Q6: Details of any modification made to the Shire of Toodyay's Strategic Community Plan during the financial year

Nil.

Q7: Details of any significant modification made to the Shire of Toodyay's Corporate Business Plan during the financial year.

Nil.

Names	Linguistic background	Country of Birth	No. of Councillors who are aged -			No of Councillors who identify as Aboriginal or Torres Strait Islander.
			(iv) between 45 years and 54 years;	(v) between 55 years and 64 years;	(vi) over the age of 64 years;	
Benjamin Bell	English	Australia	1			0
Therese Chitty	English	Australia		1		0
Charmeine Duri	English	Australia			1	0
Philip Hart	English	Australia			1	0
Rosemary Madacsi	English	Australia			1	0
Steve McCormick	English	Australia	1			0
Michael McKeown	English	Australia			1	
Susan Pearce	English	Australia			1	0
Brian Rayner	English	Australia			1	0
Beth Ruthven	English	Australia			1	0
Danielle Wrench	English	Australia	1			0
Totals			3	1	7	0

PRESCRIBED INFORMATION

2021/2022	Ordinary Council Meetings		Committee Meetings		Special Council Meetings		Elected Meetings	
	#	#	#	#	#	#	#	#
	held during term of office	attended during term of office	held during term of office	attended during term of office	held during term of office	attended during term of office	held during term of office	attended during term of office
President Rosemary Madacsi	11	10	22	8	8	5	0	0
Deputy President Beth Ruthven	11	11	22	6	8	8	0	0
Councillor Ben Bell	3	0	6	0	5	0	0	0
Councillor Therese Chitty	3	3	6	0	5	5	0	0
Councillor Charmeine Duri	8	8	16	7	3	3	0	0
Councillor Phil Hart	11	11	22	13	5	5	0	0
Councillor Steven McCormick	8	8	16	0	3	2	0	0
Councillor Michael McKeown	11	11	22	4	8	6	0	0
Councillor Susan Pearce	11	10	22	7	8	8	0	0
Councillor Brian Rayner	3	3	6	1	5	5	0	0
Councillor Danielle Wrench	8	8	16	2	3	1	0	0

2021/2022	Total		
	#	#	Other Information
		held during term of office	attended during term of office
President Rosemary Madacsi	41	23	Elected Oct 2019
Deputy President Beth Ruthven	41	25	Elected Oct 2019
Councillor Ben Bell	14	0	Served 2017-2022 Resigned Jan 2022
Councillor Therese Chitty	14	8	Served 2013-2021
Councillor Charmeine Duri	27	18	Elected Oct 2021
Councillor Phil Hart	38	29	Elected Oct 2019
Councillor Steven McCormick	27	10	Elected Oct 2021
Councillor Michael McKeown	41	21	Elected Jul 2020
Councillor Susan Pearce	41	25	Elected Oct 2019
Councillor Brian Rayner	14	9	Served 2013-2021
Councillor Danielle Wrench	27	11	Elected Oct 2021

FINANCIAL REPORT

SHIRE OF TOODYAY
FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022

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The SHIRE OF TOODYAY conducts the operations of a local government with the following community vision:

**SHIRE OF TOODYAY
FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022**

The attached financial report of the Shire of Toodyay for the financial year ended 30 June 2022 is based on accounts and records that may not present fairly the financial position of the Shire of Toodyay at 30 June 2022 and the results of the operations for the financial year then ended in accordance with the Local Government Act 1995 and, to the extent that they may be inconsistent with the Act, the Australian Accounting Standards.

Signed on the 27th day of October 2023



Chief Executive Officer

Suzie Haslehurst

SHIRE OF TOOODYAY
STATEMENT OF COMPREHENSIVE INCOME
BY NATURE OR TYPE
FOR THE YEAR ENDED 30 JUNE 2022

		2022 Actual	2022 Budget	2021 Actual
		\$	\$	\$
Revenue				
Rates	22(a),2(a)	6,893,468	6,870,033	6,454,442
Operating grants, subsidies and contributions	2(a)	3,443,239	2,475,731	2,469,350
Fees and charges	21(c),2(a)	1,356,785	1,568,041	1,263,909
Service charges	21(c),2(a)	0	0	0
Interest earnings	2(a)	50,689	36,000	5,150
Other revenue	2(a)	908,031	416,271	980,223
		12,652,212	11,366,076	11,173,074
Expenses				
Employee costs		(3,977,144)	(3,960,004)	(4,246,564)
Materials and contracts		(4,575,324)	(4,253,010)	(4,226,101)
Utility charges		(373,792)	(473,360)	(700,592)
Depreciation	10(a)	(192,543)	(3,907,920)	(4,542,612)
Finance costs	2(b)	(172,887)	(291,090)	(118,882)
Insurance		(372,519)	(307,650)	(278,732)
Other expenditure	2(b)	(210,717)	(255,910)	(363,504)
		(9,874,926)	(13,448,944)	(14,476,987)
		2,777,286	(2,082,868)	(3,303,913)
Capital grants, subsidies and contributions	2(a)	1,475,074	3,301,633	5,180,205
Profit on asset disposals	10(c)	0	4,000	17,487
Loss on asset disposals	10(c)	(149,491)	0	(17,260)
Fair value adjustments to financial assets at fair value through profit or loss		2,998	0	1,939
		1,328,581	3,305,633	5,182,371
Net result for the period	19(b)	4,105,867	1,222,765	1,878,458
Total comprehensive income for the period		4,105,867	1,222,765	1,878,458

This statement is to be read in conjunction with the accompanying notes.

SHIRE OF TOOODYAY
STATEMENT OF FINANCIAL POSITION
AS AT 30 JUNE 2022

	NOTE	2022	2021
		\$	\$
CURRENT ASSETS			
Cash and cash equivalents	3	5,069,404	3,045,373
Trade and other receivables	5	1,275,200	752,078
Inventories	6	161,333	70,842
Other assets	7	4,261	648,976
TOTAL CURRENT ASSETS		6,510,198	4,517,269
NON-CURRENT ASSETS			
Trade and other receivables	5	288,228	297,621
Other financial assets	4(b)	58,353	55,355
Property, plant and equipment	8	37,130,193	36,503,943
Infrastructure	9	126,296,863	125,319,979
Right-of-use assets	11(a)	278,281	470,824
TOTAL NON-CURRENT ASSETS		164,051,918	162,647,722
TOTAL ASSETS		170,562,116	167,164,991
CURRENT LIABILITIES			
Trade and other payables	12	1,734,865	1,841,515
Other liabilities	13	703,642	471,593
Lease liabilities	11(b)	482,688	339,074
Borrowings	14	1,006,788	1,006,788
Employee related provisions	15	661,488	644,781
TOTAL CURRENT LIABILITIES		4,589,471	4,303,751
NON-CURRENT LIABILITIES			
Lease liabilities	11(b)	377,968	554,902
Borrowings	14	5,283,883	5,590,670
Employee related provisions	15	59,388	105,157
TOTAL NON-CURRENT LIABILITIES		5,721,239	6,250,729
TOTAL LIABILITIES		10,310,710	10,554,480
NET ASSETS		160,251,406	156,610,511
EQUITY			
Retained surplus		71,149,856	68,792,797
Reserve accounts	24	1,768,312	1,768,312
Revaluation surplus	16	87,333,238	87,333,238
TOTAL EQUITY		160,251,406	157,894,347

This statement is to be read in conjunction with the accompanying notes.

SHIRE OF TOODYAY
STATEMENT OF CHANGES IN EQUITY
FOR THE YEAR ENDED 30 JUNE 2022

	RETAINED SURPLUS	RESERVE ACCOUNTS	REVALUATION SURPLUS	TOTAL EQUITY
	\$	\$	\$	\$
Balance as at 1 July 2020	67,043,988	1,638,663	87,333,238	156,015,889
Restated balance at the beginning of the financial year	67,043,988	1,638,663	87,333,238	156,015,889
Comprehensive income for the period				
Net result for the period	1,878,458	0	0	1,878,458
Other comprehensive income for the period	16 0	0	0	0
Total comprehensive income for the period	1,878,458	0	0	1,878,458
Transfers from reserves	24 0	0	0	0
Transfers to reserves	24 (129,649)	129,649	0	0
Balance as at 30 June 2021	68,792,797	1,768,312	87,333,238	157,894,347
Restated balance at 1 July 2021	68,792,797	1,768,312	87,333,238	157,894,347
Comprehensive income for the period				
Net result for the period	4,105,867	0	0	4,105,867
Total comprehensive income for the period	4,105,867	0	0	4,105,867
Balance as at 30 June 2022	71,149,856	1,768,312	87,333,238	162,000,214

This statement is to be read in conjunction with the accompanying notes.

SHIRE OF TOOODYAY
STATEMENT OF CASH FLOWS
FOR THE YEAR ENDED 30 JUNE 2022

	NOTE	2022 Actual	2022 Budget	2021 Actual
		\$	\$	\$
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts				
Rates		6,766,739	6,870,033	6,558,247
Operating grants, subsidies and contributions		3,572,974	2,475,731	2,110,448
Fees and charges		1,356,785	1,568,041	1,263,909
Interest received		50,689	40,000	5,150
Goods and services tax received		311,333	0	38,752
Other revenue		908,031	416,271	980,223
		12,966,551	11,370,076	10,956,729
Payments				
Employee costs		(3,845,388)	(3,960,004)	(4,244,609)
Materials and contracts		(4,449,131)	(4,253,010)	(4,032,243)
Utility charges		(373,792)	(473,360)	(700,592)
Finance costs		(172,887)	(291,090)	(126,497)
Insurance paid		(372,519)	(307,650)	(278,732)
Goods and services tax paid		0	0	(285,336)
Other expenditure		(210,717)	(255,910)	(363,504)
		(9,424,434)	(9,541,024)	(10,031,513)
Net cash provided by (used in) operating activities	17(b)	3,542,117	1,829,052	925,216
CASH FLOWS FROM INVESTING ACTIVITIES				
Payments for purchase of property, plant & equipment	8(a)	(820,337)	(1,846,684)	(4,843,993)
Payments for construction of infrastructure	9(a)	(1,760,959)	(4,158,829)	(1,434,777)
Non-operating grants, subsidies and contributions		1,475,074	3,301,633	5,180,205
Proceeds from financial assets at amortised cost		0		1,939
Net proceeds from financial assets				5,149
Proceeds from sale of property, plant & equipment	10(c)	298,068	692,500	179,658
Net cash provided by (used in) investing activities		(808,154)	(2,011,380)	(911,819)
CASH FLOWS FROM FINANCING ACTIVITIES				
Repayment of borrowings	21(a)	(306,787)	0	(4,687,594)
Payments for principal portion of lease liabilities	21(c)	(158,272)	(185,147)	(198,065)
Proceeds from finance lease	21(c)			235,970
Proceeds from new borrowings	21(a)	0	0	4,500,000
Net cash provided by (used in) financing activities		(465,059)	(185,147)	(149,689)
Net increase (decrease) in cash held		2,268,904	(367,475)	(136,292)
Cash at beginning of year		3,045,373	2,856,717	1,308,070
Cash and cash equivalents at the end of the year	17(a)	5,314,277	2,489,242	1,171,778

This statement is to be read in conjunction with the accompanying notes.

SHIRE OF TOODYAY
RATE SETTING STATEMENT
FOR THE YEAR ENDED 30 JUNE 2022

	NOTE	2022 Actual	2022 Budget	2021 Actual
NET CURRENT ASSETS - At start of financial year - surplus/(deficit)	21(b)	(908,932)	780,101	167,485
OPERATING ACTIVITIES				
Revenue from operating activities (excluding general rate)				
Rates (excluding general rate)	20(b)	0	1,273	1,528
Operating grants, subsidies and contributions		3,443,239	2,475,731	2,469,350
Fees and charges		1,356,785	1,568,041	1,263,909
Interest earnings		50,689	36,000	5,150
Other revenue		908,031	416,271	980,223
Profit on asset disposals	10(c)	0	4,000	17,487
Fair value adjustments to financial assets at fair value through profit or loss		2,998	0	1,939
		5,761,742	4,501,316	4,739,586
Expenditure from operating activities				
Employee costs		(3,977,144)	(3,960,004)	(4,246,564)
Materials and contracts		(4,575,324)	(4,253,010)	(4,226,101)
Utility charges		(373,792)	(473,360)	(700,592)
Depreciation		(192,543)	(3,907,920)	(4,542,612)
Finance costs		(172,887)	(291,090)	(118,882)
Insurance		(372,519)	(307,650)	(278,732)
Other expenditure		(210,717)	(255,910)	(363,504)
Loss on asset disposals	10(c)	(149,491)	0	(17,260)
		(10,024,417)	(13,448,944)	(14,494,247)
Non-cash amounts excluded from operating activities	21(a)	198,938	3,903,920	4,517,147
Amount attributable to operating activities		(4,063,737)	(5,043,708)	(5,237,514)
INVESTING ACTIVITIES				
Non-operating grants, subsidies and contributions		1,475,074	3,301,633	5,180,205
Proceeds from disposal of assets	10(c)	298,068	692,500	179,658
Purchase of property, plant and equipment	8(a)	(820,337)	(1,846,684)	(4,843,993)
Purchase and construction of infrastructure	9(a)	(1,760,959)	(4,158,829)	(1,434,777)
		(808,154)	(2,011,380)	(918,907)
Non-cash amounts excluded from investing activities	21(a)	0	0	0
Amount attributable to investing activities		(808,154)	(2,011,380)	(918,907)
FINANCING ACTIVITIES				
Repayment of borrowings	21(a)	(306,787)	0	(4,687,594)
Proceeds from borrowings	21(a)	0	0	4,500,000
Payments for principal portion of lease liabilities	21(c)	(158,272)	(185,147)	(198,065)
Transfers to reserves (restricted assets)	24	(721,406)	(763,338)	(129,649)
Transfers from reserves (restricted assets)	24	707,734	655,131	0
Amount attributable to financing activities		(478,731)	(293,354)	(515,308)
Surplus/(deficit) before imposition of general rates		(6,259,554)	(6,568,341)	(6,504,244)
Total amount raised from general rates	20(a)	6,893,468	6,870,033	6,510,640
Surplus/(deficit) after imposition of general rates	21(b)	633,914	301,692	0
				35,920
				69583

This statement is to be read in conjunction with the accompanying notes.

SHIRE OF TOODYAY
FOR THE YEAR ENDED 30 JUNE 2022
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SHIRE OF TOODYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022

1. BASIS OF PREPARATION

The financial report comprises general purpose financial statements which have been prepared in accordance with the *Local Government Act 1995* and accompanying regulations.

Local Government Act 1995 requirements

Section 6.4(2) of the *Local Government Act 1995* read with the *Local Government (Financial Management) Regulations 1996* prescribe that the financial report be prepared in accordance with the *Local Government Act 1995* and, to the extent that they are not inconsistent with the Act, the Australian Accounting Standards. The Australian Accounting Standards (as they apply to local governments and not-for-profit entities) and Interpretations of the Australian Accounting Standards Board were applied where no inconsistencies exist.

The *Local Government (Financial Management) Regulations 1996* specify that vested land is a right-of-use asset to be measured at cost, and is considered a zero cost concessionary lease. All right-of-use assets under zero cost concessionary leases are measured at zero cost rather than at fair value, except for vested improvements on concessionary land leases such as roads, buildings or other infrastructure which continue to be reported at fair value, as opposed to the vested land which is measured at zero cost. The measurement of vested improvements at fair value is a departure from AASB 16 which would have required the Shire to measure any vested improvements at zero cost.

AASB Accounting policies which have been adopted in the preparation of this financial report have been consistently applied unless stated otherwise. Except for cash flow and rate setting information, the financial report has been prepared on the accrual basis and is based on historical costs, modified, where applicable, by the measurement at fair value of selected non-current assets, financial assets and liabilities.

The local government reporting entity

All funds through which the Shire controls resources to carry on its functions have been included in the financial statements forming part of this financial report.

All monies held in the Trust Fund are excluded from the financial statements. A separate statement of those monies appears at Note 25 of the financial report.

Judgements and estimates

The preparation of a financial report in conformity with Australian Accounting Standards requires management to make judgements, estimates and assumptions that effect the application of policies and reported amounts of assets and liabilities, income and expenses.

The estimates and associated assumptions are based on historical experience and various other factors that are believed to be reasonable under the circumstances; the results of which form the basis of making the judgements about carrying values of assets and liabilities that are not readily apparent from other sources. Actual results may differ from these estimates.

The balances, transactions and disclosures impacted by accounting estimates are as follows:

- estimated fair value of certain financial assets
- impairment of financial assets
- estimation uncertainties made in relation to lease accounting
- estimation of useful lives of non-current assets
- estimation uncertainties made in relation to lease accounting

SHIRE OF TOODYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022

2. REVENUE AND EXPENSES

(a) Revenue

Contracts with customers

Recognition of revenue is dependant on the source of revenue and the associated terms and conditions associated with each source of revenue and recognised as follows:

Revenue Category	Nature of goods and services	When obligations typically satisfied	Payment terms	Returns/Refunds/ Warranties	Timing of revenue recognition
Rates	General Rates	Over time	Payment dates adopted by Council during the year	None	When rates notice is issued
Specified area rates	Rates charge for specific defined purpose	Over time	Payment dates adopted by Council during the year	Refund in event monies are unspent	When rates notice is issued
Service charges	Charge for specific service	Over time	Payment dates adopted by Council during the year	Refund in event monies are unspent	When rates notice is issued
Grant contracts with customers	Community events, minor facilities, research, design, planning evaluation and services	Over time	Fixed terms transfer of funds based on agreed milestones and reporting	Contract obligation if project not complete	Output method based on project milestones and/or completion date matched to performance obligations as inputs are shared
Grants, subsidies or contributions for the construction of non-financial assets	Construction or acquisition of recognisable non-financial assets to be controlled by the local government	Over time	Fixed terms transfer of funds based on agreed milestones and reporting	Contract obligation if project not complete	Output method based on project milestones and/or completion date matched to performance obligations as inputs are shared
Grants with no contractual commitments	General appropriations and contributions with no specific contractual commitments	No obligations	Not applicable	Not applicable	When assets are controlled
Licences/ Registrations/ Approvals	Building, planning, development and animal management, having the same nature as a licence regardless of naming.	Single point in time	Full payment prior to issue	None	On payment and issue of the licence, registration or approval
Waste management collections	Kerbside collection service	Over time	Payment on an annual basis in advance	None	Output method based on regular weekly and fortnightly period as proportionate to collection service
Waste management entry fees	Waste treatment, recycling and disposal service at disposal sites	Single point in time	Payment in advance at gate or on normal trading terms if credit provided	None	
Airport landing charges	Permission to use facilities and runway	Single point in time	Monthly in arrears	None	On landing/departure event
Fees and charges for other goods and services	Cemetery services, library fees, reinstatements and private works	Single point in time	Payment in full in advance	None	Output method based on provision of service or completion of works
Sale of stock	Aviation fuel, kiosk and visitor centre stock	Single point in time	In full in advance, on 15 day credit	Refund for faulty goods	Output method based on goods

Consideration from contracts with customers is included in the transaction price.

Revenue Recognition

Revenue recognised during the year under each basis of recognition by nature or types of goods or services is provided in the table below:

For the year ended 30 June 2022

Nature or type	Contracts with customers	Capital grant/contributions	Statutory Requirements	Other	Total
	\$	\$	\$	\$	\$
Rates	0		6,893,468		6,893,468

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Operating grants, subsidies and contributions	3,443,239			3,443,239
Fees and charges	1,356,785			1,356,785
Interest earnings	0			50,689
Other revenue	908,031			50,689
Non-operating grants, subsidies and contributions		1,671,882		1,671,882
Total	5,708,055	1,671,882	6,893,468	50,689
				14,324,094

For the year ended 30 June 2021

Nature or type	Contracts with customers	Capital grant/contributions	Statutory Requirements	Other	Total
	\$	\$	\$	\$	\$
Rates	0		6,454,442		6,454,442
Operating grants, subsidies and contributions	2,469,350				2,469,350
Fees and charges	1,263,909				1,263,909
Interest earnings	0			5,150	5,150
Other revenue	980,223				980,223
Non-operating grants, subsidies and contributions		5,180,205			5,180,205
Total	4,713,482	5,180,205	6,454,442	5,150	16,353,279

SHIRE OF TOODYAY**NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022****2. REVENUE AND EXPENSES (Continued)**

	Note	2022 Actual	2022 Budget	2021 Actual
(a) Revenue (Continued)		\$	\$	\$
Interest earnings		0	16,569	0
Financial assets at amortised cost - self supporting loans		0	0	0
Interest on reserve funds			11,000	5,150
Rates instalment and penalty interest (refer Note 20(d))		61,847	35,000	48,792
Other interest earnings			25,000	20,966
		61,847	71,000	74,908
(b) Expenses				
Auditors remuneration				
- Audit of the Annual Financial Report			25,000	
- Other services		0	15,000	0
		0	40,000	0
Finance costs				
Borrowings	21(a)	166,711	276,684	108,977
Lease liabilities	21(c)	6,636	14,406	(9,905)
		173,348	291,090	99,072
Sundry expenses		210,717		363,504
		210,717	0	363,504

SHIRE OF TOODYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022

3. CASH AND CASH EQUIVALENTS

Cash at bank and on hand
Total cash and cash equivalents
Held as
- Unrestricted cash and cash equivalents
- Restricted cash and cash equivalents

Note	2022	2021
	\$	\$
17(a)	5,069,404	3,045,373
	5,069,404	3,045,373
17(a)	3,287,420	1,277,061
	1,781,984	1,768,312
	5,069,404	3,045,373

SIGNIFICANT ACCOUNTING POLICIES

Cash and cash equivalents

Cash and cash equivalents include cash on hand, cash at bank, deposits available on demand with banks and other short term highly liquid investments with original maturities of three months or less that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value.

Bank overdrafts are reported as short term borrowings in current liabilities in the statement of financial position.

Restricted financial assets

Restricted financial asset balances are not available for general use by the local government due to externally imposed restrictions. Restrictions are specified in an agreement, contract or legislation. This applies to reserves, unspent grants, subsidies and contributions and unspent loans that have not been fully expended in the manner specified by the contributor, legislation or loan agreement and for which no liability has been recognised.

Details of restrictions on financial assets can be found at Note 17.

4. OTHER FINANCIAL ASSETS

Financial assets at fair value through profit and loss

Financial assets at fair value through profit and loss

Units in Local Government House Trust

	2022	2021
	\$	\$
	58,353	55,355
	58,353	55,355
	58,353	55,355
	58,353	55,355

SIGNIFICANT ACCOUNTING POLICIES

Other financial assets at amortised cost

The Shire classifies financial assets at amortised cost if both of the following criteria are met:

- the asset is held within a business model whose objective is to collect the contractual cashflows, and
- the contractual terms give rise to cash flows that are solely payments of principal and interest.

Fair values of financial assets at amortised cost are not materially different to their carrying amounts, since the interest receivable on those assets is either close to current market rates or the assets are of a short term nature. Non-current financial assets at amortised cost fair values are based on discounted cash flows using a current market rates. They are classified as level 2 fair values in the fair value hierarchy (see Note 20 (ii)) due to the observable market rates.

Interest received is presented under cashflows from operating activities in the Statement of Cash Flows where it is earned from financial assets that are held for cash management purposes.

Financial assets at fair value through profit and loss

The Shire classifies the following financial assets at fair value through profit and loss:

- debt investments which do not qualify for measurement at either amortised cost or fair value through other comprehensive income.
- equity investments which the Shire has not elected to recognise fair value gains and losses through other comprehensive income.

Impairment and risk

Information regarding impairment and exposure to risk can be found at Note 18.

SHIRE OF TOODYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022

5. TRADE AND OTHER RECEIVABLES

Current

Rates receivable
 Trade and other receivables
 GST receivable
 Rates-OSR Rebates Receivable

	2022	2021
	\$	\$
Rates receivable	492,060	370,776
Trade and other receivables	428,873	348,681
GST receivable	343,954	32,621
Rates-OSR Rebates Receivable	10,313	0
	1,275,200	752,078
Non-current		
Pensioner's rates and ESL deferred	288,228	297,621
	288,228	297,621

SIGNIFICANT ACCOUNTING POLICIES

Trade and other receivables

Trade and other receivables include amounts due from ratepayers for unpaid rates and service charges and other amounts due from third parties for grants, contributions, reimbursements, and goods sold and services performed in the ordinary course of business.

Trade and other receivables are recognised initially at the amount of consideration that is unconditional, unless they contain significant financing components, when they are recognised at fair value.

Impairment and risk exposure

Information about the impairment of trade receivables and their exposure to credit risk and interest rate risk can be found in Note 19.

Classification and subsequent measurement

Receivables which are generally due for settlement within 30 days except rates receivables which are expected to be collected within 12 months are classified as current assets. All other receivables such as, deferred pensioner rates receivable after the end of the reporting period are classified as non-current assets.

Trade and other receivables are held with the objective to collect the contractual cashflows and therefore the Shire measures them subsequently at amortised cost using the effective interest rate method.

Due to the short term nature of current receivables, their carrying amount is considered to be the same as their fair value. Non-current receivables are indexed to inflation, any difference between the face value and fair value is considered immaterial.

SHIRE OF TOODYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022

6. INVENTORIES

	2022	2021
Fuel and materials	122,890	32,399
Visitor centre stock	38,443	38,443
	<hr/> 161,333	<hr/> 70,842

The following movements in inventories occurred during the year:

Balance at beginning of year	70,842	81,245
Inventories expensed during the year	(204,872)	(191,180)
Additions to inventory	295,363	180,777
Balance at end of year	<hr/> 161,333	<hr/> 70,842

SIGNIFICANT ACCOUNTING POLICIES

General

Inventories are measured at the lower of cost and net realisable value.

Net realisable value is the estimated selling price in the ordinary course of business less the estimated costs of completion and the estimated costs necessary to make the sale.

Land held for resale

Land held for development and resale is valued at the lower of cost and net realisable value. Cost includes the cost of acquisition, development, borrowing costs and holding costs until completion of development.

Land held for resale (Continued)

Borrowing costs and holding charges incurred after development is completed are expensed.

Gains and losses are recognised in profit or loss at the time of signing an unconditional contract of sale if significant risks and rewards, and effective control over the land, are passed onto the buyer at this point.

Land held for resale is classified as current except where it is held as non-current based on the Council's intentions to release for sale.

SHIRE OF TOODYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022

7. OTHER ASSETS

	2022	2021	
	\$	\$	
Other assets - current			
Debtors Prepayments	4,261	177,976	
Contract assets	0	471,000	
	4,261	648,976	
 Contract assets			
	30 June 2022 Actual	30 June 2021 Actual	1 July 2020 Actual
	\$	\$	\$
Contract assets	0	471,000	
Loss allowance	0	0	
Total contract assets	0	471,000	0

SIGNIFICANT ACCOUNTING POLICIES

Other current assets

Other non-financial assets include prepayments which represent payments in advance of receipt of goods or services or that part of expenditure made in one accounting period covering a term extending beyond that period.

Non-current assets held for sale

Assets are classified as held for sale where the carrying amount will be recovered through a sale rather than continuing use and the asset is available for immediate sale with a sale being highly probable.

Contract assets

Contract assets primarily relate to the Shire's right to consideration for work completed but not billed at the end of the period.

Impairment of assets associated with contracts with customers are detailed at note 2 (b).

SHIRE OF TODDYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022

8. PROPERTY, PLANT AND EQUIPMENT

(a) Movements in Balances

Movement in the balances of each class of property, plant and equipment between the beginning and the end of the current financial year.

	Note	Land	Buildings - non-specialised	Buildings - specialised	Total land and buildings	Furniture and equipment	Plant and equipment	Building - heritage	Computer	Total property, plant and equipment
Balance at 1 July 2020		11,132,000	484,081	10,447,362	22,063,443	184,000	3,677,166	6,684,833	0	32,789,101
Additions				4,380,902	4,380,902	276,481	186,610			4,843,993
Disposals		0	0	0	0	0		0	0	0
Asset Realisation on Disposal		0	0	0	0	0	179,658	0	0	0
Revaluation increments / (decrements) transferred to revaluation surplus		0	0	0	0	0	0	0	0	0
Revaluation (loss) / reversals transferred to profit or loss		0	0	0	0	0	0	0	0	0
Assets classified as held for sale		0	0	0	0	0	0	0	0	0
Impairment (losses) / reversals		0	0	0	0	0	0	0	0	0
Depreciation	10(a)	0	(11,784)	(260,878)	(272,662)	(20,783)	(458,647)	(140,511)	0	(892,603)
Transfers		0	0	0	0	0	0	0	0	0
Balance at 30 June 2021		11,132,000	472,297	14,567,386	26,171,683	439,698	3,584,787	6,544,322	0	36,740,491
Comprises:										
Gross balance amount at 30 June 2021		11,132,000	484,081	17,214,251	28,830,332	460,481	3,863,776	7,862,155	53,480	41,070,224
Accumulated depreciation at 30 June 2021		0	(68,673)	(2,646,865)	(2,715,538)	(20,783)	(458,647)	(1,317,833)	(53,480)	(4,566,281)
Accumulated impairment loss at 30 June 2021		0	0	0	0	0	0	0	0	0
Balance at 30 June 2021		11,132,000	415,408	14,567,386	26,114,794	439,698	3,405,129	6,544,322	0	36,503,943
Change in accounting policy		0	0	0	0	0	0	0	0	0
Restated balance at 1 July 2021		11,132,000	415,408	14,567,386	26,114,794	439,698	3,405,129	6,544,322	0	36,503,943
Additions		0	0	606,647	606,647	0	213,690	0	0	820,337
Disposals		(253,000)	(138,111)	0	(391,111)	0	0	0	0	(391,111)
Asset Realisation on Disposal		0	0	0	0	0	179,658	0	0	179,658
Revaluation increments / (decrements) transferred to revaluation surplus		0	0	0	0	0	0	0	0	0
Revaluation (loss) / reversals transferred to profit or loss		0	0	0	0	0	0	0	0	0
Assets classified as held for sale		0	0	0	0	0	0	0	0	0
Impairment (losses) / reversals		0	0	0	0	0	0	0	0	0
Depreciation	10(a)	0	13,343	4,098	17,441	0	(75)	0	0	17,366
Transfers		0	0	0	0	0	0	0	0	0
Balance at 30 June 2022		10,879,000	290,640	15,178,131	26,347,771	439,698	3,798,402	6,544,322	0	37,130,193
Comprises:										
Gross balance amount at 30 June 2022		10,879,000	345,970	17,820,897	29,045,867	460,481	4,257,051	7,862,155	0	41,625,554
Accumulated depreciation at 30 June 2022		0	(55,330)	(2,642,766)	(2,698,096)	(20,783)	(458,649)	(1,317,833)	0	(4,495,361)
Accumulated impairment loss at 30 June 2022		0	0	0	0	0	0	0	0	0
Balance at 30 June 2022		10,879,000	290,640	15,178,131	26,347,771	439,698	3,798,402	6,544,322	0	37,130,193

SHIRE OF TOODYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022

8. PROPERTY, PLANT AND EQUIPMENT (Continued)

(b) Carrying Value Measurements

Asset Class	Fair Value Hierarchy	Valuation Technique	Basis of Valuation	Date of Last Valuation	Inputs Used
(i) Fair Value					
Land and buildings					
Land	Level 2/3	Market approach using observable open market values of similar assets, adjusted for condition and comparability, at their highest and best use	Independent registered Valuer & Management Valuation	June 2017	Observable or estimated open market value/price per hectare
Buildings - non-specialised	Level 2/3	Market approach using observable open market values of similar assets, adjusted for condition and comparability, at their highest and best use	Independent registered Valuer & Management Valuation	June 2017	Utilising both observable and unobservable inputs being construction costs based on recent contract prices, current condition (Level 2 inputs), residual values and remaining useful life assessments (Level 3 Inputs)
Buildings - specialised	Level 3	Cost approach using depreciation replacement cost	Independent registered Valuer & Management Valuation	June 2017	Utilising both observable and unobservable inputs being construction costs based on recent contract prices, current condition (Level 2 inputs), residual values and remaining useful life assessments (Level 3 Inputs)
(ii) Cost					
Furniture and equipment					
	Level 3	A mix of adjusted market cost and approaches	Management Valuations	June 2020	Utilising both observable and unobservable inputs being construction costs based on recent contract prices, current condition (Level 2 inputs), residual values and remaining useful life assessments (Level 3 Inputs)
Plant and equipment					
	Level 2	Market approach using recent observable data for similar plant items		June 2020	Available Market Information
Plant and equipment					
	Level 3	Market approach using recent observable data for similar plant items	Independent registered Valuer & Management Valuation	June 2020	Plant associated with all DFES operations - Level 3 inputs due to disposal restrictions
Computer					
	Level 3	Cost approach using depreciated replacement cost	Management Valuation	June 2020	Residual Values and remaining useful life assessments

Level 3 inputs are based on assumptions with regards to future values and patterns of consumption utilising current information. If the basis of these assumptions were varied, they have the potential to result in a significantly higher or lower fair value measurement.

During the period there were no changes in the valuation techniques used by the local government to determine the fair value of property, plant and equipment using either

level 2 or level 3 inputs.

Following a change to Local Government (Financial Management) Regulation 17A, plant and equipment type assets (being plant and equipment and furniture and equipment) are to be measured under the cost model, rather than at fair value. This change was effective from 1 July 2019 and represented a change in accounting policy. Revaluations carried out previously were not reversed as it was deemed fair value approximated cost at the date of change.

SHIRE OF TODDYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022

9. INFRASTRUCTURE

(a) Movements in Balances

Movement in the balances of each class of infrastructure between the beginning and the end of the current financial year.

	Note	Infrastructure - roads	Infrastructure - footpaths	Infrastructure - parks and ovals	Infrastructure - other	Infrastructure - bridges	Infrastructure - drainage	Infrastructure - work in progress	Total Infrastructure
Balance at 1 July 2020		82,311,378	756,524	1,704,411	1,973,941	26,075,284	2,964,827	11,550,567	127,336,932
Additions		1,392,360	94,092		9,763,495	488,370		(10,303,540)	1,434,777
(Disposals)		0	0	0	0	0	0	0	0
Revaluation increments / (decrements) transferred to revaluation surplus		0	0	0	0	0	0	0	0
Revaluation (loss) / reversals transferred to profit or loss		0	0	0	0	0	0	0	0
Impairment (losses) / reversals		0	0	0	0	0	0	0	0
Depreciation	10(a)	(2,303,989)	(31,324)	(79,255)	(302,014)	(658,449)	(76,699)		(3,451,730)
Transfers		0	0	0	0	0	0	0	0
Balance at 30 June 2021		81,399,749	819,292	1,625,156	11,435,422	25,905,205	2,888,128	1,247,027	125,319,979
Comprises:									
Gross balance at 30 June 2021		150,971,196	1,973,618	2,496,037	12,655,049	41,249,354	5,292,818	1,247,027	215,885,099
Accumulated depreciation at 30 June 2021		(69,571,447)	(1,154,326)	(870,881)	(1,219,627)	(15,344,149)	(2,404,690)	0	(90,565,120)
Accumulated impairment loss at 30 June 2021									0
Balance at 30 June 2021		81,399,749	819,292	1,625,156	11,435,422	25,905,205	2,888,128	1,247,027	125,319,979
Change in accounting policy		0	0	0	0		0	0	0
Restated balance at 1 July 2021		81,399,749	819,292	1,625,156	11,435,422	25,905,205	2,888,128	1,247,027	125,319,979
Additions		1,772,269	9,422	39,612	218,700	0	17,796	(296,840)	1,760,959
(Disposals)		0	0	0	0	0	0	0	0
Revaluation increments / (decrements) transferred to revaluation surplus		0	0	0	0	0	0	0	0
Revaluation (loss) / reversals transferred to profit or loss		0	0	0	0	0	0	0	0
Impairment (losses) / reversals		0	0	0	0	0	0	0	0
Depreciation	10(a)	0	0	0	0	0	0	0	0
Transfers		0	0	0	0	0	0	0	0
Balance at 30 June 2022		83,172,018	828,714	1,664,768	11,654,122	25,905,205	2,905,924	950,187	127,080,938
Comprises:									
Gross balance at 30 June 2022		152,743,465	1,983,040	2,535,649	12,873,749	41,249,354	5,310,614	166,112	216,861,983
Accumulated depreciation at 30 June 2022		(69,571,447)	(1,154,326)	(870,881)	(1,219,627)	(15,344,149)	(2,404,690)	0	(90,565,120)
Accumulated impairment loss at 30 June 2022		0	0	0	0	0	0	0	0
Balance at 30 June 2022		83,172,018	828,714	1,664,768	11,654,122	25,905,205	2,905,924	166,112	126,296,863

SHIRE OF TOODYAY
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9. INFRASTRUCTURE (Continued)

(b) Carrying Value Measurements

Asset Class	Fair Value Hierarchy	Valuation Technique	Basis of Valuation	Date of Last Valuation	Inputs Used
(i) Fair Value					
Infrastructure - roads	Level 3	Cost approach using depreciation replacement cost	Management Valuation	June 2018	Construction cost and current condition (Level 2), residual value and remaining useful life assessments (Level 3) inputs.
Infrastructure - footpaths	Level 3	Cost approach using depreciation replacement cost	Management Valuation	June 2018	Construction cost and current condition (Level 2), residual value and remaining useful life assessments (Level 3) inputs.
Infrastructure - parks and ovals	Level 3	Cost approach using depreciation replacement cost	Management Valuation	June 2018	Construction cost and current condition (Level 2), residual value and remaining useful life assessments (Level 3) inputs.
Infrastructure - other	Level 3	Cost approach using depreciation replacement cost	Management Valuation	June 2018	Construction cost and current condition (Level 2), residual value and remaining useful life assessments (Level 3) inputs.
Infrastructure - bridges	Level 3	Cost approach using depreciation replacement cost	Management Valuation	June 2018	Construction cost and current condition (Level 2), residual value and remaining useful life assessments (Level 3) inputs.
Infrastructure - drainage	Level 3	Cost approach using depreciation replacement cost	Management Valuation	June 2018	Construction cost and current condition (Level 2), residual value and remaining useful life assessments (Level 3) inputs.

Level 3 inputs are based on assumptions with regards to future values and patterns of consumption utilising current information. If the basis of these assumptions were varied, they have the potential to result in a significantly higher or lower fair value measurement.

During the period there were no changes in the valuation techniques used to determine the fair value of infrastructure using level 3 inputs.

SHIRE OF TOODYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
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10. FIXED ASSETS

(a) Depreciation

Note	2022	2022	2021
	Actual	Budget	Actual
Buildings - non-specialised	8(a)	0	144,371
Buildings - specialised	8(a)	0	8,552
Furniture and equipment	8(a)	0	72,392
Plant and equipment	8(a)	0	499,790
Building - heritage	8(a)	0	90,801
Computer	8(a)	0	11,135
Infrastructure - roads	9(a)	0	1,974,023
Infrastructure - footpaths	9(a)	0	26,089
Infrastructure - parks and ovals	9(a)	0	66,010
Infrastructure - other	9(a)	0	406,203
Infrastructure - bridges	9(a)	0	544,673
Infrastructure - drainage	9(a)	0	63,881
Right-of-use assets - plant and equipment	11(a)	192,543	0
		192,543	3,907,920
		192,543	4,542,612
		192,543	4,542,612

Revision of useful lives of plant and equipment

During the estimated total useful lives of certain items of plant and equipment used in the maintenance of road infrastructure were revised. The net effect of the change is a net increase in depreciation of \$

Depreciation rates

Typical estimated useful lives for the different asset classes for the current and prior years are included in the table below:

Asset Class	Useful life
Buildings - non-specialised	30 to 100 years
Buildings - specialised	30 to 100 years
Buildings - Heritage	30 to 100 years
Plant and equipment	5 to 15 years
Furniture and Equipment	4 to 10 years
Computer	4 to 10 years
Infrastructure - roads	20 to 150 years
Infrastructure - Footpaths	20 years
Infrastructure - Parks and Ovals	80 years
Infrastructure - Other	30 to 75 years
Infrastructure - Bridges	20 to 60 Years

SHIRE OF TOODYAY
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10. FIXED ASSETS

(c) Disposals of assets

	2022	2022	2022	2022	2022	2022	2022	2021	2021	2021	2021	2021
	Actual	Actual	Actual	Actual	Budget	Budget	Budget	Actual	Actual	Actual	Actual	Actual
	Net Book	Sale	Proceeds	Profit	Net Book	Sale	Profit	Net Book	Sale	Proceeds	Profit	Loss
Land - freehold land	253,000	103,509		(149,491)								
Buildings - non-specialised	212,000	194,559		(17,442)	340,000	340,000	0	0				
Plant and equipment	0	0	0	0	352,500	352,500	0	0	179,431	179,658	0	227
	465,000	298,068	0	(166,933)	692,500	692,500	0	0	179,431	179,658	0	227

The following assets were disposed of during the year.

	2022	2022	2022	2022
	Actual	Actual	Actual	Actual
	Net Book	Sale	Proceeds	Loss
Land				
Other Property and Services				
House and Land-Telegraph Road	175,000	51,052	0	(123,948)
House Lot 46/47 Telegraph Road-Serv - Mechanical	8,775	8,157	0	(618)
House Lot 46/47 Telegraph Road-Floor Coverings	5,850	5,438	0	(412)
House Lot 46/47 Telegraph Road-Structure	41,925	39,134	0	(2,791)
House Lot 46/47 Telegraph Road-Sub-Structure	16,575	15,471	0	(1,104)
House Lot 46/47 Telegraph Road-Serv - Hydr	27,300	25,378	0	(1,922)
House Lot 46/47 Telegraph Road-Roof	41,925	39,134	0	(2,791)
House Lot 46/47 Telegraph Road-Serv - Elect	8,775	8,157	0	(618)
House Lot 46/47 Telegraph Road-Fit-Out	43,875	40,787	0	(3,088)
Lot 3001 Duke	78,000	52,457	0	(25,543)
Residence - 8 Duke Street-Floor Coverings	128	61	0	(66)
Residence - 8 Duke Street-Sub-Structure	15,436	12,145	0	(3,291)
Residence - 8 Duke Street-Structure	459	223	0	(236)
Residence - 8 Duke Street-Serv - Elect	187	90	0	(97)
Residence - 8 Duke Street-Serv - Hydr	162	78	0	(84)
Residence - 8 Duke Street-Fit-Out	272	131	0	(141)
Residence - 8 Duke Street-Roof	357	173	0	(184)
	465,000	298,068	0	(166,932)
	465,000	298,068	0	(166,932)

SHIRE OF TOODYAY
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10. FIXED ASSETS (Continued)

SIGNIFICANT ACCOUNTING POLICIES

Fixed assets

Each class of fixed assets within either property, plant and equipment or infrastructure, is carried at cost or fair value as indicated less, where applicable, any accumulated depreciation and impairment losses.

Initial recognition and measurement for assets held at cost

Plant and equipment including furniture and equipment is recognised at cost on acquisition in accordance with *Financial Management Regulation 17A*. Where acquired at no cost the asset is initially recognised at fair value. Assets held at cost are depreciated and assessed for indicators of impairment annually.

Initial recognition and measurement between mandatory revaluation dates for assets held at fair value

Assets for which the fair value as at the date of acquisition is under \$5,000 are not recognised as an asset in accordance with *Financial Management Regulation 17A (5)*. These assets are expensed immediately.

Where multiple individual low value assets are purchased together as part of a larger asset or collectively forming a larger asset exceeding the threshold, the individual assets are recognised as one asset and capitalised.

In relation to this initial measurement, cost is determined as the fair value of the assets given as consideration plus costs incidental to the acquisition. For assets acquired at zero cost or otherwise significantly less than fair value, cost is determined as fair value at the date of acquisition. The cost of non-current assets constructed by the Shire includes the cost of all materials used in construction, direct labour on the project and an appropriate proportion of variable and fixed overheads.

Individual assets that are land, buildings, infrastructure and investment properties acquired between scheduled revaluation dates of the asset class in accordance with the mandatory measurement framework, are recognised at cost and disclosed as being at fair value as management believes cost approximates fair value. They are subject to subsequent revaluation at the next revaluation date in accordance with the mandatory measurement framework.

Revaluation

The fair value of land, buildings, infrastructure and investment properties is determined at least every five years in accordance with the regulatory framework. This includes buildings and infrastructure items which were pre-existing improvements (i.e. vested improvements) on vested land acquired by the Shire.

At the end of each period the carrying amount for each asset class is reviewed and where appropriate the fair value is updated to reflect current market conditions. This process is considered to be in accordance with *Local Government (Financial Management) Regulation 17A (2)* which requires land, buildings, infrastructure, investment properties and vested improvements to be shown at fair value.

Revaluation (continued)

For property, plant and equipment and infrastructure, increases in the carrying amount arising on revaluation of assets are credited to a revaluation surplus in equity. Decreases that offset previous increases of the same class of asset are recognised against revaluation surplus directly in equity. All other decreases are recognised in profit or loss. Subsequent increases are then recognised in profit or loss to the extent they reverse a net revaluation decrease previously recognised in profit or loss for the same class of asset.

Depreciation

The depreciable amount of all property, plant and equipment and infrastructure, are depreciated on a straight-line basis over the individual asset's useful life from the time the asset is held ready for use. Leasehold improvements are depreciated over the shorter of either the unexpired period of the lease or the estimated useful life of the improvements.

The assets residual values and useful lives are reviewed, and adjusted if appropriate, at the end of each reporting period.

An asset's carrying amount is written down immediately to its recoverable amount if the asset's carrying amount is greater than its estimated recoverable amount.

Gains and losses on disposals are determined by comparing proceeds with the carrying amount. These gains and losses are included in the statement of comprehensive income in the period in which they arise.

Depreciation on revaluation

When an item of property, plant and equipment and infrastructure is revalued, any accumulated depreciation at the date of the revaluation is treated in one of the following ways:

- (i) The gross carrying amount is adjusted in a manner that is consistent with the revaluation of the carrying amount of the asset. For example, the gross carrying amount may be restated by reference to observable market data or it may be restated proportionately to the change in the carrying amount. The accumulated depreciation at the date of the revaluation is adjusted to equal the difference between the gross carrying amount and the carrying amount of the asset after taking into account accumulated impairment losses; or
- (ii) Eliminated against the gross carrying amount of the asset and the net amount restated to the revalued amount of the asset.

Amortisation

All intangible assets with a finite useful life, are amortised on a straight-line basis over the individual asset's useful life from the time the asset is held ready for use.

The residual value of intangible assets is considered to be zero and the useful life and amortisation method are reviewed at the end of each financial year.

Amortisation is included within depreciation in the

SHIRE OF TOODYAY
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11. LEASES

(a) Right-of-Use Assets

Movement in the balance of each class of right-of-use asset between the beginning and the end of the current financial year.

Balance at 1 July 2020

Additions

Depreciation

Balance at 30 June 2021

Depreciation

Balance at 30 June 2022

Note	Right-of-use assets - plant and equipment	Right-of-use assets Total
	\$	\$
	433,133	433,133
	235,970	235,970
	(198,279)	(198,279)
	470,824	470,824
10(a)	(192,543)	(192,543)
	278,281	278,281

The following amounts were recognised in the statement of comprehensive income during the period in respect of leases where the entity is the lessee:

Depreciation on right-of-use assets

	2022 Actual	2021 Actual
	\$	\$
10(a)	192,543	(198,065)
21(c)	(6,636)	9,905
	185,907	(188,160)
	(164,908)	207,970

Interest expense on lease liabilities

Total amount recognised in the statement of comprehensive income

Total cash outflow from leases

(b) Lease Liabilities

Current

Non-current

	2022 Actual	2021 Actual
	\$	\$
	482,688	339,074
	377,968	554,902
21(c)	860,656	893,976

The Shire of Toodyay has leases relating to plant and equipment. The lease term for both leases is 4 years. One of the leases lease repayments. The measurement of lease liabilities does not include any future cash outflows associated with leases not yet to which the Shire of Toodyay is committed. The Shire of Toodyay has not revalued the right of use assets relating to leased plant and equipment as the difference between the fair value and carrying amount is immaterial.

Secured liabilities and assets pledged as security

Lease liabilities are effectively secured, as the rights to the leased assets recognised in the financial statements revert to the lessor in the event of default.

SIGNIFICANT ACCOUNTING POLICIES

Leases

At inception of a contract, the Shire assesses if the contract contains or is a lease. A contract is, or contains, a lease if the contract conveys the right to control the use of an identified asset for a period of time in exchange for consideration.

At the commencement date, a right-of-use asset is recognised at cost and lease liability at the present value of the lease payments that are not paid at that date. The lease payments are discounted using the interest rate implicit in the lease, if that rate can be readily determined. If that rate cannot be readily determined, the Shire uses its incremental borrowing rate.

All contracts that are classified as short-term leases (i.e. a lease with a term of 12 months or less) and leases of low value assets are recognised as an operating expense on a straight-line basis over the term of the lease.

Details of individual lease liabilities required by regulations are provided at Note 21(c).

Right-of-use assets - valuation measurement

Right-of-use assets are measured at cost. This means that all right-of-use assets (other than vested improvements) under zero cost concessionary leases are measured at zero cost (i.e. not included in the Statement of Financial Position). The exception is vested improvements on concessionary land leases such as roads, buildings or other infrastructure which are reported at fair value.

Refer to Note 10 under revaluation for details on the significant accounting policies applying to vested improvements.

Right-of-use assets - depreciation

Right-of-use assets are depreciated over the lease term or useful life of the underlying asset, whichever is the shorter. Where a lease transfers ownership of the underlying asset, or the cost of the right-of-use asset reflects that the Shire anticipates to exercise a purchase option, the specific asset is amortised over the useful life of the underlying asset.

SHIRE OF TOODYAY
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12. TRADE AND OTHER PAYABLES

Current

Sundry creditors
 Prepaid rates
 Accrued payroll liabilities
 ATO liabilities
 Bonds and deposits held
 Accrued interest
 Accrued expenses
 Debtors Prepayments

	2022	2021
	\$	\$
Sundry creditors	760,136	717,765
Prepaid rates	158,686	173,524
Accrued payroll liabilities	167,350	61,612
ATO liabilities	151,949	96,869
Bonds and deposits held	35,573	34,754
Accrued interest	6,486	6,946
Accrued expenses	450,424	572,069
Debtors Prepayments	4,261	177,976
	1,734,865	1,841,515

SIGNIFICANT ACCOUNTING POLICIES

Financial liabilities

Financial liabilities are initially recognised at fair value when the Shire becomes a party to the contractual provisions of the instrument.

Non-derivative financial liabilities (excluding financial guarantees) are subsequently measured at amortised cost.

Financial liabilities are derecognised where the related obligations are discharged, cancelled or expired. The difference between the carrying amount of the financial liability extinguished or transferred to another party and the fair value of the consideration paid, including the transfer of non-cash assets or liabilities assumed, is recognised in profit or loss.

Trade and other payables

Trade and other payables represent liabilities for goods and services provided to the Shire prior to the end of the financial year that are unpaid and arise when the Shire becomes obliged to make future payments in respect of the purchase of these goods and services. The amounts are unsecured, are recognised as a current liability and are usually paid within 30 days of recognition. The carrying amounts of trade and other payables are considered to be the same as their fair values, due to their short-term nature.

Prepaid rates

Prepaid rates are, until the taxable event has occurred (start of the next financial year), refundable at the request of the ratepayer. Rates received in advance are initially recognised as a financial liability. When the taxable event occurs, the financial liability is extinguished and the Shire recognises revenue for the prepaid rates that have not been refunded.

SHIRE OF TOODYAY
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13. OTHER LIABILITIES

Current

Contract liabilities
Levies Received on Behalf of Others

	2022	2021
	\$	\$
Contract liabilities	691,833	471,593
Levies Received on Behalf of Others	11,809	0
	703,642	471,593

Reconciliation of changes in contract liabilities

Opening balance	471,593	0
Additions	691,833	471,593
Revenue from contracts with customers included as a contract liability at the start of the period	(471,593)	0
	691,833	471,593

The Shire expects to satisfy the performance obligations from contracts with customers unsatisfied at the end of the reporting period to be satisfied within the next 12 months.

Reconciliation of changes in capital grant/contribution liabilities

Opening balance	0	0
Additions	0	0
Revenue from capital grant/contributions held as a liability at the start of the period	0	0
	0	0

Expected satisfaction of capital grant/contribution liabilities

Less than 1 year	0	0
1 to 2 years	0	0
2 to 3 years	0	0
3 to 4 years	0	0
4 to 5 years	0	0
> 5 years	0	0

Performance obligations in relation to capital grant/contribution liabilities are satisfied as project milestones are met or completion of construction or acquisition of the asset.

SIGNIFICANT ACCOUNTING POLICIES

Contract liabilities

Contract liabilities represent the Shire's obligation to transfer goods or services to a customer for which the Shire has received consideration from the customer.

Contract liabilities represent obligations which are not yet satisfied. Contract liabilities are recognised as revenue when the performance obligations in the contract are satisfied.

Capital grant/contribution liabilities

Capital grant/contribution liabilities represent the Shire's obligations to construct recognisable non-financial assets to identified specifications to be controlled the Shire which are yet to be satisfied. Capital grant/contribution liabilities are recognised as revenue when the obligations in the contract are satisfied.

Non-current capital grant/contribution liabilities fair values are based on discounted cash flows of expected cashflows to satisfy the obligations using a current borrowing rate. They are classified as level 3 fair values in the fair value hierarchy (see Note 20(i)) due to the unobservable inputs, including own credit risk.

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14. BORROWINGS

Secured	Note	2022			2021		
		Current	Non-current	Total	Current	Non-current	Total
Bank overdrafts		\$ 700,000	\$ 0	\$ 700,000	\$ 700,000	\$ 0	\$ 700,000
Debentures		306,788	5,283,883	5,590,671	306,788	5,590,670	5,897,458
Total secured borrowings	21(a)	1,006,788	5,283,883	6,290,671	1,006,788	5,590,670	6,597,458

Secured liabilities and assets pledged as security

Debentures, bank overdrafts and bank loans are secured by a floating charge over the assets of the SHIRE OF TOODYAY. Other loans relate to transferred receivables. Refer to Note 5.

The SHIRE OF TOODYAY has complied with the financial covenants of its borrowing facilities during the 2022 and 2021 years.

SIGNIFICANT ACCOUNTING POLICIES

Borrowing costs

Borrowing costs are recognised as an expense when incurred except where they are directly attributable to the acquisition, construction or production of a qualifying asset. Where this is the case, they are capitalised as part of the cost of the particular asset until such time as the asset is substantially ready for its intended use or sale.

Fair values of borrowings are not materially different to their carrying amounts, since the interest payable on those borrowings is either close to current market rates or the borrowings are of a short term nature. Borrowings fair values are based on discounted cash flows using a current borrowing rate. They are classified as level 3 fair values in the fair value hierarchy (see Note 19(i)) due to the unobservable inputs, including own credit risk.

Risk

Information regarding exposure to risk can be found at Note 18.

Details of individual borrowings required by regulations are provided at Note 21(a).

SHIRE OF TOODYAY
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15. EMPLOYEE RELATED PROVISIONS

Employee Related Provisions

Current provisions

Employee benefit provisions

Annual Leave
 Long Service Leave

	2022	2021
	\$	\$
Annual Leave	316,145	314,776
Long Service Leave	345,343	330,005
	661,488	644,781
Non-current provisions		
Long Service Leave	59,388	105,157
	59,388	105,157
	720,876	749,938

Provision is made for benefits accruing to employees in respect of wages and salaries, annual leave and long service leave and associated on costs for services rendered up to the reporting date and recorded as an expense during the period the services are delivered.

Annual leave liabilities are classified as current, as there is no unconditional right to defer settlement for at least 12 months after the end of the reporting period. Assessments indicate that actual settlement of the liabilities is expected to occur as follows:

Amounts are expected to be settled on the following basis:	Note	2022	2021
		\$	\$
Less than 12 months after the reporting date		720,876	749,938
More than 12 months from reporting date		720,876	749,938

Expected reimbursements of employee related provisions from other WA local governments included within other receivables

5 15,358

SIGNIFICANT ACCOUNTING POLICIES

Employee benefits

The Shire's obligations for employees' annual leave, long service leave and other employee leave entitlements are recognised as employee related provisions in the Statement of Financial Position.

Short-term employee benefits

Provision is made for the Shire's obligations for short-term employee benefits. Short-term employee benefits are benefits (other than termination benefits) that are expected to be settled wholly before 12 months after the end of the annual reporting period in which the employees render the related service, including wages, salaries and sick leave. Short-term employee benefits are measured at the (undiscounted) amounts expected to be paid when the obligation is settled.

The Shire's obligations for short-term employee benefits such as wages, salaries and sick leave are recognised as a part of current trade and other payables in the statement of financial position.

Other long-term employee benefits

Long-term employee benefits provisions are measured at the present value of the expected future payments to be made to employees. Expected future payments incorporate anticipated future wage and salary levels, durations of service and employee departures and are discounted at rates determined by reference to market yields at the end of the reporting period on government bonds that have maturity dates that approximate the terms of the obligations. Any remeasurements for changes in assumptions of obligations for other long-term employee benefits are recognised in profit or loss in the periods in which the changes occur.

The Shire's obligations for long-term employee benefits are presented as non-current provisions in its statement of financial position, except where the Shire does not have an unconditional right to defer settlement for at least 12 months after the end of the reporting period, in which case the obligations are presented as current provisions.

SHIRE OF TODDYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
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16. REVALUATION SURPLUS

	2022 Opening Balance	2022 Change in Accounting Policy	2022 Revaluation Increment	2022 Revaluation (Decrement)	Total Movement on Revaluation	2022 Closing Balance	2021 Opening Balance	2021 Revaluation Increment	2021 Revaluation (Decrement)	Total Movement on Revaluation	2021 Closing Balance
	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Revaluation surplus - Land - freehold land	6,622,729	0	0	0	0	6,622,729	6,622,729	0	0	0	6,622,729
Revaluation surplus - Buildings - non-specialised	0	0	0	0	0	0	0	0	0	0	0
Revaluation surplus - Buildings - specialised	8,614,705	0	0	0	0	8,614,705	8,614,705	0	0	0	8,614,705
Revaluation surplus - Furniture and equipment	639,238	0	0	0	0	639,238	639,238	0	0	0	639,238
Revaluation surplus - Plant and equipment	1,159,031	0	0	0	0	1,159,031	1,159,031	0	0	0	1,159,031
Revaluation surplus - Building - heritage	0	0	0	0	0	0	0	0	0	0	0
Revaluation surplus - Computer	0	0	0	0	0	0	0	0	0	0	0
Revaluation surplus - Infrastructure - roads	39,433,508	0	0	0	0	39,433,508	39,433,508	0	0	0	39,433,508
Revaluation surplus - Infrastructure - footpaths	629,537	0	0	0	0	629,537	629,537	0	0	0	629,537
Revaluation surplus - Infrastructure - parks and ovals	0	0	0	0	0	0	0	0	0	0	0
Revaluation surplus - Infrastructure - other	833,275	0	0	0	0	833,275	833,275	0	0	0	833,275
Revaluation surplus - Infrastructure - bridges	29,653,922	0	0	0	0	29,653,922	29,653,922	0	0	0	29,653,922
Revaluation surplus - Infrastructure - drainage	(252,707)	0	0	0	(252,707)	(252,707)	(252,707)	0	0	0	(252,707)
	87,333,238	0	0	0	0	87,333,238	87,333,238	0	0	0	87,333,238

Movements on revaluation of property, plant and equipment (including infrastructure) are not able to be reliably attributed to a program as the assets were revalued by class as provided for by AASB 116 Aus 40.1.

SHIRE OF TOODYAY
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17 NOTES TO THE STATEMENT OF CASH FLOWS

(a) Reconciliation of Cash

For the purposes of the Statement of Cash Flows, cash includes cash and cash equivalents, net of outstanding bank overdrafts. Cash at the end of the reporting period is reconciled to the related items in the Statement of Financial Position as follows:

	Note	2022 Actual \$	2022 Budget \$	2021 Actual \$
Cash and cash equivalents	3	5,069,404	2,489,242	3,045,373
Restrictions				
The following classes of financial assets have restrictions imposed by regulations or other externally imposed requirements which limit or direct the purpose for which the resources may be used:				
- Cash and cash equivalents	3	1,781,984 1,781,984	1,876,519 1,876,519	1,768,312 1,768,312
The restricted financial assets are a result of the following specific purposes to which the assets may be used:				
Restricted reserve accounts	24	1,781,984	1,876,519	1,768,312
Total restricted financial assets		1,781,984	1,876,519	1,768,312
(b) Reconciliation of Net Result to Net Cash Provided By Operating Activities				
Net result		4,105,867	1,222,765	1,878,458
Non-cash items:				
Adjustments to fair value of financial assets at fair value through profit and loss		(2,998)	0	(1,939)
Depreciation/amortisation		192,543	3,907,920	4,542,612
(Profit)/loss on sale of asset		166,933	0	(227)
Changes in assets and liabilities:				
(Increase)/decrease in trade and other receivables		(503,416)		(187,530)
(Increase)/decrease in other assets		469,314		(1,651)
(Increase)/decrease in inventories		(90,491)		10,403
Increase/(decrease) in trade and other payables		(106,650)		290,522
Increase/(decrease) in employee related provisions		(29,062)		26,471
Increase/(decrease) in other provisions		0		112,098
Increase/(decrease) in other liabilities		232,049		
Non-operating grants, subsidies and contributions		(1,475,074)		(5,180,205)
Net cash provided by/(used in) operating activities		2,959,015	5,130,685	1,489,012
(c) Undrawn Borrowing Facilities				
Credit Standby Arrangements				
Bank overdraft limit		700,000		700,000
Bank overdraft at balance date				
Credit card limit				
Credit card balance at balance date				
Total amount of credit unused		700,000		700,000
Loan facilities				
Loan facilities - current		306,788		
Loan facilities - non-current		5,283,883		5,590,670
Total facilities in use at balance date		5,590,671		5,590,670
Unused loan facilities at balance date				

SHIRE OF TOODYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
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18. RELATED PARTY TRANSACTIONS

(a) Elected Member Remuneration	Note	2022	2022	2021
		Actual	Budget	Actual
		\$	\$	\$
Councillor 1				
President's annual allowance		22,176	22,174	22,220
Meeting attendance fees		15,203	15,205	15,205
ICT expenses		400	400	400
Annual allowance for ICT expenses		0	111	
		37,779	37,890	37,825
Councillor 2				
Deputy President's annual allowance		5,544	5,544	12,275
Meeting attendance fees		12,276	12,275	5,544
ICT expenses		400	400	400
Annual allowance for ICT expenses		0	111	
		18,220	18,330	18,219
Councillor 3				
Meeting attendance fees		7,665	12,275	12,275
ICT expenses		200	400	400
Annual allowance for ICT expenses		16	111	
		7,881	12,786	12,675
Councillor 4				
Meeting attendance fees		3,607	12,275	11,252
ICT expenses		100	400	366
Annual allowance for ICT expenses		18	111	
		3,725	12,786	11,619
Councillor 5				
Meeting attendance fees		8,688	12,275	12,275
ICT expenses		200	400	400
Annual allowance for ICT expenses		83	111	
		8,971	12,786	12,675
Councillor 6				
Meeting attendance fees		8,688	12,275	12,275
ICT expenses		200	400	400
Annual allowance for ICT expenses		83	111	
		8,971	12,786	12,675
Councillor 7				
Meeting attendance fees		12,275	12,275	12,275
ICT expenses		400	400	400
Annual allowance for ICT expenses			111	
		12,675	12,786	12,675
Councillor 8				
Meeting attendance fees		12,275	12,275	10,229
ICT expenses		400	400	333
Annual allowance for ICT expenses			111	
		12,675	12,786	10,562
Councillor 9				
Meeting attendance fees		8,688	12,275	12,275
ICT expenses		200	400	400
Annual allowance for ICT expenses		83	111	
		8,971	12,786	12,675
Councillor 10				
Meeting attendance fees		12,275	0	0
ICT expenses		400	0	0
		12,675	0	0
Councillor 11				
Meeting attendance fees		3,606		
ICT expenses		100		
Annual allowance for ICT expenses		18		
		3,724	0	0
		136,267	145,723	141,601

Fees, expenses and allowances to be paid or reimbursed to elected council members.

President's annual allowance
Deputy President's annual allowance
Meeting attendance fees
ICT expenses
Annual allowance for ICT expenses

	2022 Actual	2022 Budget	2021 Actual
	\$	\$	\$
President's annual allowance	22,176	22,174	22,220
Deputy President's annual allowance	5,544	5,544	12,275
Meeting attendance fees	105,246	113,405	103,607
ICT expenses	3,000	3,600	3,499
Annual allowance for ICT expenses	301	1,000	0
18(b)	136,267	145,723	141,601

(b) Key Management Personnel (KMP) Compensation

The total of compensation paid to KMP of the Shire during the year are as follows:

Short-term employee benefits
Post-employment benefits
Employee - other long-term benefits
Employee - termination benefits
Council member costs

	2022 Actual	2021 Actual
	\$	\$
Short-term employee benefits	861,828	660,041
Post-employment benefits	103,312	69,477
Employee - other long-term benefits	94,284	86,603
Employee - termination benefits	0	49,349
18(a)	136,267	141,601
	1,195,691	1,007,071

Short-term employee benefits

These amounts include all salary and fringe benefits awarded to KMP except for details in respect to fees and benefits paid to council members which may be separately found in the table above.

Post-employment benefits

These amounts are the current-year's cost of the Shire's superannuation contributions made during the year.

Other long-term benefits

These amounts represent annual leave and long service leave entitlements accruing during the year.

Termination benefits

These amounts represent termination benefits paid to KMP (Note: may or may not be applicable in any given year).

Council member costs

These amounts represent payments of member fees, expenses, allowances and reimbursements during the year.

SHIRE OF TOODYAY
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19. FINANCIAL RISK MANAGEMENT

This note explains the Shire's exposure to financial risks and how these risks could affect the Shire's future financial performance.

Risk	Exposure arising from	Measurement	Management
Market risk - interest rates	Long term borrowings at variable rates	Sensitivity analysis	Utilise fixed interest rate borrowings
Credit risk	Cash and cash equivalents, trade receivables, financial assets and debt investments	Aging analysis Credit analysis	Diversification of bank deposits, credit limits. Investment policy
Liquidity risk	Borrowings and other liabilities	Rolling cash flow forecasts	Availability of committed credit lines and borrowing facilities

The Shire does not engage in transactions expressed in foreign currencies and is therefore not subject to foreign currency risk.

Financial risk management is carried out by the finance area under policies approved by the Council. The finance area identifies, evaluates and manages financial risks in close co-operation with the operating divisions. Council have approved the overall risk management policy and provide policies on specific areas such as investment policy.

(a) Interest rate risk

Cash and cash equivalents

The Shire's main interest rate risk arises from cash and cash equivalents with variable interest rates, which exposes the Shire to cash flow interest rate risk. Short term overdraft facilities also have variable interest rates however these are repaid within 12 months, reducing the risk level to minimal.

Excess cash and cash equivalents are invested in fixed interest rate term deposits which do not expose the Shire to cash flow interest rate risk. Cash and cash equivalents required for working capital are held in variable interest rate accounts and non-interest bearing accounts. Carrying amounts of cash and cash equivalents at the 30 June and the weighted average interest rate across all cash and cash equivalents, term deposits, and Treasury bonds held disclosed as financial assets at amortised cost are reflected in the table below.

	Weighted Average Interest Rate %	Carrying Amounts \$	Fixed Interest Rate \$	Variable Interest Rate \$	Non Interest Bearing \$
			2022	2021	
2022					
Cash and cash equivalents	0.00%	5,069,404	0	5,069,404	
2021					
Cash and cash equivalents	0.00%	3,045,373	0	3,045,373	
Sensitivity					
Profit or loss is sensitive to higher/lower interest income from cash and cash equivalents as a result of changes in interest rates.					
Impact of a 1% movement in interest rates on profit and loss and equity*			2022 \$ 50,694	2021 \$ 30,454	

* Holding all other variables constant

Borrowings

Borrowings are subject to interest rate risk - the risk that movements in interest rates could adversely affect funding costs. The Shire manages this risk by borrowing long term and fixing the interest rate to the situation considered the most advantageous at the time of negotiation. The Shire does not consider there to be any interest rate risk in relation to borrowings. Details of interest rates applicable to each borrowing may be found at Note 23(a).

SHIRE OF TOODYAY
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19. FINANCIAL RISK MANAGEMENT (Continued)

(b) Credit risk

Trade and Other Receivables

The Shire's major receivables comprise rates annual charges and user fees and charges. The major risk associated with these receivables is credit risk – the risk that the debts may not be repaid. The Shire manages this risk by monitoring outstanding debt and employing debt recovery policies. It also encourages ratepayers to pay rates by the due date through incentives.

Credit risk on rates and annual charges is minimised by the ability of the Shire to recover these debts as a secured charge

over the land, that is, the land can be sold to recover the debt. The Shire is able to charge interest on overdue rates and annual charges at higher than market rates, which further encourages payment.

The level of outstanding receivables is reported to Council monthly and benchmarks are set and monitored for acceptable collection performance.

The Shire applies the AASB 9 simplified approach to measuring expected credit losses using a lifetime expected loss allowance for all trade receivables. To measure the expected credit losses, rates receivable are separated from other trade receivables due to the difference in payment terms and security for rates receivable.

The expected loss rates are based on the payment profiles of rates and fees and charges over a period of 36 months before 1 July 2021 or 1 July 2022 respectively and the corresponding historical losses experienced within this period. Historical credit loss rates are adjusted to reflect current and forward-looking information on macroeconomic factors such as the ability of ratepayers and residents to settle the receivables. Housing prices and unemployment rates have been identified as the most relevant factor in repayment rates, and accordingly adjustments are made to the expected credit loss rate based on these factors.

The loss allowance as at 30 June 2022 and 30 June 2021 for rates receivable was determined as follows:

	Less than 1 year past due	More than 1 year past due	More than 2 years past due	More than 3 years past due	Total	Note
30 June 2022						
Rates receivable						
Expected credit loss	0.00%	0.00%	0.00%	0.00%		
Gross carrying amount	243,576	143,192	30,256	75,286	492,310	
Loss allowance	0	0	0	0	0	5
30 June 2021						
Rates receivable						
Expected credit loss	0.00%	0.00%	0.00%	0.00%		
Gross carrying amount	75,820	25,517	20,659	81,151	203,147	
Loss allowance	0	0	0	0	0	5

The loss allowance as at 30 June 2022 and 30 June 2021 was determined as follows for trade receivables.

	Less than 1 year past due	More than 30 days past due	More than 60 days past due	More than 90 days past due	Total
30 June 2022					
Trade and other receivables					
Expected credit loss	0.00%	0.00%	0.00%	0.00%	
Gross carrying amount	248,602	5,989	907	15,743	271,241
Loss allowance	0	0	0	0	0
30 June 2021					
Trade and other receivables					
Expected credit loss					
Gross carrying amount	311,127	2,205	849	3,838	318,019
Loss allowance	0	0	0	0	0

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19. FINANCIAL RISK MANAGEMENT (Continued)

(b) Credit risk

The loss allowances for trade receivables and contract assets as at 30 June reconcile to the opening loss allowances as follows:

	Rates receivable		Trade and other receivables		Contract Assets	
	2022 Actual	2021 Actual	2022 Actual	2021 Actual	2022 Actual	2021 Actual
	\$	\$	\$	\$	\$	\$
Opening loss allowance as at 1 July	0	203,147	0	318,019	0	0
Increase in loss allowance recognised in profit or loss during the year	0	0	0	0	0	0
Unused amount reversed	0	(203,147)	0	(318,019)	0	0
Closing loss allowance at 30 June	0	0	0	0	0	0

Trade receivables and contract assets are written off where there is no reasonable expectation of recovery. Indicators that there is no reasonable expectation of recovery include, amongst others, the failure of a debtor to engage in a repayment plan with the Shire, and a failure to make contractual payments for a period of greater than 120 days past due.

Impairment losses on trade receivables and contract assets are presented as net impairment losses within operating profit. Subsequent recoveries of amounts previously written off are credited against the same line item.

Contract Assets

The Shire's contract assets represent work completed, which have not been invoiced at year end. This is due to the Shire not having met all the performance obligations in the contract which give an unconditional right to receive consideration.

The Shire applies the simplified approach to measure expected credit losses which uses a lifetime expected loss allowance for all contract assets. To measure the expected credit losses, contract assets have been grouped based on shared credit risk characteristics and the days past due. Contract assets have substantially the same risk characteristics as the trade receivables for the same types of contracts. The Shire has therefore concluded that the expected loss rates for trade receivables are a reasonable approximation of the loss rates for the contract assets.

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19. FINANCIAL RISK MANAGEMENT (Continued)

(c) Liquidity risk

Payables and borrowings

Payables and borrowings are both subject to liquidity risk – that is the risk that insufficient funds may be on hand to meet payment obligations as and when they fall due. The Shire manages this risk by monitoring its cash flow requirements and liquidity levels and maintaining an adequate cash buffer. Payment terms can be extended and overdraft facilities drawn upon if required and disclosed in Note 17(c).

The contractual undiscounted cash flows of the Shire's payables and borrowings are set out in the liquidity table below. Balances due within 12 months equal their carrying balances, as the impact of discounting is not significant.

	Due within 1 year	Due between 1 & 5 years	Due after 5 years	Total contractual	Carrying values
<u>2022</u>	\$	\$	\$	\$	\$
Trade and other payables	1,921,255	0	0	1,921,255	1,921,255
Borrowings	306,788			306,788	6,290,671
Contract liabilities	691,833			691,833	
Lease liabilities	482,688			482,688	860,656
	3,402,564	0	0	3,402,564	9,072,582
<u>2021</u>					
Trade and other payables	1,640,406	0	0	1,640,406	1,640,406
Borrowings	306,787	1,491,955	4,098,716	5,897,458	6,597,458
Contract liabilities	471,593				
Lease liabilities	258,591	416,042		674,633	893,976
	2,677,377	1,907,997	4,098,716	8,212,497	9,131,840

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20. OTHER SIGNIFICANT ACCOUNTING POLICIES

a) Goods and services tax (GST)

Revenues, expenses and assets are recognised net of the amount of GST, except where the amount of GST incurred is not recoverable from the Australian Taxation Office (ATO).

Receivables and payables are stated inclusive of GST receivable or payable. The net amount of GST recoverable from, or payable to, the ATO is included with receivables or payables in the statement of financial position.

Cash flows are presented on a gross basis. The GST components of cash flows arising from investing or financing activities which are recoverable from, or payable to, the ATO are presented as operating cash flows.

b) Current and non-current classification

The asset or liability is classified as current if it is expected to be settled within the next 12 months, being the Shire's operational cycle. In the case of liabilities where the Shire does not have the unconditional right to defer settlement beyond 12 months, such as vested long service leave, the liability is classified as current even if not expected to be settled within the next 12 months. Inventories held for trading are classified as current or non-current based on the Shire's intentions to release for sale.

c) Rounding off figures

All figures shown in this annual financial report, other than a rate in the dollar, are rounded to the nearest dollar. Amounts are presented in Australian Dollars.

d) Comparative figures

Where required, comparative figures have been adjusted to conform with changes in presentation for the current financial year.

When the Shire applies an accounting policy retrospectively, makes a retrospective restatement or reclassifies items in its financial statements that has a material effect on the statement of financial position, an additional (third) Statement of Financial Position as at the beginning of the preceding period in addition to the minimum comparative financial statements is presented.

e) Budget comparative figures

Unless otherwise stated, the budget comparative figures shown in this annual financial report relate to the original budget estimate for the relevant item of disclosure.

f) Superannuation

The Shire contributes to a number of Superannuation Funds on behalf of employees. All funds to which the Shire contributes are defined contribution plans.

g) Fair value of assets and liabilities

Fair value is the price that the Shire would receive to sell the asset or would have to pay to transfer a liability, in an orderly (i.e. unforced) transaction between independent, knowledgeable and willing market participants at the measurement date.

As fair value is a market-based measure, the closest equivalent observable market pricing information is used to determine fair value. Adjustments to market values may be made having regard to the characteristics of the specific asset or liability. The fair values of assets that are not traded in an active market are determined using one or more valuation techniques. These valuation techniques maximise, to the extent possible, the use of observable market data.

principal market for the asset or liability (i.e. the market with the greatest volume and level of activity for the asset or liability) or, in the absence of such a market, the most advantageous market available to the entity at the end of the reporting period (i.e. the market that maximises the receipts from the sale of the asset after taking into account transaction costs and transport costs).

For non-financial assets, the fair value measurement also takes into account a market participant's ability to use the asset in its highest and best use or to sell it to another market participant that would use the asset in its highest and best use.

h) Interest earnings

Interest income is calculated by applying the effective interest rate to the gross carrying amount of a financial asset measured at amortised cost except for financial assets that subsequently become credit-impaired. For credit-impaired financial assets the effective interest rate is applied to the net carrying amount of the financial asset (after deduction of the loss allowance).

i) Fair value hierarchy

AASB 13 requires the disclosure of fair value information by level of the fair value hierarchy, which categorises fair value measurement into one of three possible levels based on the lowest level that an input that is significant to the measurement can be categorised into as follows:

Level 1

Measurements based on quoted prices (unadjusted) in active markets for identical assets or liabilities that the entity can access at the measurement date.

Level 2

Measurements based on inputs other than quoted prices included in Level 1 that are observable for the asset or liability, either directly or indirectly.

Level 3

Measurements based on unobservable inputs for the asset or liability.

The fair values of assets and liabilities that are not traded in an active market are determined using one or more valuation techniques. These valuation techniques maximise, to the extent possible, the use of observable market data. If all significant inputs required to measure fair value are observable, the asset or liability is included in Level 2. If one or more significant inputs are not based on observable market data, the asset or liability is included in Level 3.

Valuation techniques

The Shire selects a valuation technique that is appropriate in the circumstances and for which sufficient data is available to measure fair value. The availability of sufficient and relevant data primarily depends on the specific characteristics of the asset or liability being measured. The valuation techniques selected by the Shire are consistent with one or more of the following valuation approaches:

Market approach

Valuation techniques that use prices and other relevant information generated by market transactions for identical or similar assets or liabilities.

Income approach

Valuation techniques that convert estimated future cash flows or income and expenses into a single discounted present value.

Cost approach

Valuation techniques that reflect the current replacement cost of the service capacity of an asset.

Each valuation technique requires inputs that reflect the assumptions that buyers and sellers would use when pricing the asset or liability, including assumptions about risks. When selecting a valuation technique, the Shire gives priority to those techniques that maximise the use of observable inputs and minimise the use of unobservable inputs. Inputs that are developed using market data (such as publicly available information on actual transactions) and reflect the assumptions that buyers and sellers would generally use when pricing the asset or liability are considered observable, whereas inputs for which market data is not available and therefore are developed using the best information available about such assumptions are considered unobservable.

j) Impairment of assets

In accordance with Australian Accounting Standards the Shire's cash generating non-specialised assets, other than inventories, are assessed at each reporting date to determine whether there is any indication they may be impaired.

Where such an indication exists, an impairment test is carried out on the asset by comparing the recoverable amount of the asset, being the higher of the asset's fair value less costs to sell and value in use, to the asset's carrying amount.

Any excess of the asset's carrying amount over its recoverable amount is recognised immediately in profit or loss, unless the asset is carried at a revalued amount in accordance with a revaluation model.

For non-cash generating specialised assets that are measured under the revaluation model, such as roads, drains, public buildings and the like, no annual assessment of impairment is required. Rather AASB 116.31 applies and revaluations need only be made with sufficient regularity to ensure the carrying value does not differ materially from that which would be determined using fair value at the end of the reporting period.

k) Initial application of accounting standards

During the current year, no new or revised Australian Accounting Standards and Interpretations were compiled, became mandatory and were applicable to its operations.

New accounting standards for application in future years

The following new accounting standards will have application to local government in future years:

- AASB 2020-1 Amendments to Australian Accounting Standards - Classification of Liabilities as Current or Non-current
- AASB 2020-3 Amendments to Australian Accounting Standards - Annual Improvements 2018-2020 and Other Amendments
- AASB 2021-2 Amendments to Australian Accounting Standards - Disclosure of Accounting Policies or Definition of Accounting Estimates
- AASB 2021-7 Amendments to Australian Accounting Standards – Effective Date of Amendments to AASB 10 and AASB 128 and Editorial Corrections

It is not expected these standards will have an impact on the financial report.

SHIRE OF TOODYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022

21. FUNCTION AND ACTIVITY

(a) Service objectives and descriptions

Shire operations as disclosed in this financial report encompass the following service orientated functions and activities.

Objective	Description
Governance To provide a decision making process for the efficient allocation of scarce resources.	Includes the activities of members of Council and the administrative support available to the Council for the provisions of governance in the district. Other costs relate to the tasks of assisting elected members and ratepayers on matters which do not concern specific council services.
General purpose funding To collect revenue to allow for the provisions of services.	Rates, general purpose Government grants and interest revenue.
Law, order, public safety To provide services to help ensure a safer and environmentally conscious community.	Supervision and enforcement of various local laws relating to fire prevention, animal control and other aspects of public safety including emergency services.
Health To provide an operational framework for environmental and community health.	Inspection of food outlets and their control, provisions of meat inspection services, noise control and waste disposal compliance.
Education and welfare To provide services to disadvantaged persons, the elderly, children and youth.	Maintenance of child minding centre, playgroup centre, senior citizen and aged care centre. Provisions and maintenance of home and community care programs and youth services.
Housing To provide and maintain elderly residents housing.	Provisions and maintenance of elderly residents housing.
Community amenities To provide services to the community.	Rubbish collection services, operation of rubbish disposal sites, litter control, and maintenance of urban storm water drains, protection of the environment and construction administration of town planning schemes, cemetery and public
Recreation and culture To establish and effectively manage infrastructure and resources which will help the social being.	Maintenance of public halls, civic centres, recreation centres and various sporting facilities. Provision and maintenance of parks, gardens and playgrounds. Operation of library, museum and other cultural facilities.
Transport To provide safe, effective and efficient transport services to the community.	Construction and maintenance of roads, streets, footpaths, depots, cycle ways, parking facilities and traffic control. Cleaning of streets and maintenance of street trees and streetlighting etc.
Economic services To help promote the Shire and its economic wellbeing.	Tourism and area promotion including the maintenance of a caravan park. Provisions of rural services including weed control, vermin control and standpipes. Building control.
Other property and services To monitor and control Shire overheads operating account.	Private works operations, plant repair, operation costs and engineering operation costs.

SHIRE OF TOODYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022

21. FUNCTION AND ACTIVITY (Continued)

(b) Income and expenses	2022	2022	2021
	Actual	Budget	Actual
	\$	\$	\$
Income excluding grants, subsidies and contributions			
Governance	276,513	128,950	316,187
General purpose funding	8,871,597	7,706,009	8,076,835
Law, order, public safety	1,364,787	1,222,643	583,963
Health	19,945	80,500	57,691
Housing	8,378	13,780	14,456
Community amenities	1,092,652	945,011	721,138
Recreation and culture	157,206	254,570	431,822
Transport	523,000	579,832	469,946
Economic services	294,862	309,740	317,201
Other property and services	46,270	133,041	203,261
	12,655,210	11,374,076	11,192,500
Grants, subsidies and contributions			
Law, order, public safety	0	639,879	0
Health	0	0	444,000
Recreation and culture	0	0	3,186,541
Transport	1,201,524	2,661,754	1,549,664
Other property and services	273,550	0	0
	1,475,074	3,301,633	5,180,205
Total Income	14,130,284	14,675,709	16,372,705
Expenses			
Governance	(660,023)	(574,779)	(468,863)
General purpose funding	(264,794)	(348,773)	(536,038)
Law, order, public safety	(1,958,015)	(2,178,243)	(2,218,376)
Health	(123,854)	(241,016)	(216,506)
Education and welfare	(20,981)	(39,713)	(36,323)
Housing	(2,545)	(34,503)	(25,213)
Community amenities	(1,500,758)	(1,665,311)	(1,843,399)
Recreation and culture	(1,376,714)	(1,980,471)	(1,956,607)
Transport	(1,507,852)	(3,873,047)	(4,962,139)
Economic services	(921,989)	(1,281,297)	(1,189,665)
Other property and services	(1,686,892)	(1,231,790)	(1,041,118)
Total expenses	(10,024,417)	(13,448,943)	(14,494,247)
Net result for the period	4,105,867	1,226,766	1,878,458

SHIRE OF TOODYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022

21. FUNCTION AND ACTIVITY (Continued)

	2022 Actual	2022 Budget	2021 Actual
	\$	\$	\$
(c) Fees and Charges			
Governance	17,387		0
General purpose funding	15,415	24,500	35,920
Law, order, public safety	57,743	87,874	69,583
Health	12,905	67,000	16,569
Housing	8,378	10,280	12,240
Community amenities	1,051,218	773,275	718,713
Recreation and culture	59,080	270,028	65,225
Transport	0		664
Economic services	132,236	243,866	266,529
Other property and services	2,422	91,218	78,466
	1,356,784	1,568,041	1,263,909
(d) Total Assets			
	2022	2021	
	\$	\$	
Governance	12,533,808	12,533,808	
General purpose funding		0	
Law, order, public safety	3,719,939	3,719,939	
Health	1,212,004	1,212,004	
Education and welfare			
Housing	866,037	866,037	
Community amenities	288,441	288,441	
Recreation and culture	24,263,425	24,263,426	
Transport	114,659,895	114,659,895	
Economic services	811,470	811,470	
Other property and services	3,000,238	3,000,237	
Unallocated	9,206,859	6,029,688	
	170,562,116	167,384,945	

SHIRE OF TOOODYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022

22. RATING INFORMATION

(a) General Rates

RATE TYPE	Rate Description	Basis of valuation	Number of Properties	2021/22 Actual Rateable Value *	2021/22 Actual Rate	2021/22 Actual Interim Rates	2021/22 Actual Back Rates	2021/22 Actual Total Revenue	2021/22 Budget Rate Revenue	2021/22 Budget Interim Rate	2021/22 Budget Back Rate	2021/22 Budget Total Revenue	2020/21 Actual Total Revenue
Gross rental valuations													
GRV Residential	0.13462	540	7,261,388	1,018,179	8,872	0	0	1,027,051	1,018,184	0	0	1,018,184	991,073
GRV Commercial	0.14266	28	1,338,282	191,323	684	0	0	192,007	191,323	0	0	191,323	183,800
GRV Industrial	0.12484	19	418,800	52,284	213	0	0	52,497	52,284	0	0	52,284	52,279
GRV Rural	0.12449	106	1,427,920	186,059	(11,305)	0	0	174,754	186,060	0	0	186,060	169,437
GRV Rural Residential	0.11786	938	12,858,860	1,596,715	11,549	0	0	1,608,264	1,596,702	0	0	1,596,702	1,447,048
Unimproved valuations													
UV General	0.01375	446	75,698,000	1,107,721	7,494	0	0	1,115,215	1,107,749	0	0	1,107,749	884,146
UV Rural	0.00886	182	161,086,000	1,485,601	3,265	0	0	1,488,866	1,485,619	0	0	1,485,619	1,444,016
Sub-Total		2,259	260,089,250	5,637,882	20,772	0	0	5,658,654	5,637,921	0	0	5,637,921	5,171,799
Minimum payment													
Gross rental valuations													
GRV Residential	0	1,351	257	8,614,747	347,207	0	0	347,207	347,207	0	0	347,207	321,538
GRV Commercial	0	1,351	5	1,373,482	6,755	0	0	6,755	6,755	0	0	6,755	8,106
GRV Industrial	0	1,351	10	456,840	13,510	0	0	13,510	13,510	0	0	13,510	13,510
GRV Rural	0	1,351	37	1,782,608	49,987	0	0	49,987	49,987	0	0	49,987	58,093
GRV Rural Residential	0	1,351	471	16,351,992	636,321	0	0	636,321	636,321	0	0	636,321	713,328
Unimproved valuations													
UV General	1,351	128	86,809,835	172,928	0	0	0	172,928	172,928	0	0	172,928	224,266
UV Rural	1,351	4	161,497,000	5,404	2,702	0	0	8,106	5,404	0	0	5,404	0
Sub-Total		912	276,886,504	1,232,112	2,702	0	0	1,234,814	1,232,112	0	0	1,232,112	1,338,841
Total amount raised from general rates													
Ex-gratia Rates													
Ex-gratia rates													
Sub-Total													
Total amount raised from rates (excluding general rates)													
(c) Total Rates									6,893,468				
The entire balance of rates revenue has been recognised at a point in time in accordance with AASB 1058 <i>Income for not-for-profit entities</i> .													

SHIRE OF TOODYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022

22. RATING INFORMATION (Continued)

(d) Interest Charges & Instalments

Instalment Options	Date Due	Instalment Plan Admin Charge \$	Instalment Plan Interest Rate %	Unpaid Rates Interest Rate %
Option One				
Single full payment	17/11/2021	0.0	0.00%	7.00%
Option Two				
First instalment	17/11/2021	0.0	3.00%	
Second instalment	17/01/2022			
Option Three				
First instalment	17/11/2021	0.0	3.00%	7.00%
Second instalment	17/01/2022	7.5	3.00%	7.00%
Third instalment	18/03/2022	7.5	3.00%	7.00%
Fourth instalment	18/05/2022	7.5	3.00%	7.00%
		2022 Actual \$	2022 Budget \$	2021 Actual \$
Interest on unpaid rates		50,719	25,000	33,112
Interest on instalment plan		11,128	10,000	15,680
Charges on instalment plan		15,415	20,000	3,258
		77,262	55,000	52,050

SHIRE OF TOODYAY
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FOR THE YEAR ENDED 30 JUNE 2022

23. RATE SETTING STATEMENT INFORMATION

Note	2021/22 (30 June 2022 Carried Forward)	2021/22 Budget (30 June 2022 Carried Forward)	2021/22	2020/21		
			(1 July 2021 Brought Forward)	(30 June 2021 Carried Forward)		
(a) Non-cash amounts excluded from operating activities						
The following non-cash revenue or expenditure has been excluded from amounts attributable to operating activities within the Rate Setting Statement in accordance with <i>Financial Management Regulation 32</i> .						
Adjustments to operating activities						
Less: Profit on asset disposals	10(c)	0	(4,000)	(17,487)		
Less: Fair value adjustments to financial assets at fair value through profit and loss		(2,998)	0	(1,939)		
Add: Loss on disposal of assets	10(c)	149,491	0	17,260		
Add: Depreciation	10(a)	192,543	3,907,920	4,542,612		
Non-cash movements in non-current assets and liabilities:						
Pensioner deferred rates		9,393	(23,299)			
Non-cash amounts excluded from operating activities		302,660	3,903,920	4,517,147		
				4,540,446		
Adjustments to net current assets						
Less: Reserve accounts	24	(1,768,312)	(1,876,519)	(1,768,312)		
Add: Current liabilities not expected to be cleared at end of year						
- Current portion of borrowings	14	306,788	(471,167)	306,788		
- Current portion of lease liabilities	11(b)	482,688	(185,147)	339,074		
Total adjustments to net current assets		(978,836)	(2,532,833)	(1,122,450)		
				(1,122,450)		
Net current assets used in the Rate Setting Statement						
Total current assets		6,510,198	3,931,851	4,517,269		
Less: Total current liabilities		(4,589,471)	(3,675,124)	(4,303,751)		
Less: Total adjustments to net current assets		(978,836)	(2,532,833)	(1,122,450)		
Net current assets used in the Rate Setting Statement		941,891	(2,276,106)	(908,932)		
				(908,932)		

SHIRE OF TOOODYAY
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23 BORROWING AND LEASE LIABILITIES

(a) Borrowings

Purpose	Note	Actual						Budget					
		Principal at 1 July 2020	New Loans During 2020-21	Principal During 2020-21	Principal at 30 June 2021	New Loans During 2021-22	Principal Repayments During 2021-22	Principal at 30 June 2022	Principal at 1 July 2021	New Loans During 2021-22	Principal Repayments During 2021-22	Principal at 30 June 2022	
Loan 65 - Community Centre		13,016		(13,016)	0	0	0	0	0	0	0	0	0
Loan 67 - Library Upgrade		183,751		(41,565)	142,186	(44,353)	97,833	142,186	0	(44,353)	0	97,833	
Loan 72 - Land - Rec Precinct		744,371		(43,380)	700,991	(45,332)	655,659	700,991	0	(45,332)	0	655,659	
Loan 75 Recreation Precinct		4,500,000		(4,500,000)	0		0	0	0	0	0	0	0
Loan 75B Recreation Precinct		0	4,500,000	0	4,500,000	(179,399)	4,320,601	4,500,000	0	(343,778)	0	4,156,222	
Loan 70 - Newcastle Footbridge		15,889		(15,889)	0		0	0	0	0	0	0	0
Loan 71 - Depot - Stage 2		590,337		(36,056)	554,281	(37,703)	516,578	554,281	0	(37,704)	0	516,577	
Loan 64 - Visitors Center		19,944		(19,944)	0		0	0	0	0	0	0	0
Loan 63 - Bendigo Bank		17,744		(17,744)	0		0	0	0	0	0	0	0
Total		6,085,052	4,500,000	(4,687,594)	5,897,458	0	(306,787)	5,590,671	5,897,458	0	(471,167)	5,426,291	
Total Borrowings	14	6,085,052	4,500,000	(4,687,594)	5,897,458	0	(306,787)	5,590,671	5,897,458	0	(471,167)	5,426,291	

* WA Treasury Corporation

Self supporting loans are financed by payments from third parties. These are shown in Note 4 as other financial assets at amortised cost.

All other loan repayments were financed by general purpose revenue.

Loan 75B replaced loan 75 - relates to changing the loan for the Recreation Centre from a short term loan to a 20 year loan

Borrowing Interest Repayments

Purpose	Note	Function and activity	Loan Number	Institution	Interest Rate	Actual for year ending 30 June 2022		Budget for year ending 30 June 2022		Actual for year ending 30 June 2021		
						\$	\$	\$	\$	\$	\$	
Loan 65 - Community Centre		Recreation and culture	65	WATC	6.92%	0	0	(8,664)	(14,073)	(670)	(11,453)	
Loan 67 - Library Upgrade		Recreation and culture	67	WATC	6.60%	(30,695)	(35,158)	0	0	(33,647)		
Loan 72 - Land - Rec Precinct		Recreation and culture	72	WATC	4.45%	0	0	(102,719)	(197,115)	(34,116)	0	
Loan 75 Recreation Precinct		Recreation and culture	75	WATC	0.79%	0	0	0	0	(566)		
Loan 75B Recreation Precinct		Recreation and culture	75B	WATC	2.31%	(24,632)	(28,282)	0	0	(26,715)		
Loan 70 - Newcastle Footbridge		Transport	70	WATC	5.66%	0	0	0	0	(984)		
Loan 71 - Depot - Stage 2		Transport	71	WATC	4.52%	(1,046)	0	0	0	(1,010)	(826)	
Loan 64 - Visitors Center		Economic services	64	WATC	6.54%	0	0	0	0	(276,684)	(108,977)	
Loan 63 - Bendigo Bank		Other property and services	63	WATC	6.28%	(166,711)	(166,711)	(166,711)	(166,711)	(276,684)	(108,977)	
Total												
Total Interest Repayments	2(b)											

(c) Lease Liabilities

Purpose	Note	Actual						Budget					
		Principal at 1 July 2020	New Leases During 2020-21	Principal During 2020-21	Principal at 30 June 2021	New Leases During 2021-22	Principal Repayments During 2021-22	Principal at 30 June 2022	Principal at 1 July 2021	New Leases During 2021-22	Principal Repayments During 2021-22	Principal at 30 June 2022	
Mapping solutions		65,113		28,220	93,333		93,333	40,211		(27,812)	12,399		
Gear Select Drum Roller		116,764		24,852	141,616	(22,969)	118,647	95,271		(23,447)	71,824		
IVECO Truck		91,525		33,889	125,414	(27,621)	97,793	64,317		(31,552)	32,765		
Komatsu Front Wheel Loader		0	235,970	49,404	285,374		285,374	193,086		(46,737)	146,349		
Komatsu grader		131,601		51,782	183,383	(107,682)	75,701	86,009		(48,877)	37,132		
Photocopier		7,820		4,969	12,789		12,789	3,380		(4,939)	(1,559)		
Solar Proposal Library		20,309		4,949	25,258		25,258	6,296		(1,783)	4,513		
Solar Proposal Works Depot		0		0	0		0	10,019		(2,838)	10,019		
Total Lease Liabilities	11(b)	433,132	235,970	198,065	867,167	0	(158,272)	708,895	498,589	0	(185,147)	313,442	

Lease Interest Repayments

Purpose	Note	Function and activity	Lease Number	Institution	Interest Rate	Actual for year	Budget for year	Actual for year	Lease Term
						ending 30 June 2022	ending 30 June 2022	ending 30 June 2021	
Mapping solutions		Other property and services	1	ESRI Australia	1.70%	(422)	(934)	895	36 months
Gear Select Drum Roller		Other property and services	2		1.50%	(1,229)	(1,730)	1,581	60 months
IVECO Truck		Other property and services	3	CNH Capital	4.30%	(928)	(3,441)	1,628	60 months
Komatsu Front Wheel Loader		Other property and services	4	Komatsu	1.50%	(2,498)	(3,019)	2,966	60 months
Komatsu grader		Other property and services	5	Komatsu	4.15%	(1,237)	(4,593)	2,311	60 months
Photocopier		Other property and services	6	Fuji Xerox	3.20%	(21)	(192)	119	60 months
Solar Proposal Library		Recreation and culture	7		2.67%	(302)	(192)		60 months
Solar Proposal Works Depot		Other property and services	8		2.67%	0	(305)	405	60 months
Total Interest Repayments	2(b)					(6,636)	(14,406)	9,905	

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24 RESERVE ACCOUNTS	2022 Actual Opening Balance	2022 Actual Transfer to	2022 Actual Transfer (from)	2022 Actual Closing Balance	2022 Budget Opening Balance	2022 Budget Transfer to	2022 Budget Transfer (from)	2022 Budget Closing Balance	2021 Actual Opening Balance	2021 Actual Transfer to	2021 Actual Transfer (from)	2021 Actual Closing Balance
	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Restricted by legislation/agreement												
(a) Employee Entitlement Reserve	222,429	25,000		247,429	222,430	25,000		247,430	221,732	697		222,429
(b) Asset Development Reserve	30,000	298,068		328,068	30,000	340,000		370,000	0	30,000		30,000
(c) CCTV Reserve	27,115			27,115	27,116			27,116	27,030	85		27,115
(d) Emergency Management Reserve	75,349			75,349	75,350			75,350	75,113	236		75,349
(e) Newcastle Footbridge & Pedestrian	38,495			38,495	38,494			38,494	38,374	121		38,495
(f) Heritage Reserve	11,166			11,166	11,165			11,165	11,131	35		11,166
(g) Information Technology Reserve	22,579		(22,578)	1	22,578		(22,578)	0	22,508	71		22,579
(h) Plant Reserve	152,004			152,004	152,005			152,005	151,528	476		152,004
(i) Recreation Development Reserve	31,853	213,558		245,411	31,853	213,558		245,411	17,299	14,554		31,853
(j) Refuse Reserve	115,378			115,378	115,379			115,379	115,017	361		115,378
(k) Road Contribution Reserve	334,285	75,000	(211,818)	197,467	334,285	75,000	(159,215)	250,070	263,457	70,828		334,285
(l) Strategic Access & Egress Reserve	234,319			234,319	234,319			234,319	233,585	734		234,319
(m) Morangup Community Centre Rese	353,306		(353,306)	0	353,306		(353,306)	0	352,199	1,107		353,306
(n) Community Bus Reserve	89,781		(89,780)	1	89,780		(89,780)	0	89,500	281		89,781
(o) Asset Replacement Reserve	30,253		(30,252)	1	30,252		(30,252)	0	20,190	10,063		30,253
(p) Drainage and Sewerage Reserve	0	109,780		109,780			109,780	109,780	0	0		0
	1,768,312	721,406	(707,734)	1,781,984	1,768,312	763,338	(655,131)	1,876,519	1,638,663	129,649	0	1,768,312
Restricted by council												
(q) Leave reserve	0		0	0		0	0	0	0	0		0
	0	0	0	0	0	0	0	0	0	0		0
	1,768,312	721,406	(707,734)	1,781,984	1,768,312	763,338	(655,131)	1,876,519	1,638,663	129,649	0	1,768,312

All reserves are supported by cash and cash equivalents and are restricted within equity as Reserves - cash backed.

In accordance with Council resolutions or adopted budget in relation to each reserve account, the purpose for which the reserves are set aside and their anticipated date of use are as follows:

Name of Reserve	Anticipated date of use	Purpose of the reserve
(a) Employee Entitlement Reserve		Funds set aside to provide payments to Employee Entitlement liabilities
(b) Asset Development Reserve		Funds set aside for the future purchase and/or replacement of assets
(c) CCTV Reserve		Funds set aside for the replacement, expansion and maintenance of CCTV
(d) Emergency Management Reserve		Funds set aside to assist in emergency management and recovery
(e) Newcastle Footbridge & Pedestrian Overpass Res		Funds set aside for the maintenance and upkeep of the Newcastle Footbridge and the Duke Street Pedestrian Overpass
(f) Heritage Reserve		Funds set aside for the preservation and/or purchase of Built Heritage assets of significance within the Shire of Toodyay
(g) Information Technology Reserve		Funds set aside for the replacement and maintenance of computer hardware

(h) Plant Reserve	Funds set aside for the ongoing upgrade and replacement of Shire owned fleet
(i) Recreation Development Reserve	Funds set aside for the development of recreation facilities within the Recreation precinct located adjacent to the District High School
(j) Refuse Reserve	Funds set aside for the development and maintenance of the Shire of Toodyay Waste Transfer Station
(k) Road Contribution Reserve	Funds set aside fro contributions given towards particular roads to assist in the ongoing maintenance and preservation of roads. These funds cannot be used on roads
(l) Swimming Pool Reserve	Funds collected by way of a voluntary levy in 1996-97 for a swimming pool
(l) Strategic Access & Egress Reserve	Funds set aside for the implementation and maintenance of strategic access and egress tracks
(m) Morangup Community Centre Reserve	Funds set aside for the development of the Morangup Community Centre
(n) Community Bus Reserve	Funds set aside for the purchase of a new Shire of Toodyay Community Bus
(o) Asset Replacement Reserve	Funds set aside for the replacement of playing surfaces at the recreation precinct.

SHIRE OF TOODYAY
NOTES TO AND FORMING PART OF THE FINANCIAL REPORT
FOR THE YEAR ENDED 30 JUNE 2022

25. TRUST FUNDS

Funds held at balance date which are required to be held in trust and which are not included in the financial statements are as follows:

	1 July 2021	Amounts Received	Amounts Paid	Reclassified to	
				Restricted	Cash
					30 June 2022
		\$	\$		\$
Quarry Rehabilitation Bonds	1,193,659				1,193,659
Housing Bonds	0				0
Kerb Deposits	0				0
Key Bonds	0				0
Venue Hire Bonds	0				0
Crossover Bonds	0				0
BCITF	0				0
Building Services	0				0
Library Bonds	0				0
Standpipe Bonds	87,102				87,102
Road Construction Bonds	34,198				34,198
Other Bonds	0				0
Planning Bonds	9,547				9,547
Swimming Pool Fund	0				0
	1,324,506		0	0	1,324,506



Auditor General

INDEPENDENT AUDITOR'S REPORT 2022

Shire of Toodyay

To the Councillors of the Shire of Toodyay

Disclaimer of opinion

I was engaged to audit the annual financial report of the Shire of Toodyay (Shire) which comprises:

- the Statement of Financial Position as at 30 June 2022, and the Statement of Comprehensive Income by Nature or Type, Statement of Changes in Equity, Statement of Cash Flows and Rate Setting Statement for the year then ended
- notes comprising a summary of significant accounting policies and other explanatory information.

I do not express an opinion on the accompanying financial report of the Shire. Because of the significance of the matter described in the Basis for disclaimer of opinion section of my report, I have not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on the financial report.

Basis for disclaimer of opinion

Financial report not supported with complete and accurate underlying records

I was unable to obtain sufficient appropriate audit evidence regarding the financial report as a whole, as the financial report was submitted for audit purposes without complete and accurate underlying records. I was unable to audit the financial report by alternative means. Consequently, I am unable to determine whether any adjustments were necessary to the financial report as a whole for the year ended 30 June 2022. My audit opinion on the annual financial report for the year ended 30 June 2021 was disclaimed for the same reasons.

Other information

The Chief Executive Officer (CEO) is responsible for preparing and the Council for overseeing, the other information. The other information is the information in the entity's annual report for the year ended 30 June 2022, but not the financial report and my auditor's report.

My opinion on the financial report does not cover the other information and, accordingly, I do not express any form of assurance conclusion thereon.

In connection with my audit of the financial report, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial report or my knowledge obtained in the audit or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude that there is a material misstatement of this other information, I am required to report that fact. I did not receive the other information prior to the date of this auditor's report. When I do receive it, I will read it and if I conclude that there is a material misstatement in this information, I am required to communicate the matter to the CEO.

Page 1 of 3

7th Floor Albert Facey House 469 Wellington Street Perth MAIL TO: Perth BC PO Box 8489 Perth WA 6849 TEL: 08 6557 7500

and Council and request them to correct the misstated information. If the misstated information is not corrected, I may need to retract this auditor's report and re-issue an amended report.

Responsibilities of the Chief Executive Officer and Council for the financial report

The Chief Executive Officer of the Shire is responsible for:

- preparation and fair presentation of the financial report in accordance with the requirements of the Act, the Regulations and Australian Accounting Standards
- managing internal control as required by the CEO to ensure the financial report is free from material misstatement, whether due to fraud or error.

In preparing the financial report, the CEO is responsible for:

- assessing the Shire's ability to continue as a going concern
- disclosing, as applicable, matters related to going concern
- using the going concern basis of accounting unless the State Government has made decisions affecting the continued existence of the Shire.

The Council is responsible for overseeing the Shire's financial reporting process.

Auditor's responsibilities for the audit of the financial report

As required by the *Auditor General Act 2006*, my responsibility is to express an opinion on the financial report. The objectives of my audit are to obtain reasonable assurance about whether the financial report as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with Australian Auditing Standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial report. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control.

A further description of my responsibilities for the audit of the financial report is located on the Auditing and Assurance Standards Board website. This description forms part of my auditor's report and can be found at https://www.auasb.gov.au/auditors_responsibilities/ar4.pdf.

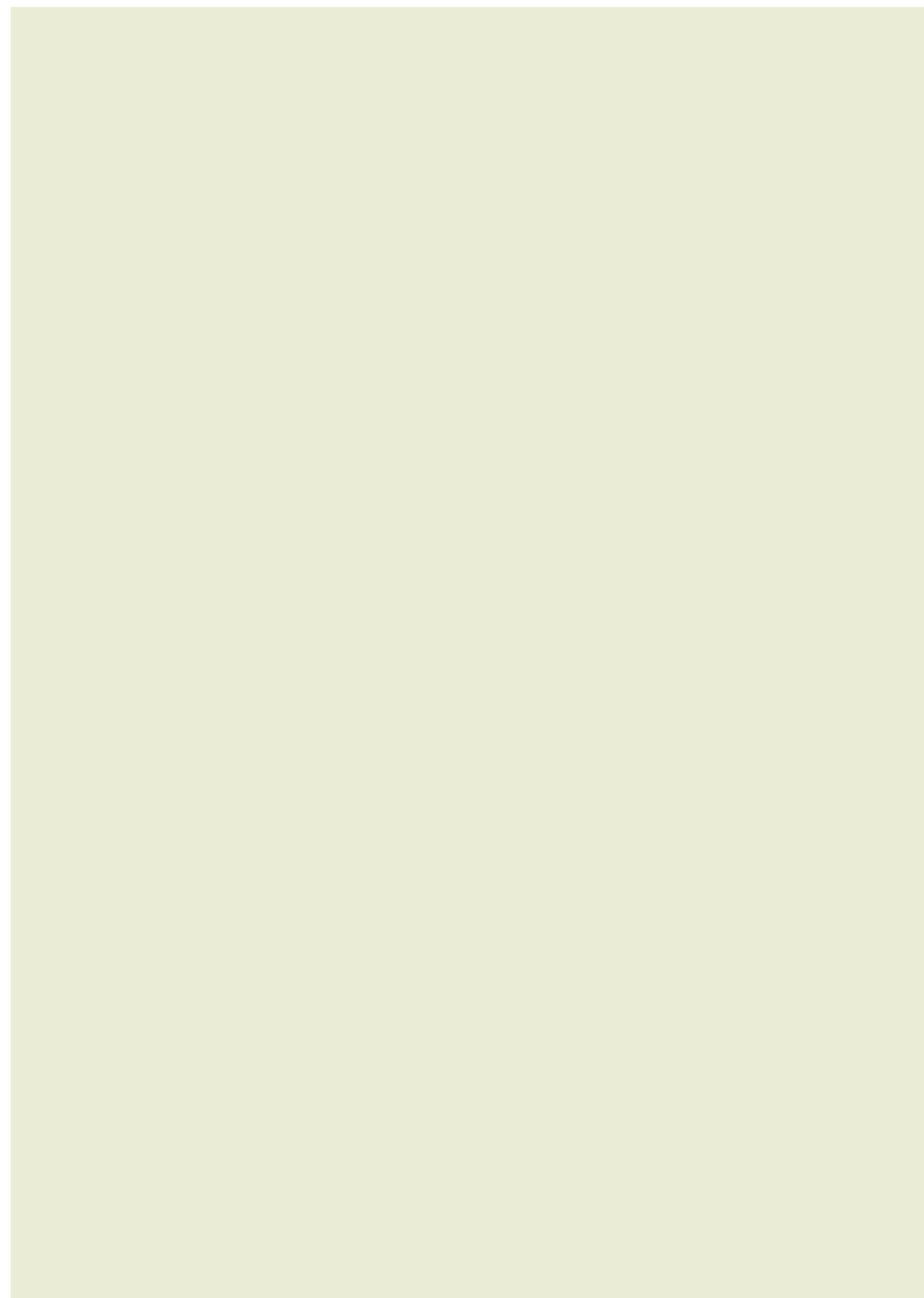
My independence and quality control relating to the report on the financial report

I have complied with the independence requirements of the *Auditor General Act 2006* and the relevant ethical requirements relating to assurance engagements. In accordance with ASQC 1 *Quality Control for Firms that Perform Audits and Reviews of Financial Reports and Other Financial Information, and Other Assurance Engagements*, the Office of the Auditor General maintains a comprehensive system of quality control including documented policies and procedures regarding compliance with ethical requirements, professional standards and applicable legal and regulatory requirements.

Matters relating to the electronic publication of the audited financial report

This auditor's report relates to the financial report of the Shire of Toodyay for the year ended 30 June 2022 included in the annual report on the Shire's website. The Shire's management is responsible for the integrity of the Shire's website. This audit does not provide assurance on the integrity of the Shire's website. The auditor's report refers only to the financial report. It does not provide an opinion on any other information which may have been hyperlinked to/from the annual report. If users of the financial report are concerned with the inherent risks arising from publication on a website, they are advised to contact the Shire to confirm the information contained in the website version.

Grant Robinson
Assistant Auditor General Financial Audit
Delegate of the Auditor General for Western Australia
Perth, Western Australia
27 October 2023





Shire of Toodyay
PO Box 96, Toodyay WA 6566
Phone: (08) 9574 9300 / Fax: (08) 9574 2158
Email: records@toodyay.wa.gov.au
Website: www.toodyay.wa.gov.au

Shire of Toodyay Elector's General Meeting

s.5.29 of the Local Government Act 1995

Council decided at their December 2023 Council Meeting to set the date for the above meeting to be Wednesday 17 April 2024 at 6.00pm in the Shire of Toodyay Council Chambers, 15 Fiennes Street, Toodyay 6566.

All electors, ratepayers and residents of the Shire of Toodyay are welcome to attend.

The order of business at this meeting will be as follows:

1. Declaration of Opening/Announcement of Visitors;
2. Records of Attendance/Apologies;
3. Confirmation of Minutes;
4. Annual Report 2021/2022;
5. General Business; and
6. Closure.

Copies of the 2021/2022 Annual Report are available on the Shire's website at: <https://www.toodyay.wa.gov.au/documents/annual-reports>

Alternatively, copies can be picked up from the Shire's Administration Centre, Toodyay Regional Library, and the Visitors Information Centre, or by phoning the Shire Admin Centre on 9574 9300 to have a copy posted.

This is your opportunity to submit questions to the Shire, addressed to the Chief Executive Officer as follows:

Via Email: records@toodyay.wa.gov.au

Via Post: Shire of Toodyay, PO Box 96, Toodyay WA 6566

In Person: Shire Office, 15 Fiennes Street, Toodyay WA 6566

The closing date for questions is 4.00pm on Friday 29 March 2024, however you will still be given the opportunity to ask questions at the Elector's General Meeting.

If you have any queries regarding the above, please contact Maria Rebane, Executive Services, on (08) 9574 9305.



Audit and Risk Committee Charter

Updated and provided to Council on 22 November 2023.

Role

Council has established under section 7.1A of the *Local Government Act 1995*, the Audit and Risk Committee, whose role is prescribed by the *Local Government Act 1995* and *Local Government (Audit) Regulations 1996*.

The Audit and Risk Committee does not have powers or authority to implement actions in areas over which the CEO has legislated responsibility and does not have any delegated financial responsibility.

The Audit and Risk Committee assists the Council in fulfilling its oversight responsibilities in relation to systems of risk management and internal control, the entity's processes for monitoring compliance with laws and regulations, including the code of conduct, financial and performance reporting and audit. The committee is not responsible for the management of these functions.

The Audit and Risk Committee will engage with management in a constructive and professional manner to perform its oversight responsibilities. The committee does not have management functions and cannot involve itself in management processes or procedures.

The Chair of the Audit and Risk Committee is responsible to and reports to Council.

Members of the Audit and Risk Committee are expected to:

- understand the legal and regulatory obligations of the Council for governing the local government;
- understand the Shire of Toodyay governance arrangements that support achievement of the Shire of Toodyay strategies and objectives;
- exercise due care, diligence and skill when performing their duties;
- adhere to the entities code of conduct and the code of ethics of any professional body which they are a member of;
- help to set the right tone in the local government by demonstrating behaviours which reflect the local government's desired culture;
- be aware of contemporary and relevant issues impacting the public sector; and
- only use information provided to the audit committee to carry out their responsibilities, unless expressly agreed by the accountable authority.

Authority

The Council authorises the Audit and Risk Committee, in accordance with this Charter, to:

- obtain any information it requires (subject to any legal obligation to protect information) subject to approval by the Council or Chief Executive Officer.



- request the attendance of any official, including the accountable authority, at audit committee meetings
- provide advice and guidance to Council in terms of achieving Council's strategic direction which is illustrated via the adoption of the Shire's Community Strategic Plan and associated Integrated Planning Strategic documents

Note: The Audit and Risk Committee may undertake other activities as requested by the Council, subject to section 7.1B of the *Local Government Act 1995* "Delegation of some powers and duties to Audit Committees" which states:

- (1) *Despite section 5.16, the only powers and duties that a local government may delegate* to its audit committee are any of its powers and duties under this Part other than this power of delegation.*
** Absolute majority required.*
- (2) *A delegation to an audit committee is not subject to section 5.17.*

Title of Committee

The committee shall be known as the 'Audit and Risk Committee'

Decisions made by Audit Committees

Decisions made by the Audit and Risk Committee are to be made at an Audit and Risk Committee Meeting, in accordance with section 7.1C of the *Local Government Act 1995* which states as follows:

7.1C. Decisions of audit committees

Despite section 5.20, a decision of an audit committee is to be made by a simple majority.

Membership

All members of the Audit and Risk Committee are formally appointed (*by absolute majority) by Council in accordance with s.7.1A of the *Local Government Act 1995*.

The Audit and Risk Committee shall be at least 3 or more persons and the majority of the members of the Audit and Risk Committee are to be Council Members, in accordance with s.7.1A of the Act.

The Chair should have the right interpersonal and leadership skills to effectively run the committee. An understanding of financial and other reporting requirements is also important.

Council will review the membership of the Audit and Risk Committee after every ordinary election day, in accordance with Section 5.11 of the *Local Government Act 1995*, to ensure that there is an appropriate balance between continuity of membership, the contribution of fresh perspectives and a suitable mix of qualifications, knowledge, skills and experience.

Council may choose to re-appoint members based on their ability to contribute to the work of the committee. However, the total length of time a member can sit on the committee will not exceed 6 years.



Council may remove an Audit and Risk Committee member at any time before their term expires, or a member may resign.

While the CEO, nor his or her delegate, must not be a member of the Audit and Risk Committee, it is important that they attend meetings as an observer to provide context on important issues impacting the entity where useful or necessary, preferably meeting with the committee at least annually.

Audit and Risk Committee members will collectively have a broad range of skills, knowledge and experience to competently perform their duties. At least 1 member of the committee will have accounting or related financial management experience, with an understanding of accounting and auditing requirements in the public sector. To support the skills and experience of committee members, the committee will implement an induction and training program for new members.

The Chairperson of the Audit and Risk Committee may, through the Chief Executive Officer, invite other Council representatives, the CEO, Shire Officers, or the Auditor to present information to the meeting. An Officer from the Office of the Auditor-General may be invited to attend Audit and Risk Committee meetings as an observer.

The Audit and Risk Committee will be administratively supported by the Chief Executive Officer or his/her delegate.

Responsibilities

The Audit and Risk Committee functions are in accordance with Regulation 16 of the *Local Government (Audit) Regulations 1996*, which states:

16. Functions of audit committee

An audit committee has the following functions —

- (a) to guide and assist the local government in carrying out —*
 - (i) its functions under Part 6 of the Act; and*
 - (ii) its functions relating to other audits and other matters related to financial management;*
- (b) to guide and assist the local government in carrying out the local government's functions in relation to audits conducted under Part 7 of the Act;*
- (c) to review a report given to it by the CEO under regulation 17(3) (the CEO's report) and is to —*
 - (i) report to the council the results of that review; and*
 - (ii) give a copy of the CEO's report to the council;*
- (d) to monitor and advise the CEO when the CEO is carrying out functions in relation to a review under —*
 - (i) regulation 17(1); and*
 - (ii) the Local Government (Financial Management) Regulations 1996 regulation 5(2)(c);*



- (e) to support the auditor of the local government to conduct an audit and carry out the auditor's other duties under the Act in respect of the local government;
- (f) to oversee the implementation of any action that the local government —
 - (i) is required to take by section 7.12A(3); and
 - (ii) has stated it has taken or intends to take in a report prepared under section 7.12A(4)(a); and
 - (iii) has accepted should be taken following receipt of a report of a review conducted under regulation 17(1); and
 - (iv) has accepted should be taken following receipt of a report of a review conducted under the Local Government (Financial Management) Regulations 1996 regulation 5(2)(c);
- (g) to perform any other function conferred on the audit committee by these regulations or another written law.

The responsibilities of the Audit and Risk Committee will also be to:

Risk management, fraud and internal control

- providing oversight on significant risk exposures and control issues, including fraud risks, governance issues and other matters as necessary when requested by the Chief Executive Officer or Council;
- reviewing summary reports from Chief Executive Officer on communication from external parties including regulators that indicate problems in the internal control system or inappropriate management actions in accordance with Regulation 16 (c) of the *Local Government (Audit) Regulations 1996*.

Compliance and ethics

The Audit and Risk Committee receives and assesses the effectiveness of reports in relation to the processes to ensure compliance with relevant laws and regulations and for promoting a strong governance culture within the entity. This includes, but is not limited to:

- understanding Council's compliance framework including its obligations, the officers responsible for compliance activities and management oversight and review of these processes;
- considering the impact of Council's culture on compliance processes;
- overseeing compliance by reviewing arrangements that monitor the impact of changes in key laws, regulations, internal policies, and accounting standards affecting the Shire of Toodyay operations;
- Review the annual Compliance Audit Return in accordance with regulation 14(3A) of the *Local Government (Audit) Regulations 1996* and report to the Council the results of that review;
- obtaining updates from Chief Executive Officer on matters of compliance and ethical matters that may have material impact on the Council's financial statements, strategy, operations, health and safety or reputation.



Financial and performance reporting

The Audit and Risk Committee oversees the integrity of financial and performance reporting processes within the entity. The committee's responsibilities include:

- reviewing the annual financial statements and providing advice to the Council about whether they should be accepted by Council.
- reviewing the entity's process to ensure the financial information included in the annual report is consistent with the audited financial statements.

Audit

The Audit and Risk Committee is responsible for communicating and liaising with the Auditor. This includes understanding the results of financial and performance audits conducted within the entity and overseeing whether recommendations are implemented by management. The committee's responsibilities include, but are not limited to:

- reviewing the form and content of the proposed auditor's report on the local government's financial and performance report. This may include any proposed modification, emphasis of matter, key audit matters, other matters, and uncorrected misstatements in other information.
 - Examine the reports of the Auditor after receiving a report from the Chief Executive Officer on the matters to:
 - (a) determine if any matters raised require action to be taken by the Council; and
 - (b) Oversee the implementation of any action so determined in respect of those matters.

Other responsibilities

Perform other activities related to the role of this Charter as requested by the Council.

Meetings

The Audit and Risk Committee will meet at least 4 times a year. Meeting dates will be set by Council.

The Chair may call a meeting at any time in liaison with the Chief Executive Officer, or if asked to do so by Council or by the Audit and Risk Committee. A quorum will consist of at least 50% of committee members. Where there is more than 1 external member on the committee, a quorum will include at least 1 external member. The quorum must be in place at all times during the meeting.

The Chief Executive Officer or his/her delegate, will provide administrative support that includes:

- preparing a meeting agenda for each meeting;
- circulating the meeting agenda and supporting papers at least 72 hours before the meeting;
- preparing minutes of the meetings and circulating them no later than seven days after the meeting in accordance with regulation 13 of the *Local Government (Administration) Regulations 1996*; and



- maintaining final meeting papers and minutes in accordance with the recordkeeping requirements of the *State Records Act 2000*.

Independence and conflicts of interest

External members of the Audit and Risk Committee should consider past employment, consultancy arrangements and related party issues when making these declarations to the Council. In consultation with the Chair, the Council should be satisfied that there are sufficient processes in place to manage any actual, perceived or potential conflicts of interest.

At the start of each Audit and Risk Committee meeting, members are required to declare any personal interests that may apply to specific matters on the meeting agenda. The Chair, in consultation with the Committee where appropriate, is responsible for deciding if the members should excuse themselves from the meeting or from the committee's consideration of the relevant agenda item(s).

Details of any personal interests declared by the Chair and other Audit and Risk Committee members, and actions taken to manage the conflicts, should be appropriately recorded in the meeting minutes and the Register of Financial Interests in accordance with Section 5.88(2)(b) of the *Local Government Act 1995*.

Review of charter

The Shire will ensure that this charter complies with relevant legislative and regulatory requirements and will propose amendments when necessary to ensure that it accurately reflects the committee's current role and responsibilities.

Council will review this charter once every two years following local government ordinary elections or more frequently if required. The committee will review the charter and any substantive changes to the charter will be recommended by the committee and formally approved by the Council.

Approval by Council – Resolution No

Signature – Shire President

Date



Received by the Audit and Risk Committee:

Signature - Audit Committee Chair

Date

Reference Information

- Committee Book endorsed by Council.

Legislation

- Section 5.10 and 5.11 of the Local Government Act 1995;
- Section 7.1A of the Local Government Act 1995;

Associated documents

- Shire of Toodyay Standing Orders (Local Law) 2008(3.4, Part 13, and 17.6);
- Code of Conduct for Council Members, Committee Members and Candidates

Version control information

Version No.	Date Issued	Review position	Developed by	Approved by
0	23/11/2020	New document based on OAG template	First draft	N/A
1	27/11/2020	Revised	CEO	N/A
1	15/12/2020	Revised	Resolution No 361/12/20	Council
2	22/11/2023	Revised	Executive Services	

Document control information	
Document Theme	Governance
Document Category	Governance
Document Title	Audit and Risk Committee Charter



Document control information	
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Document Owner (position title)	Council
Author (position title)	CEO
Date of approval	22 November 2023
Approving authority	Council
Access restrictions	Nil
Date Published	22 November 2023
Date of last review	22 November 2023
Date of next review	October 2023
Archived antecedent documents and previous versions	Audit Committee Guidelines



Datascape Migration Action Plan

remaining tasks as at 30 November 2024.

Task	Actions	Responsibility	Status
Bank Reconciliations			
Bank reconciliations from Datascape have not balanced since the time of transition.			
	Datacom to review balances in Datascape and compare transition information with system balances.	Datacom	Complete
	Shire to provide work papers and verify bank balances.	Shire	Complete
	Datacom – review set up and take corrective action	Shire	Complete
	Datacom – provides education session	Datacom & Shire	Initial training provided. Further session to be scheduled with relevant staff
	Business as usual - ongoing management and reconciliations	Shire	Ongoing
Asset Register - upload of corrected data			
	Datacom to re-load asset data as at 30 June 2020	Datacom	Complete
	Asset revaluations to be posted as at 30 June 2022	Datacom	Complete
	Depreciation to be re-processed for 2021/22	Datacom	Complete
	Asset revaluations to be posted as at 30 June 2023	Datacom	Outstanding
	Business as usual - ongoing management and reconciliations	Shire	Ongoing
Trust module - Management of Bonds and Deposits			
The Shire is currently not managing bonds and deposits in a centralised area. A workaround exists and is being used while awaiting for the module to be deployed. BCITF, BSL are being dealt with effectively through municipal funds - this will change with the use of individual Work Orders.			
	Datacom implements the module	Datacom	Complete
	Shire to provide list of current trust accounts and verify bank balances.	Shire	Complete
	Datacom – deploys and trains staff	Shire	Complete
	Datacom – provides education session	Datacom & Shire	Initial training provided. Further session to be scheduled with relevant staff
	Business as usual - ongoing management and reconciliations	Shire	Ongoing

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Datascape Migration Action Plan

remaining tasks as at 30 November 2024.

Task	Actions	Responsibility	Status
Review the configuration of Building and Planning modules – fees and levies. Note dependency exists on trust module.			
	Datacom & Shire review PFCs.	Datacom & Shire	Outstanding
	Datacom and Shire update configuration associated with Common trust accounts, Builder Registration Board, BCITF, Kerb bonds...	Shire	Complete
	Datacom complete training for future amendments as part of normal business operations.	Shire	As modules are released
	Business as usual - ongoing management and reconciliations	Shire	Ongoing
Review of Infringements Modules			
	Datacom and Shire review configuration	Datacom & Shire	Outstanding
	Datacom deliver updates	Datacom & Shire	Outstanding
	Shire review and test	Shire	Outstanding
	BAU	Shire	Outstanding
CRM integration			
	Datacom to configure environment	Datacom	In progress
	Shire to review and test	Datacom/Shire	In progress
	Datacom – provides education session (train the trainer approach)	Datacom	In progress
GIS integration			
	Datacom to enable GIS in Datascape through loading Landgate Spatial data	Datacom	Outstanding
	Discuss other possible capabilities in Datascape GIS	Datacom/Shire	Outstanding
Cemetery			
	Data conversion	Shire	Outstanding
	Implementation	Shire & Datacom	Outstanding
Support Ticket and General Function/stability of Datascape			
	Datacom to review open tickets with a focus on Rates to start with	Datacom	Ongoing
	Support Ticket discussion is to be incorporated into weekly catchup.	Datacom	Ongoing

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**Datascape Migration Action Plan**

remaining tasks as at 30 November 2024.

Task	Actions	Responsibility	Status
Documentation			
	Datacom to review and provide clarity in regard to the documentation that exists for Rates processing, EOFY and new year processes.	Datacom	Complete
	Review, Testing and comment of Datacom user manuals	Shire	Ongoing
Differences between Test & Live Account			
	Review of release cadence and provide recommendation	Datacom	Ongoing
	Reporting of issues between test and live environment	Shire	Ongoing

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